# Market Assessment of Base Pay

## Assumptions

- Total compensation is the primary consideration for determining the City's overall market competitiveness. Data reported is current data which is reflective of concessions taken in 2011
- Labor markets vary by type and level of job; labor markets identified include national public sector and private sector, local public sector, and local private sector
- According to compensation standards for public sector entities, Segal defines market competitive ("*at market*") as being within 10 percentage points of the market average that is between, 5 percent below (-5%) and 5 percent above (+5%) the market average. A competitive range is important in that the market pay rates can fluctuate on an annual basis dependent on the supply and demand of labor<sup>1</sup>.

# **Base Pay**

Overall (*public and private sectors*), we found the City to be *at market* (within the competitive range.) When considering Phoenix's base pay to each specific labor market, we found:

- > The City is slightly above national public sector employers by 2 percentage points
- > *The City is at market compared to local public sector employers* (within the competitive range)
- > The City is significantly below local private sector employers by 19 percentage points
- > The City is at market (within the competitive range) compared to private published data

In addition, we found:

- > Sworn Public Safety Employees are *slightly above* market by 1 percentage point
- > General Employees are *at market* (within the competitive range)

<sup>1</sup> Private sector entities consider competitive range to be between 90% and 110% of market



### **Union Representation in the Market Place**

One of the concerns of the City and Union Representatives was the comparability of data to other entities that have collectively bargained employee groups, as does the City of Phoenix.

Based on responses received, 16 of 29 reported having either collective bargaining units or employee associations within their organization (**Table 3**). The City of Phoenix has both collective bargaining units and employee associations.



# TABLE 3UNIONS AT PEER EMPLOYERS

| Comparator               | General Employees  | Police   | Fire  |
|--------------------------|--|--|---|
|                          | Public Sector  | Custom Survey Responses  | ·   |
| State of Arizona         | American Federation of State, County & Municipal Employees   | Arizona Highway Patrol Association   | N/A   |
| City of Austin, TX       | Information not provided   | Information not provided   | Information not provided  |
| City of Dallas, TX       | Employee Associations  | Employee Association   | Employee Association  |
| City of Houston, TX      | Houston Organization of Municipal<br>Employees   | Houston Police Officers' Union   | Houston Professional Fire Fighters<br>Association   |
| City of Jacksonville, FL | American Federation of State, County &<br>Municipal Employees, Communications<br>Workers of America, Jacksonville<br>Supervisor Association, and Laborers'<br>International Union of North America   | Fraternal Order of Police  | International Association of Fire<br>Fighters   |
| City of Los Angeles, CA  | American Federation of State, County &<br>Municipal Employees, Engineers and<br>Architects Association, International<br>Longshore and Warehouse Union,<br>International Union of Operating<br>Engineers, Laborer's International<br>Union of North America, Los Angeles<br>County Building & Construction Trades<br>Council, Municipal Construction<br>Inspectors Association, and Service<br>Employees International Union | Los Angeles Police Command Officers<br>Association and Los Angeles Police<br>Protective League | Los Angeles Fire Chief Officers<br>Association and United Firefighters of<br>Los Angeles City |
| City of Philadelphia, PA | American Federation of State, County &<br>Municipal Employees, District Council<br>33 & District Council 47  | Fraternal Order of Police  | International Association of Fire<br>Fighters   |

| Comparator                              | General Employees   | Police                                       | Fire   |
|---|---|--|--|
| City of San Diego, CA                   | American Federation of State, County &<br>Municipal Employees Local 127, San<br>Diego Deputy City Attorney<br>Association, and San Diego Municipal<br>Employees Association | San Diego Police Officers Association        | International Association of Fire<br>Fighters and Teamsters Local 911 –<br>(Lifeguards)  |
| City and County of San<br>Francisco, CA | Various   | San Francisco Police Officers<br>Association | Firefighters, Local 798  |
|   | Private Secto   | r Custom Survey Responses                    |  |
| Private Employer 1                      | Yes- unions are industry specific   |  |  |
| Private Employer 2                      | N/A   |  |  |
| Private Employer 3                      | N/A   |  |  |
| Private Employer 4                      | N/A   | N/A  | N/A  |
| Private Employer 5                      | Yes- unions are industry specific   |  |  |
| Private Employer 6                      | Yes- unions are industry specific   |  |  |
| Private Employer 7                      | Information not provided  |  |  |
|   | Local P   | ublic Sector Responses                       |  |
| City of Avondale                        | Information not provided  | Information not provided                     | Information not provided   |
| City of Chandler                        | Information not provided  | Information not provided                     | Information not provided   |
| City of Flagstaff                       | Information not provided  | Information not provided                     | Information not provided   |
| Town of Gilbert                         | Service Employees International Union   | Gilbert Police Leadership Association        | International Association of Fire<br>Fighters  |
| City of Glendale                        | N/A   | Glendale Police Officer's Coalition          | Glendale Chapter of the United Phoenix<br>Fire Fighters Association, Local 493 of<br>the International Association of Fire<br>Fighters |
| City of Goodyear                        | Information not provided  | Information not provided                     | Information not provided   |
| Maricopa County                         | Information not provided  | Information not provided                     | Information not provided   |
| City of Mesa                            | Information not provided  | Information not provided                     | Information not provided   |

| Comparator         | General Employees  | Police  | Fire   |
|--------------------|--|---|--|
| City of Peoria     | American Federation of State, County & Municipal Employees                                   | Peoria Police Officers Association and<br>Peoria Police Supervisors Association | United Phoenix Fire Fighters<br>Association                      |
| City of Scottsdale | Information not provided   | Information not provided  | Information not provided   |
| City of Surprise   | Information not provided   | Information not provided  | Information not provided   |
| City of Tempe      | Service Employees International Union<br>Local 5 and The Tempe Supervisors'<br>Association   | Tempe Officers Association  | City of Tempe Firefighters' Unit                                 |
| City of Tucson     | American Federation of State, County & Municipal Employees and                               | Tucson Police Officers Association  | International Association of Fire<br>Fighters                    |
|                    | Communications Workers of<br>America/Tucson Association of City<br>Employees                 |   |  |
| City of Phoenix    | Field Unit 1: Local 777 – Laborers'<br>International Union of North<br>America;              | Unit 4: Phoenix Law Enforcement<br>Association                                  | Unit 5: International Association of<br>Firefighters – Local 493 |
|                    | Field Unit 2: Local 2384 – American<br>Federation of State, County &<br>Municipal Employees; | Unit 6: Phoenix Police Sergeants and Lieutenants Association                    |  |
|                    | Field Unit 3: Local 2960 – American<br>Federation of State, County &<br>Municipal Employees  |   |  |
|                    | Unit 7: Administrative, Supervisory,<br>Professional &Technical Employees<br>Association     |   |  |



# **Competitiveness by Peer Type and Occupational Group**

While the City's pay ranges are competitive on an aggregate basis, competitiveness varies when examining peer type and occupational groups. At the pay range midpoint, Segal found:

- > When measured against the *aggregate peer group* (*public and private*):
  - Five (5) occupational groups are above the market
  - The remaining 27 occupational groups are *at market* (within the competitive range)
- > When measured against the *public sector peers*:
  - *Seven* (7) occupational groups are *above the market*
  - The remaining 25 occupational are *at market* (within the competitive range)
- > Out of the 17 occupational groups compared to the *private sector* (*custom survey data and published sources*), we found:
  - Two (2) are above the market
  - 11 are below the market
  - *Four (4) are at market* (within the competitive range)

Additional detail can be found in Appendix B, Tables B-1 and B-2.

## **Competitiveness by Employee Category**

Employees at the City of Phoenix can be grouped into 11 categories, seven (7) of which are collective bargaining units. These are identified as:

- Field Unit 1: Local 777 (Ee's = 1,434) Laborers' International Union of North America (Unit 1)
- Field Unit 2: Local 2384 (Ee's = 1,323) American Federation of State, County & Municipal Employees (Unit 2)
- Field Unit 3: Local 2960 (Ee's = 3,590) American Federation of State, County & Municipal Employees (Unit 3)
- > Unit 4 (Ee's = 2,638): Phoenix Law Enforcement Association (Unit 4)
- > Unit 5 (Ee's = 1,082): Local 493 International Association of Firefighters (Unit 5)
- > Unit 6 (Ee's = 458): Phoenix Police Sergeants and Lieutenants Association (Unit 6)
- Unit 7 (Ee's = 2,897): Administrative, Supervisor, Professional & Technical Employees' Association (ASPTEA)
- > Confidential Staff (Ee's = 167)
- > Middle Managers (Ee's = 317)
- > Executives (Ee's = 63)
- > Council (Ee's = 12)



Each of these groups is compared to the market place:

- > Public and private sector:
  - 11 employee categories *are at market* (within competitive range)
  - One (Unit 6) is *slightly above the market by 1 percentage point*. This is due to the fact that Career Enhancement Pay was rolled into base pay for this group during negotiations
- > Public sector peers:
  - 11 employee categories *are at market* (within competitive range)
  - Two (Unit 6 and Executives) *slightly above the market by 1 percentage point*
- > Private sector peers:
  - Four (Unit 2, Confidential Staff, Middle Managers and Executives) are *substantially below market* by greater than 10 percentage points
  - Three (3) *are at market* (within competitive range)

Additional detail regarding employee category can be found in **Appendix B**, **Tables B-3 and B-4**, as well as detail, regarding relative market positioning and market averages by benchmark job title in **Appendix B**, **Tables B-5 and B-6**.

### **Pay Practices**

### **Pay Schedule Design**

We found a mixture of pay schedule designs across and within the peer groups. In general, we found:

- > The majority of survey responses show *Sworn Public Safety* (*police and fire*) *have grade and step structures*
- The majority of both public sector and private sector responses indicate open ranges for Executives and Managers
- In the general employee group, responses show grades and steps in unionized workforces and open ranges in non-unionized workforces in both the public and private sectors

This is *consistent* with what is found at the City of Phoenix.



## **Pay Progression**

We found individuals move through salary structures in a variety of ways. In general, we found:

- > In the general employee grouping, unionized workforces are based on step increases whereas non-unionized workforces are based on individual performance
- > Pay progression for Sworn Public Safety (police and fire) is based on step increases
- Majority of both public sector and all of private sector responses indicate pay progression for Managers and Executives is based on individual performance

This is *consistent* with what is found at the City of Phoenix.

### **Pay Schedule Adjustments**

In general, survey responses indicated:

- > In the *public sector*, approximately 50% of employers adjust manager and executive salary schedules based on market equity and affordability of increases; sworn public safety structures have yearly increases built into the collective bargaining agreements
- > In the *private sector*, the majority of respondents' base structural increases are based on market equity and budget affordability

This is *consistent* with what is found at the City of Phoenix.

### Salary Increases for Fiscal Year 2011/2012

As one would expect, *very few public sector* employers gave base salary increases this fiscal year.

- Four (4) of the respondents gave salary increases to General Employees ranging from 0.6% to 4.25%
- Five (5) respondents gave salary increases to Sworn Public Safety ranging from 0.6% to 5%

In the *private sector*, employers on average gave 3-4% increases.

At the City of Phoenix, *Middle Managers and Executives did not receive increases; General Employees and Sworn Public Safety received approximately 1.86% merit increases.* 

## **Shift Differentials**

The majority of all respondents offer shift differentials for 2<sup>nd</sup> and 3<sup>rd</sup> shifts.

### > Public sector:

- 2<sup>nd</sup> shift rates range from \$0.25 \$1.00 an hour, or 2%-10% of base pay
- 3<sup>rd</sup> shift rates range from \$0.35 \$1.00 an hour, or 3.5%-15% of base pay

Rates vary by collective bargaining agreement.

- > Private sector:
  - 2<sup>nd</sup> and 3<sup>rd</sup> shifts rates range from \$1.00 \$1.20 an hour, or 10% of base pay for 2<sup>nd</sup> shift and 15% of base pay for 3<sup>rd</sup> shift.

Rates vary by collective bargaining agreement.

The City of Phoenix's shift differentials range from \$.50 - \$1.30 an hour for  $2^{nd}$  shift, and \$0.75 - \$1.30 an hour for  $3^{rd}$  shift. Rates vary by collective bargaining agreement. Overall Phoenix is slightly higher at the minimum and maximum of the range of rates compared to the public sector. When comparing to private sector, Phoenix's minimum rates are lower and maximum rates are higher.

### **Weekend Differentials**

*Two (2) of the 29 respondents offer weekend differentials*, one (1) private and one (1) public sector entity.

The *City of Phoenix offers weekend differentials for four (4) of its employee groups*; differentials range from \$.40 - \$.60 an hour. Weekend differentials are typically not found in the market place.

### **Longevity Pay**

Longevity pay has been of particular concern due to publicity in the press, locally and nationally. In reviewing the survey data, we found it is still common in the public sector, although not in the private sector. Specifically, we found in the public sector that:

- > Approximately 65% of respondents offer longevity pay to *Sworn Public Safety Employees*
- > Approximately 44% of respondents offer longevity to *General Employees* (a few even within management groups)
- Four (4) of the respondents have longevity only for employees that are hired before a specific date; indicating that longevity may no longer be offered to new employees



Longevity pay is provided in a variety of forms ranging from a percentage of pay to a lumpsum payment based on years of service and paid in a number of ways at varying points in time.

The *City provides longevity to Sworn Public Safety groups and General Employees*, but does not for Middle Managers and Executives *which is consistent with the market*. Longevity varies by collective bargaining unit.

Detail information on longevity can be found in Appendix A, Table A-5.

## **Performance-based Pay**

Performance-based pay can be found in a variety of forms within the market.

### > Public sector:

- Approximately 50% of Middle Managers and Executives receive increases to base salary based on individual performance
- Less than 50% of General Employees and those in Sworn Public Safety receive increases to base salary based on individual performance
- Very few employers offer "bonuses" for either individual or group performance

### > Private sector:

• Approximately 50% of all employee groups receive increases either to base salary or through bonuses based on individual performance

### This City has pay for performance for Executives and Middle Managers.

### **Tuition Reimbursements**

In the *public and private sectors*, we found the majority of respondents provide a tuition reimbursement for all employees.

- > Public sector maximum reimbursements range from approximately \$1,000 \$8,700 per year
- > Private sector maximum reimbursements range from approximately \$1,000 \$11,800 per year
- > The most common amount reported is \$5,000.

The City of Phoenix offers *approximately \$9,200, which is generous, particularly* when the most common amount reported is *\$5,000* and the federal limit that is excludable from taxable income for an employee's grant-in-aid is *\$5,250*.



## **Additional Perquisites**

The *public sector* offers very few perquisites for Middle Managers and Executives. In reviewing prevalent perquisites, we found:

- > Three (3) offer sabbaticals for Executives and Middle Managers
- > Eight (8) offer car allowances for Executives, three (3) for Middle Managers
- Six (6) offer some form of relocation allowance for Executives, four (4) for Middle Managers

In general, *public sector* entities are rolling what may have typically been considered perquisites into base salaries.

The *private sector*, with the exception of relocation allowances, of which the majority offers, perquisites are reserved for Executives. Specifically, we found:

- > One (1) offers a sabbatical
- > Four (4) offer car allowances
- > Four (4) offer executive physicals
- > Four (4) offer stock options

Further detail regarding perquisites can be found in Appendix A, Table A-11.



### **Paid Leave**

Paid leave is a valuable benefit to both the employer and the employee. Paid leave can be found in the form of a Paid Time Off (PTO) Policy where vacation and sick days are combined, or as a traditional leave program that allow for separate allotments.

### > Public sector:

- Three (3) public sector respondents have a PTO policy
- One (1) respondent has a PTO policy for uniformed police

### > Private sector:

• Two (2) entities have a PTO policy

The majority of the respondents have traditional paid time off programs that provide for separate allotments for vacation, sick, holiday and personal leave

Published survey sources validate these responses in that the Bureau of Labor Statistics (BLS) reports 63% of workers have traditional programs and Towers Watson reports that 84% of employers offer traditional programs.

### Vacation Leave

### Vacation Accrual

Vacation accrual is dependent on years of services.

**Tables 4A-4D** illustrates the *City of Phoenix, overall, is below the averages for both the public and private sectors* when reviewing vacation accrual for each employee group.

| Market Sector         | 1 – 5     | 6 – 10   | 11 – 15 | 16 – 20 | 21+  |
|-----------------------|-----------|----------|---------|---------|------|
| Public Sector Custom  | Execs: 16 | Execs:18 | 19      | 22      | 23   |
|                       | Mgrs: 15  | Mgrs: 17 |         |         |      |
| Private Sector Custom | 15/14     | 19       | 20      | 23      | 23   |
| Local Public Sector   | 15        | 18       | 20      | 21      | 22   |
| Published Data        | 16        | 22       | 23      | N/A     | N/A  |
| City of Phoenix       | 12        | 15       | 16.5    | 19.5    | 22.5 |

### TABLE 4A PTO/VACATION LEAVE ACCRUAL FOR EXECUTIVES/MANAGERS



# TABLE 4BPTO/VACATION LEAVE ACCRUAL FOR GENERAL EMPLOYEES

| Market Sector         | 1 – 5 | 6 – 10 | 11 – 15 | 16 – 20 | 21+  |
|-----------------------|-------|--------|---------|---------|------|
| Public Sector Custom  | 14    | 18     | 20      | 22      | 23   |
| Private Sector Custom | 14    | 19     | 20      | 23      | 23   |
| Local Public Sector   | 14    | 17     | 19      | 21      | 21   |
| Published Data        | 16    | 22     | 23      | N/A     | N/A  |
| City of Phoenix       | 12    | 15     | 16.5    | 19.5    | 22.5 |

# TABLE 4CPTO/VACATION LEAVE ACCRUAL FOR SWORN POLICE

| Market Sector         | 1 – 5 | 6 – 10 | 11 – 15 | 16 – 20 | 21+  |
|-----------------------|-------|--------|---------|---------|------|
| Public Sector Custom  | 14    | 18     | 20      | 23      | 24   |
| Private Sector Custom | N/A   | N/A    | N/A     | N/A     | N/A  |
| Local Public Sector   | 14    | 17     | 20      | 21      | 22   |
| Published Data        | N/A   | N/A    | N/A     | N/A     | N/A  |
| City of Phoenix       | 12    | 15     | 16.5    | 19.5    | 22.5 |

# TABLE 4DPTO/VACATION LEAVE ACCRUAL FOR SWORN FIRE

| Market Sector         | 1 – 5 | 6 – 10 | 11 – 15 | 16 – 20 | 21+  |
|-----------------------|-------|--------|---------|---------|------|
| Public Sector Custom  | 13    | 16     | 19      | 21      | 22   |
| Private Sector Custom | N/A   | N/A    | N/A     | N/A     | N/A  |
| Local Public Sector   | 16    | 20     | 23      | 25      | 26   |
| Published Data        | N/A   | N/A    | N/A     | N/A     | N/A  |
| City of Phoenix       | 12    | 15     | 16.5    | 19.5    | 22.5 |

### Vacation Carry Over and Cash-Out

The majority of public and private sector entities allows for carry over and cash-out of unused vacation time at separation and/or at retirement.

- > Public sector:
  - *Vacation carry over ranges from 30 unlimited days*; for some employers maximum number of days varies by employee group
  - *Vacation cash-out ranges from 0 unlimited days*; for some employers cash-out at separation and retirement vary across employee groups
- > Private sector:
  - *Vacation carry over ranges from 8 unlimited days* where maximum number of days remains consistent across all employee groups
  - Five (5) of seven (7) allow vacation cash-out at retirement that is unlimited

City of *Phoenix vacation carry over ranges from 24-45 days*; *cash-out at separation is 45 days and cash-out for retirement has a maximum of 56.25 days*, which is consistent across employee groups. In this respect, the *City of Phoenix is more conservative* than the market.

## **Sick Leave**

Unlike vacation accrual, sick leave is typically given as a set number of days regardless of years of service.

### Sick Accrual

- > *Public sector*, sick leave accrual averages range from *8-20 days* dependent on employee group
- > *Private sector*, sick leave accrual ranges from 5-12 days

The City of Phoenix accrues 15 days regardless of employee group which is *slightly higher; however, the City does not provide short-term disability insurance.* 

### Sick Leave Carry Over and Cash-out

The majority of employers allow for the carryover of sick leave, while less than half allow sick time to be cashed out.

- > Public sector:
  - Sick leave carry over ranges from 52 unlimited days
  - *Sick leave cash-out* at separation ranges from *0 unlimited and at retirement* ranges from *60 unlimited days*



### > Private sector:

- Sick leave carry over ranges from *0 unlimited*
- Sick leave cash-out at separation ranges from 80 *unlimited days*, and at retirement ranges from 90 *unlimited days*

The City of *Phoenix does not allow cash-out at separation, and limits the amount that can be cashed out at retirement*. This varies by employee group and ranges from 20%-25% for General Employees and 35% - 60% for Sworn Public Safety depending on employee group.

### Paid Holidays/Personal Leave

### Holidays

All of public and private employers provide holidays.

- > Public sector employees receive 11 holidays
- > Private sector receive 9 holidays

The City of *Phoenix has 11.5 holidays*.

### Personal Leave

Approximately, one half of public and private employers provide for personal days.

> On average, in the *public sector and private sector* employees receive one (1) personal day

The City of Phoenix offers 3 for Middle Managers, Executives and General Employees; 2.5 for uniformed Police; and, 0 for Fire which is more generous than the market.

### Combined Paid Time Off Calculation

In that some employers have a combined paid time off policy, it is important to consider a combined time off calculation. It is important to note that combined paid time off calculations will vary based on years of service due to varying vacation accruals. **Table 5** on the following page illustrates the total numbers for combined paid time off based on the different market sectors for six (6) to ten (10) years of service.

For this calculation, 6-10 years of service is shown, as it is representative of a large number of employees.



# TABLE 5COMBINED PAID TIME OFF

| Market Sector     | Vacation<br>6-10 years | Sick* | Holiday | Personal | Total    |
|-------------------|------------------------|-------|---------|----------|----------|
| Public Sector     |                        | 1     |         | 1        | <u>I</u> |
| Executives        | 18                     | 11    | 10      | 2        | 41       |
| Managers          | 17                     | 11    | 10      | 2        | 40       |
| General Employees | 17                     | 11    | 10      | 1        | 39       |
| Police            | 17                     | 12    | 11      | 1        | 41       |
| Fire              | 18                     | 13    | 11      | 2        | 44       |
| Private Sector    |                        |       |         |          |          |
| Executives        | 19                     | 11    | 9       | 1        | 40       |
| Managers          | 19                     | 11    | 9       | 1        | 40       |
| General Employees | 19                     | 9     | 9       | 1        | 38       |
| Published Data    |                        |       |         |          |          |
| Executives        | 22                     | 9     | 9       | 3        | 43       |
| Managers          | 22                     | 9     | 9       | 3        | 43       |
| General Employees | 22                     | 10    | 9       | 3        | 44       |
| OVERALL           |                        | ·     |         |          |          |
| Executives        | 18                     | 11    | 10      | 1        | 40       |
| Managers          | 18                     | 11    | 10      | 1        | 40       |
| General Employees | 17                     | 11    | 10      | 1        | 39       |
| Police            | 17                     | 12    | 11      | 1        | 41       |
| Fire              | 18                     | 13    | 11      | 2        | 44       |
| Phoenix           |                        |       |         |          |          |
| Executives        | 15                     | 15    | 11.5    | 3        | 44.5     |
| Managers          | 15                     | 15    | 11.5    | 3        | 44.5     |
| General Employees | 15                     | 15    | 11.5    | 3        | 44.5     |
| Police            | 15                     | 15    | 11.5    | 2.5      | 44       |
| Fire              | 15                     | 15    | 11.5    | 0        | 41.5     |

\*Phoenix does not offer short-term disability.

## **Disability Insurance**

### **Short-term Disability**

In general, the majority of *public sector* respondents in the national data set do not provide short-term disability; whereas, in the Phoenix metropolitan area, the majority do provide short-term disability with a replacement ratio ranging from 50% - 100% of salary.

When reviewing *private sector* responses, we found that all of the entities surveyed provide short-term disability insurance (60-100% replacement ratio).

According to BLS, 63% of employees have access to coverage replacing 66% of earnings. Towers Watson reports a slightly higher number at 83% of employees with access to coverage replacing 66% of earnings.

The *City of Phoenix does not offer short-term disability*, which is attributable to the ability to bank unused sick leave as insurance against short-term disability.

See Table 6 on page 29 for more detail.

### Long-term Disability

Long-term Disability insurance prevalence varies greatly across both public and private sector entities.

### Public sector:

- > Three (3) employers pay 100% for basic coverage
- > One (1) pays 50% for basic coverage
- > Two (2) pay 47% for basic coverage
- > Four (4) report that they do not offer long-term disability

#### **Private sector**:

 Four (4) employers pay 100% for basic coverage, while two (2) do not offer long-term disability

The City of Phoenix *offers long-term disability insurance*. Contribution detail by employee group and market sector can be found in **Table 7** on page 30.

Additional detail can be found in **Appendix C**, **Tables C-10 through C-14 for** short-term disability insurance and **Tables C-15 through C-20** for long-term disability insurance.



# TABLE 6 SHORT TERM DISABILITY INSURANCE – EMPLOYER CONTRIBUTION

|                         | Short-term   | Short-term Disability Insurance Prevalence & Employer Contribution (% of premium) |   |                   |                          |  |  |
|-------------------------|--|---|---|-------------------|--------------------------|--|--|
| Comparators             | Executives   | Managers  | General<br>Employees  | Uniformed Police  | Uniformed<br>Fire/Rescue |  |  |
| Custom – Public Sector  | 1 employer: 0%   | 1 employer: 0%  | 1 employer: 0%  | 1 employer: 0%    | 1 employer: 0%           |  |  |
|                         | N/A: 6 employers   | N/A: 6 employers  | N/A: 6 employers  | N/A: 6 employers  | N/A: 6 employers         |  |  |
| Custom – Private Sector | 4 employers: 100%  | 4 employers: 100%   | 4 employers: 100%   |                   | N/A                      |  |  |
|                         | 3 employers: 0%:   | 3 employers: 0%:  | 3 employers: 0%:  | N/A               |                          |  |  |
| Local Public Sector     | 3 employers: 100%  | 3 employers: 100%   | 3 employers: 100%   | 3 employers: 100% | 3 employers: 100%        |  |  |
|                         | N/A: 2 employers   | N/A: 2 employers  | N/A: 2 employers  | N/A: 2 employers  | N/A: 2 employers         |  |  |
| Published Data          | 77 – 88% of employers<br>(depending on data<br>source): 100% | 100%: 77 – 88% of<br>employers<br>(depending on data<br>source)                   | 100%: 77 – 88% of<br>employers<br>(depending on data<br>source) | N/A               | N/A                      |  |  |
| City of Phoenix         | N/A  | N/A   | N/A   | N/A               | N/A                      |  |  |

Note: Not all public sector respondents provided responses to this question.

# TABLE 7 LONG TERM DISABILITY INSURANCE – EMPLOYER CONTRIBUTION

|                         | Long Term          | Disability Insurance P | revalence and Emplo  | yer Contribution (% of | f premium)               |
|-------------------------|--------------------|------------------------|----------------------|------------------------|--------------------------|
| Comparators             | Executives         | Managers               | General<br>Employees | Uniformed Police       | Uniformed<br>Fire/Rescue |
| Custom – Public Sector  | 2 employers: 100%  | 2 employers: 100%      | 2 employers: 100%    |                        | 2 employers: 100%        |
|                         | 1 employer: 0%     | 1 employer: 0%         | 1 employer: 0%       | 2 employers: 100%      | 1 employer: 0%:          |
|                         | N/A: 3 employers   | N/A: 3 employers       | N/A: 3 employers     | N/A: 2 employers       | N/A: 2 employers         |
| Custom – Private Sector | 4 employers: 100%  | 4 employers: 100%      | 4 employers: 100%    |                        |                          |
|                         | 2 employers: 0%:   | 2 employers: 0%:       | 2 employers: 0%:     | N/A                    | N/A                      |
| Local Public Sector     | 1 employer: 100%:  | 1 employer: 100%:      | 1 employer: 100%:    |                        |                          |
|                         | 1 employer: 50%    | 1 employer: 50%        | 1 employer: 50%      | 2 employers: 100%      | 2 employers: 100%        |
|                         | 2 employers: 47%   | 2 employers: 47%       | 2 employers: 47%     | 2 employers: Other     | 2 employers: Other       |
|                         | 2 employers: Other | 2 employers: Other     | 2 employers: Other   | N/A: 1 employer        | N/A: 1 employer          |
|                         | N/A: 1 employer    | N/A: 1 employer        | N/A: 1 employer      |                        |                          |
| Published Data          | Varies by source   | Varies by source       | Varies by source     | N/A                    | N/A                      |
| City of Phoenix         | 100%               | 100%                   | 100%                 | 100%                   | 100%                     |

Note: Not all public sector respondents provided responses to this question.

## **Retirement Program**

### **Defined Benefit Program**

The City's defined benefit plan was under separate review by the Pension Reform Task Force and is being reviewed in this study simply to provide a current total compensation cost to the City. An in-depth review and analysis of the plan has been completed as part of the Pension Reform Task Force's initiative.

Additional detail data gathered can be found in Appendix C, Tables C21-C23.

### **Defined Contribution Program**

The majority of both *public and private sector entities* offer a Defined Contribution (DC) plan. *Public sector entities* typically *offer this as a supplement* to the defined benefit retirement plan. In the both the *public and private sector*, there typically is not a required employer contribution; rather employer contributions are typically matches to employee voluntary contributions.

- > Public sector:
  - *Four (4) of 16 respondents* contribute to the fund
  - Employer contributions for *General Employee jobs* nationwide average approximately 4 percent.
  - In general, *Sworn Public Safety employees* do not receive contributions to a DC plan in addition to the defined benefit program
- > Private sector:
  - One (1) of the seven (7) private sector respondents provides a required employer contribution
  - Four (4) others provide a matching contribution

Towers Watson reports that median employer contributions are at 4% of base pay.

The City currently contributes 9.6% to a defined contribution plan for Middle Managers and *Executives*, 0-6% for General Employees, .18% for Police, and 5% for Fire. Contribution rates vary by group in that each group has negotiated different amounts in lieu of other benefits.

Additional detail can be found in Appendix C, Tables C-24 and C-25.



## **Retiree Health**

Over half of respondents offer retiree health for its retirees.

- 19 respondents offer retiree health for retirees under the age of 65 to General Employees, 14 to uniformed Police and 15 to uniformed Fire
- 15 respondents offer retiree health for retirees over the age of 65 to General Employees, 10 to uniformed Police and 11 to uniformed Fire
- > Six (6) of the respondents **do not** offer retiree health to General Employees, and two (2) specifically to Police and Fire

#### The City of Phoenix offers retiree health under the age of 65 as well as over the age of 65.

### **Retiree Health Employer Contributions**

### Single Coverage

**Table 8** provides monthly average employer contribution rates for retirees.

| Employee Category     | Executives/ | General     |             | Fire        |
|-----------------------|-------------|-------------|-------------|-------------|
|                       | Managers    | Employees   | Police      |             |
| Public Sector Custom  | < 65: \$369 | < 65: \$369 | < 65: \$517 | < 65: \$431 |
|                       | > 65: \$190 | > 65: \$190 | > 65: \$199 | > 65: \$166 |
| Private Sector Custom | < 65: \$441 | < 65: \$441 | N/A         | N/A         |
|                       | > 65: \$203 | > 65: \$203 |             |             |
| Local Public          | < 65: \$119 | < 65: \$119 | < 65: \$119 | < 65: \$119 |
|                       | > 65: \$53  | > 65: \$53  | > 65: \$53  | > 65: \$53  |
| Published Data        | < 65: \$467 | < 65: \$467 | N/A         | N/A         |
|                       | > 65: \$293 | > 65: \$293 |             |             |
| OVERALL               | < 65: \$272 | < 65: \$272 | < 65: \$261 | < 65: \$244 |
|                       | > 65: \$145 | > 65: \$145 | > 65: \$120 | > 65: \$105 |
| City of Phoenix       | < 65: \$105 | < 65: \$105 | < 65: \$105 | < 65: \$105 |
|                       | > 65: \$90  | > 65: \$90  | > 65: \$90  | > 65: \$90  |

# TABLE 8MONTHLY EMPLOYER CONTRIBUTIONS

Overall, the City pays less than the market for all employee categories.

# Dual Coverage

**Table 9** provides monthly average employer contribution rates for retirees.

| Employee Category     | Executives/<br>Managers | General<br>Employees | Police      | Fire        |
|-----------------------|-------------------------|----------------------|-------------|-------------|
| Public Sector Custom  | < 65: \$452             | < 65: \$452          | < 65: \$632 | < 65: \$527 |
|                       | > 65: \$327             | > 65: \$327          | > 65: \$390 | > 65: \$325 |
| Private Sector Custom | < 65: \$899             | < 65: \$899          | N/A         | N/A         |
|                       | > 65: \$406             | > 65: \$406          |             |             |
| Local Public          | < 65: \$258             | < 65: \$258          | < 65: \$258 | < 65: \$258 |
|                       | > 65: \$143             | > 65: \$143          | > 65: \$143 | > 65: \$143 |
| Published Data        | < 65: \$293             | < 65: \$293          | N/A         | N/A         |
|                       | > 65: \$472             | > 65: \$472          |             |             |
| OVERALL               | < 65: \$424             | < 65: \$424          | < 65: \$392 | < 65: \$366 |
|                       | > 65: \$294             | > 65: \$294          | > 65: \$246 | > 65: \$211 |
| City of Phoenix       | < 65: \$105             | < 65: \$105          | < 65: \$105 | < 65: \$105 |
|                       | > 65: \$90              | > 65: \$90           | > 65: \$90  | > 65: \$90  |

# TABLE 9 MONTHLY EMPLOYER CONTRIBUTIONS

Overall, the City pays less than the market for all employee categories.

Additional detail on retiree health can be found in Appendix C, Tables C-26 through C-29.



### **Health Benefits**

The most popular health plans for the surveyed population are PPO/POS plans followed by HMO/EPOS plans.

The majority of respondents, whether public or private sector offer health benefits to part-time employees working over 20-30 hours.

### **PPO/POS Plans**

Employer contributions vary not only by coverage, but by employee group as well. Review of survey responses indicate there is less variation between public and private sector data when considering single coverage plans.

#### Single Coverage

Monthly averages for employer contributions as well as percentage of employer contributions are compared by employee group in **Tables 10A and 10B**. The City of Phoenix is *slightly below market* in employer contribution costs.

| Employee Category     | Executives/<br>Managers | General<br>Employees | Police | Fire  |
|-----------------------|-------------------------|----------------------|--------|-------|
| Public Sector Custom  | \$585                   | \$585                | \$607  | \$680 |
| Private Sector Custom | \$427/\$428             | \$429                | N/A    | N/A   |
| Local Public          | \$423                   | \$423                | \$423  | \$423 |
| Published Data        | \$385                   | \$385                | N/A    | N/A   |
| OVERALL               | \$463/464               | \$464                | \$493  | \$533 |
| City of Phoenix       | \$415                   | \$415                | \$415  | \$415 |

### TABLE 10A PPO PLAN MONTHLY EMPLOYER CONTRIBUTIONS

### TABLE 10B PPO PLAN EMPLOYER COST SHARING

| Employee Category     | Executives/<br>Managers | General<br>Employees | Police | Fire |
|-----------------------|-------------------------|----------------------|--------|------|
| Public Sector Custom  | 78%                     | 90%                  | 95%    | 93%  |
| Private Sector Custom | 85%                     | 85%                  | N/A    | N/A  |
| Local Public          | 80%                     | 80%                  | 80%    | 80%  |
| Published Data        | N/A                     | N/A                  | N/A    | N/A  |
| OVERALL               | 81%                     | 85%                  | 87%    | 91%  |
| City of Phoenix       | 80%                     | 80%                  | 80%    | 80%  |



# Family Coverage

Monthly averages for employer contributions as well as percentage of employer contributions are compared by employee group in **Tables 11A and 11B**. The City of Phoenix is *slightly above market* for employer contribution costs.

# TABLE 11APPO MONTHLY EMPLOYER CONTRIBUTIONS

| Employee Category     | Executives/<br>Managers | General<br>Employees | Police  | Fire    |
|-----------------------|-------------------------|----------------------|---------|---------|
| Public Sector Custom  | \$1,184                 | \$1,184              | \$821   | \$1,057 |
| Private Sector Custom | \$1,201/\$1,206         | \$1,208              | N/A     | N/A     |
| Local Public          | \$913                   | \$913                | \$913   | \$913   |
| Published Data        | \$1,058                 | \$1,058              | N/A     | N/A     |
| OVERALL               | \$1,084/\$1,085         | \$1,086              | \$878   | \$974   |
| City of Phoenix       | \$1,195                 | \$1,195              | \$1,195 | \$1,195 |

# TABLE 11BPPO PLAN EMPLOYER COST SHARING

| Employee Category     | Executives/ | General   |        | Fire |
|-----------------------|-------------|-----------|--------|------|
| Employee category     | Managers    | Employees | Police |      |
| Public Sector Custom  | 61%         | 65%       | 57%    | 64%  |
| Private Sector Custom | 78%         | 78%       | N/A    | N/A  |
| Local Public          | 76%         | 76%       | 76%    | 76%  |
| Published Data        | N/A         | N/A       | N/A    | N/A  |
| OVERALL               | 71%         | 73%       | 68%    | 70%  |
| City of Phoenix       | 80%         | 80%       | 80%    | 80%  |

### **HMO/EPO Plans**

Employer contributions vary not only by coverage, but by employee group as well. Review of survey responses indicates HMO plans are less popular in the private sector. *The City of Phoenix is competitive when comparing to both single coverage and family coverage.* 

### Single Coverage

Monthly averages for employer contributions as well as percentage of employer contributions are compared by employee group in **Tables 12A and 12B**.

| Employee Category     | Executives/<br>Managers | General<br>Employees | Police | Fire  |
|-----------------------|-------------------------|----------------------|--------|-------|
| Public Sector Custom  | \$427                   | \$427                | \$392  | \$432 |
| Private Sector Custom | \$446*                  | \$446*               | N/A    | N/A   |
| Local Public          | \$405                   | \$405                | \$405  | \$405 |
| Published Data        | \$376                   | \$376                | N/A    | N/A   |
| OVERALL               | \$410                   | \$410                | \$402  | \$413 |
| City of Phoenix       | \$377                   | \$377                | \$377  | \$377 |

#### TABLE 12A HMO MONTHLY EMPLOYER CONTRIBUTIONS

\* Only one private sector entity reported having an HMO/EPO.

# TABLE 12BHMO PLAN EMPLOYER COST SHARING

| Employee Category     | Executives/ | General   |        | Fire |
|-----------------------|-------------|-----------|--------|------|
| Employee Category     | Managers    | Employees | Police | Fire |
| Public Sector Custom  | 92%         | 95%       | 95%    | 95%  |
| Private Sector Custom | 95%         | 95%       | N/A    | N/A  |
| Local Public          | 90%         | 90%       | 90%    | 90%  |
| Published Data        | N/A         | N/A       | N/A    | N/A  |
| OVERALL               | 91%         | 92%       | 91%    | 91%  |
| City of Phoenix       | 80%         | 80%       | 80%    | 80%  |

\* Only one private sector entity reported having an HMO/EPO.



# Family Coverage

Monthly averages for employer contributions as well as percentage of employer contributions are compared by employee group in **Tables 13A and 13B**.

| Employee Category     | Executives/<br>Managers | General<br>Employees | Police  | Fire    |
|-----------------------|-------------------------|----------------------|---------|---------|
| Public Sector Custom  | \$1,077                 | \$1,077              | \$931   | \$1,050 |
| Private Sector Custom | \$1,622*                | \$1,622*             | N/A     | N/A     |
| Local Public          | \$1,038                 | \$1,038              | \$1,038 | \$1,038 |
| Published Data        | \$1,025                 | \$1,025              | N/A     | N/A     |
| OVERALL               | \$1,082                 | \$1,082              | \$1,011 | \$1,042 |
| City of Phoenix       | \$1,085                 | \$1,085              | \$1,085 | \$1,085 |

### TABLE 13A HMO MONTHLY EMPLOYER CONTRIBUTIONS

\* Only one private sector entity reported having an HMO/EPO.

# TABLE 13B HMO PLAN EMPLOYER COST SHARING

| Employee Category     | Executives/ | General   |        | Fire |
|-----------------------|-------------|-----------|--------|------|
|                       | Managers    | Employees | Police | FIIe |
| Public Sector Custom  | 73%         | 81%       | 74%    | 78%  |
| Private Sector Custom | 82%         | 82%       | N/A    | N/A  |
| Local Public          | 81%         | 81%       | 81%    | 81%  |
| Published Data        | N/A         | N/A       | N/A    | N/A  |
| OVERALL               | 78%         | 81%       | 79%    | 80%  |
| City of Phoenix       | 80%         | 80%       | 80%    | 80%  |

\* Only one private sector entity reported having an HMO/EPO.

### **Dental Plans**

Based on survey responses for this question, 100% of respondents provide a stand-alone dental plan. *The City of Phoenix's Dental PPO* is the most populated plan and *is above market when comparing to both single coverage and family coverage*. It is important to note that the City also offers a less expensive DHMO plan as well.

### Single Coverage

Monthly averages for employer contributions as well as percentage of employer contributions are compared by employee group in **Tables 14A and 14B**.

| Employee Category     | Executives/<br>Managers | General<br>Employees | Police | Fire |
|-----------------------|-------------------------|----------------------|--------|------|
| Public Sector Custom  | \$9                     | \$9                  | \$7    | \$6  |
| Private Sector Custom | \$30                    | \$30                 | N/A    | N/A  |
| Local Public          | \$37                    | \$37                 | \$37   | \$37 |
| Published Data        | \$16                    | \$16                 | N/A    | N/A  |
| OVERALL               | \$27                    | \$27                 | \$28   | \$26 |
| City of Phoenix       | \$52                    | \$52                 | \$52   | \$52 |

# TABLE 14ADENTAL MONTHLY EMPLOYER CONTRIBUTIONS

### TABLE 14B DENTAL EMPLOYER COST SHARING

| Employee Category     | Executives/ | General   |        | Fire |
|-----------------------|-------------|-----------|--------|------|
| Employee Category     | Managers    | Employees | Police | FIIE |
| Public Sector Custom  | 45%         | 47%       | 47%    | 33%  |
| Private Sector Custom | 75%         | 75%       | N/A    | N/A  |
| Local Public          | 93%         | 93%       | 93%    | 93%  |
| Published Data        | 61%         | 61%       | N/A    | N/A  |
| OVERALL               | 79%         | 79%       | 85%    | 82%  |
| City of Phoenix       | 100%        | 100%      | 100%   | 100% |



### Family Coverage

Monthly averages for employer contributions as well as percentage of employer contributions are compared by employee group in **Tables 15A and 15B**.

| Employee Category     | Executives/<br>Managers | General<br>Employees | Police | Fire  |
|-----------------------|-------------------------|----------------------|--------|-------|
| Public Sector Custom  | \$26                    | \$26                 | \$16   | \$16  |
| Private Sector Custom | \$92                    | \$92                 | N/A    | N/A   |
| Local Public          | \$70                    | \$70                 | \$70   | \$70  |
| Published Data        | \$48                    | \$48                 | N/A    | N/A   |
| OVERALL               | \$64                    | \$64                 | \$53   | \$51  |
| City of Phoenix       | \$107                   | \$107                | \$107  | \$107 |

# TABLE 15ADENTAL MONTHLY EMPLOYER CONTRIBUTION PERCENTAGES

### TABLE 15B DENTAL EMPLOYER COST SHARING

| Employee Category     | Executives/ | General   |        | Fire |
|-----------------------|-------------|-----------|--------|------|
|                       | Managers    | Employees | Police | File |
| Public Sector Custom  | 42%         | 45%       | 44%    | 30%  |
| Private Sector Custom | 66%         | 66%       | N/A    | N/A  |
| Local Public          | 61%         | 61%       | 61%    | 61%  |
| Published Data        | 61%         | 61%       | N/A    | N/A  |
| OVERALL               | 61%         | 61%       | 60%    | 56%  |
| City of Phoenix       | 75%         | 75%       | 75%    | 75%  |

The City of *Phoenix pays more for both single coverage and family coverage* when compared to the market.

## **Vision Plan**

The majority of the survey respondents offer a vision plan; however, the cost is borne by the employee.

### The City of Phoenix does not offer a stand-alone vision plan to employees

# **Total Compensation Calculation**

### Methodology

While the prior tables identify the competitiveness of individual components of total compensation (base pay, health and retirement benefits), it is important to evaluate the competitiveness of total compensation. To calculate total compensation, we did the following:

- 1. Identified approximately 150 job titles that represented the bulk of the City's employees. Our approach was to compare the market pay range midpoint with the midpoint of the City's current pay ranges for each of these job titles.
- 2. Compared the City's weighted total cost of health benefits (medical and dental) to the market weighted average total cost of health benefits, assuming the same mix of participation by plan and tier of coverage as City employees. This approach standardized our comparisons using a fixed population base to facilitate an apples-to-apples cost comparison.
- 3. Compared the City's contributions to both defined benefit and defined contribution retirement plans to the average contribution rates found in the market on a percent of pay basis as well as on a percent of total compensation basis.

**Appendix B10-A and B10-B** displays the competitiveness of *current pay and benefits* on a selected benchmark job title basis and compares total benefit costs as a percent of pay as well as a percent of total compensation.

While direct compensation on average is at market (within the competitive range) at the pay range midpoint, the comparison of benefits as a percent of pay demonstrates that the City's *health benefits package overall costs approximately 1 percentage point above the market*. Furthermore,

The City's retirement benefit program (defined benefit and defined contribution) is

- > 25 percentage points above market for Sworn Public Safety
- > 32 percentage points above market for General Employees

### **Total Compensation Costs**

Overall, when looking at costs of pay and major benefits (health and retirement – DB and DC), we found for *General Employees the total compensation costs are 1 percentage point above the competitive range*.

When we specifically look at *Sworn Public Safety*, we found that the total compensation costs are *5 percentage points above the competitive range*.