



Shannon Johanni
Director

Report Date:
October 23, 2025

Department Response Due:
November 22, 2025

Civilian Review Board
Hearing:
December 19, 2025

Office of Accountability and Transparency

Review Report
Incident OAT22-006

On November 6, 2022, an officer involved shooting occurred near 4200 N. 21st Avenue when one Phoenix Police Department officer fired his duty weapon to apprehend a fleeing suspect. The suspect was not hit by the shot and was later located and arrested by other officers.

This report contains OAT's review of the Department's administrative investigation of the incident and provides recommendations to improve future investigations.

Executive Summary

On November 6, 2022, two Phoenix Police Department (Department) officers responded to an armed robbery and injured person call near 3200 W. Glenrosa Avenue. The officers located and attempted to stop the a car stolen in a previous robbery with the same suspects. The driver (Involved Civilian) failed to stop and officers engaged in a pursuit. The Involved Officer followed the vehicle until it crashed into another car in an apartment complex parking lot. The Involved Civilian then ran from the car into the complex. The Involved Officer ran after the Involved Civilian and saw him jump over a block wall at the rear of the complex. The Involved Officer fired his duty weapon once, missing the Involved Civilian. The Involved Civilian was later arrested and taken into custody by other responding officers who were patrolling the area.

The Department's Professional Standards Bureau (PSB) conducted the administrative investigation of this officer involved shooting. On March 13, 2024, the Department's Critical Incident Review Board (CIRB) recommended that the Involved Officer's actions be found within policy and recommended additional training.¹ The Police Chief concurred with CIRB's recommendation.

Exercising its mandatory authority, the Office of Accountability and Transparency (OAT) sent the Police Chief and the City Manager a Monitoring Notice on November 8, 2022. After review, OAT concludes that the Department's investigation was thorough and complete.

¹ The CIRB reviews officer involved shootings, in-custody deaths, and use of force incidents resulting in serious injury or death. Based on its review, CIRB makes a recommendation to the Police Chief as to whether an officer's actions were consistent with Department policy. CIRB consists of one Department executive staff member, one Department commander, one Department employee peer, and three Phoenix residents.

Statutory History and Authority

The City of Phoenix created OAT in 2021 to perform independent civilian oversight of the Department. OAT reviews Department administrative investigations of critical incidents involving sworn personnel and provides community members with a way to report concerns about officers and the Department without fear of retaliation. OAT's authority to review Department investigations falls into two categories: mandatory and discretionary.

Mandatory Cases

Phoenix City Code (P.C.C.) § [20-6](#) requires OAT to review Department administrative investigations of the following:

- Any shooting involving uniformed personnel.
- In-custody deaths.
- Any duty-related incident resulting in death or serious bodily injury.
- Any incident in which Department uniformed personnel are under investigation for, or charged with, homicide, assault, kidnapping, or unlawful sexual behavior under Arizona law.
- Any incident in which Department uniformed personnel are under investigation for or charged by any jurisdiction with a misdemeanor or local law violation in which use of force or threatened use of force is an element of the offense.
- Possible misconduct by uniformed personnel when requested to do so by the City Manager or Civilian Review Board.

Discretionary Cases

P.C.C. § [20-7](#) gives OAT discretion to review:

- Any Department investigation or civilian or employee complaint.
- Any internal investigation by the Department which OAT, the City Manager, or the Civilian Review Board recommends as being in the City's best interest for OAT to be involved.
- Any Department investigation of any incident in which uniformed personnel are accused of a crime or policy violation.

Factual and Procedural History²

Case Timeline

November 6, 2022	Incident
November 8, 2022	Department notified OAT of incident/OAT learned of incident
November 8, 2022	OAT sent review notice to Department
March 13, 2024	CIRB hearing and within policy recommendation
October 23, 2025	OAT released review report

Incident

On November 6, 2022, at 4:28 p.m., Department officers responded to an armed robbery and injured person call near 3200 W. Glenrosa Avenue.³ The call indicated that a man had possibly been shot and robbed of his personal belongings.⁴ When officers arrived to the area, bystanders pointed towards a white vehicle with five individuals that had a matching license plate and also fit the description of the vehicle stolen in a previous robbery.⁵ The Involved Officer and his partner attempted to stop the vehicle by activating the patrol lights and sirens.⁶ When the Involved Civilian refused to stop the vehicle, a police pursuit began.⁷

The Involved Civilian turned into an apartment complex and stopped in the parking lot, where three men from the backseat got out and ran.⁸ As the Involved Civilian continued through the complex's parking lot with the officers following, the Involved Civilian lost control of the vehicle and crashed into a parked car.⁹ The Involved Civilian and front passenger exited the vehicle and ran, with the Involved Officer and his partner following on foot.¹⁰ As the Involved Officer rounded the corner of a building at the back of the complex, the Involved Civilian approached and climbed a block wall.¹¹ The Involved

² See Appendix A (p. 6) for a list of investigative materials OAT received from PSB or obtained through public records requests. Case timeline and incident description are based on OAT's review of these materials.

³ Involved Officer PSB Interview at 07:45.

⁴ Incident Report (IR) 2022-00001667723-002, p. 3.

⁵ Involved Officer body-worn camera (BWC) at 00:55; Responding Officer BWC at 00:57; IR 2022-00001667723-002, p. 3.

⁶ Involved Officer BWC at 01:33; IR 2022-00001667723-002, p. 3.

⁷ Incident Report (IR) 2022-00001667723-002, p. 3.

⁸ Involved Officer BWC at 04:28.

⁹ IR 2022-00001667723-002, p. 4; Supervisor Report to DAC.

¹⁰ Involved Officer BWC at 04:46.

¹¹ Involved Officer BWC at 05:07.

Officer fired one round from his duty weapon at the Involved Civilian, but missed and hit the block wall.¹² The Involved Officer looked over the block wall that the Involved Civilian jumped over and saw a gun lying on the ground.¹³ The Involved Civilian was later arrested and taken into custody by other responding officers.¹⁴

The Phoenix Police Department's Investigation

PSB conducted the administrative investigation of this incident. Investigators attended a crime scene walk through, participated in the involved officer's bullet count, reviewed the incident report, reviewed the criminal investigation, reviewed the Involved Officer's body worn camera videos, and interviewed the Involved Officer.

The Department presented this case to CIRB on March 13, 2024. CIRB recommended that the Involved Officer's actions be found within Department policy but recommended additional firearm training. The Police Chief concurred with CIRB's recommendation, and the administrative investigation was closed.

Investigative Sufficiency

Under P.C.C. § 20-10, OAT is tasked with determining whether Department administrative investigations that it reviews are thorough and complete.¹⁵ OAT concludes that the Department's investigation was thorough and complete.

Recommendations for Future Investigations

Although the Department's investigation was thorough and complete, OAT recommends the following to improve future administrative officer involved shooting investigations:

Recommendation 1: Include All Potential Policies Implicated by the Involved Officers' Actions¹⁶

In all future investigations, each possible policy violation should be alleged, considered, and addressed, even if "less severe" than the primary allegation that led to the investigation. At the time of this investigation, Department Operations Order 1.5.4.1.1 specified that officers should provide verbal warning when practical prior to using deadly

¹² Involved Officer BWC at 05:16.

¹³ Involved Officer BWC at 15:52; IR 2022-00001667723-002, p. 4.

¹⁴ IR 2022-00001667723-002, p. 4.

¹⁵ OAT's thorough and complete sufficiency determinations include a review and assessment of: allegations made; evidence obtained, reviewed, and analyzed; quality and extent of subject and witness interviews; investigative report clarity and objectivity; and the investigative process.

¹⁶ OAT initially made this recommendation in OAT22-004, which was published on July 31, 2024. The Department agreed with this recommendation and committed to implement it by September 25, 2024. This investigation predates the initial recommendation and planned implementation date.

force.¹⁷ This verbal warning serves as a de-escalation tactic and warns people nearby to prevent the injury of bystanders.

In this case, the Involved Officer shot at the Involved Civilian without a verbal warning. Additionally, during his PSB interview, the Involved Officer stated that his act of shooting at the Involved Civilian was an act of de-escalation.¹⁸ PSB investigators should have asked additional questions to determine the officer's understanding of policy as it relates to verbal warnings and de-escalation strategies. By addressing all implicated Department policies, PSB investigations will be more thorough. Additionally, the Department will gain critical feedback about how its policies and associated trainings are understood and applied by officers.

Recommendation 2: Provide Written Analysis in Support of Conclusions and Recommendations from PSB, CIRB, and the Police Chief

CIRB and Department findings should include a written analysis of the case in support of their recommendations and conclusions. At the time of this investigation, CIRB and Department investigative results consisted only of the final determination as to whether the Involved Officer's actions should be found in or out of policy, without an explanation of how that decision was reached based on the facts of the case. All administrative investigations are strengthened when there is transparency surrounding the analysis and conclusions underlying investigative findings. Providing this information is even more important in high-profile, serious incidents like those heard by the CIRB to increase public understanding of Department decisions and show that those decisions are well-reasoned and based on law and policy.

Conclusion

OAT respectfully submits the above report and recommendation in compliance with P.C.C. § 20-8 and requests a response from the Police Chief within 30 days, by November 22, 2025.

¹⁷ Phoenix Police Department Operations Order 1.5.4.I.1 (Rev. 11/21).

¹⁸ Involved Officer's PSB Interview at 23:53.

Appendix A

Administrative Investigation Materials List

Item	Date Received
Videos	
Body Worn Camera	Multiple
Photographs	
Scene/Evidence Photos	August 29, 2025
Audio Recordings	
Involved Officer Interview	April 15, 2025
Documents	
Investigation Cover Page/Checklist	April 15, 2025
PSB Materials List	April 15, 2025
PSB Final Investigation Report	April 15, 2025
Response to Resistance Report	April 15, 2025
Supervisor Report to Driving Analysis Committee	April 15, 2025
Driving Analysis Committee Findings Memo	April 15, 2025
Notice of Investigation	April 15, 2025
Investigative Review Control Form	April 15, 2025
Status Update Memos (3)	April 15, 2025
Police Reports and Supplements (5)	April 15, 2025
Weapon Inspection Worksheet	April 15, 2025
Weapon Score Sheet	April 15, 2025
Redaction Log	April 15, 2025
Litigation Hold Memo	April 15, 2025
Employee Bio Information	April 15, 2025
Civilian Bio Information	April 15, 2025
Crime Scene Diagram and Legend	April 15, 2025
MCAO Decision Letter	April 15, 2025
Search Warrant Affidavit	April 15, 2025
Search Warrant	April 15, 2025
Return of Search Warrant	April 15, 2025
Use of Force Decision Making Syllabus	April 15, 2025
Use of Force Decision Making Roster	April 15, 2025
CIRB Results	April 15, 2025
Email Notification to Training Bureau	April 15, 2025

Appendix B
Review Case Details

OAT Case Number:	22-006
Incident Type:	Officer Involved Shooting
Incident Date and Time:	November 6, 2022, 4:28 p.m.
Incident Location:	4200 N. 21st Avenue
Officers Involved:	One
Officer Injuries:	None
Civilians Involved:	One
Civilian Injuries:	None
Investigation Initiated by:	Department
OAT Review Notice Sent:	November 8, 2022
OAT Authority (Mandatory/Discretionary):	Mandatory
Department Incident Report Number:	2022-00001669527
Department Administrative Case Number:	SH22-0023
CIRB Recommendation:	Within Policy
OAT Review Report Date:	October 23, 2025