City of Phoenix
PLANNING AND DEVELOPMENT DEPARTMENT

Staff Report Z-1-16-4
April 21, 2016

Encanto Village Planning
Committee Meeting Date:
Planning Commission Hearing Date:
Request From:
Request To:
Proposed Use:
Location:

Owner:
Applicant/Representative:
Staff Recommendation:

May 2, 2016
June 2, 2016
R-3 (0.58 acre), R1-6 (0.64 acre)
R-3A (1.22 acres)
Multifamily Residential
Northwest corner of Longview Avenue and Osborn Road

Richard Hazelwood
Law Office of David Cisiewski
Approval, subject to stipulations

| General Plan Conformity |  |  |  |
| :---: | :---: | :---: | :---: |
| General Plan Land Use Designation |  | Residential 5-10 du/acre Residential 3.5 to 5 du/acre |  |
| Street Map Classification | Longview Avenue | Local | Varies, 15 to 20 feet west half |
|  | Osborn Road | Collector | 13-foot north portion 30-foot middle portion 30-foot south portion <br> *There are two centerlines and three right-of-way widths. |
|  |  | Alley | 8 feet east half |
| CELEBRATE OUR DIVERSE COMMUNITIES AND NEIGHBORHOODS CORE VALUE; DIVERSE NEIGHBORHOODS; LAND USE PRINCIPLE: Include a mix of housing types and densities where appropriate within each village that support a broad range of lifestyles. |  |  |  |
| The proposed development will provide a new housing option on a long vacant parcel adjacent to a collector street and existing multifamily developments. The single family development option proposes units facing Longview Avenue with elevations that are sensitive to adjacent single family development to the east. |  |  |  |

## CONNECT PEOPLE AND PLACES CORE VALUE; OPPORTUNITY SITES; LAND USE PRINCIPLE: Support reasonable levels of increased intensity, respectful of local conditions and surrounding neighborhoods.

This proposal provides some increased intensity on a long vacant property on a collector street and is compatible with nearby multifamily uses. The development faces a local street and side facing homes in the single family neighborhood to the east. This housing type contributes to the mix of housing types in the area. It is centrally located, close to employment centers and commercial areas.

CONNECT PEOPLE AND PLACES CORE VALUE; OPPORTUNITY SITES; LAND USE PRINCIPLE: Promote and encourage compatible development and redevelopment with a mix of housing types in neighborhoods close to employment centers, commercial areas, and where transit or transportation alternatives exist.

The neighborhood is close to the employment center on Central Avenue, as well as commercial areas along $7^{\text {th }}$ Street and $16^{\text {th }}$ Street. The site is approximately one-half mile from transit corridors on $7^{\text {th }}$ Street, $16^{\text {th }}$ Street and Indian School Road; and one block from the $12^{\text {th }}$ Street transit corridor. Light rail is one mile to the west on Central Avenue.

## Applicable Plan and Principles

Tree and Shade Master Plan - see \#s 4 and 8 below.
Complete Streets Guiding Principles - see \#4 below.

| Surrounding Land Uses/Zoning |  |  |
| :--- | :--- | :--- |
|  | Land Use | Zoning |
| On Site | Vacant | R-3, R1-6 |
| North | Vacant and surface parking | R1-6 |
| South | Office | C-O |
| East | Single family residential | R1-6 |
| West | Single and multi-family <br> residential | R-4 |


|  | R-3A Multi-Family <br> Single Family Attached | *if variance required |
| :--- | :---: | :---: |
| Standards | Requirements | Provisions on the <br> Proposed site Plan |
| Gross Acreage | - | 1.22 acres |
| Total Number of Units | - | 22 |


| Density | 23.1 du/ac allowed | Met - 18.03 du/ac |
| :---: | :---: | :---: |
| SFA REQUIREMENTS PER SECTION 616 TABLE B. |  |  |
| Minimum lot dimensions | 20 feet | Met - 21 feet |
| Setbacks |  |  |
| Perimeter |  |  |
| - Fronting right-of-way | 10 feet | Met - 10 feet |
| - Siding right-of-way | 15 feet | Met - 15 feet |
| - Adjacent to property line | 10 feet | $\begin{gathered} \text { Met - Varies, } 10 \text { feet to } \\ >22 \text { feet } \end{gathered}$ |
| Building height adjacent to multifamily districts | 3 stories or 40 feet maximum | Met - 37 feet 10 inches |
| Building height adjacent to a single family zoned district (15 feet maximum at 10 foot setback; increased 1 foot for 1 foot of setback to maximum permitted height). | North - 29 feet required <br> East - 29 feet required | *Not met - 10 feet provided <br> Met - 35 feet provided |
| Lot coverage | 100\% maximum | Met - - 45\% |
| Common areas | 5\% gross area minimum | Met - 8\% |
| SFA REQUIREMENTS PER SECTION 608.F.5. |  |  |
| Units fronting street rights-ofway | Shall provide an elevated or depressed entryway, or low wall | Met |
| Required covered parking spaces | Shall not front on street rights-of-way | Met |
| Required perimeter landscape setback fronting street rights-of-way | Minimum 10 foot wide landscape tract or community maintained landscaping | Met - 10 feet provided |
| Required perimeter landscape setback siding to street rights-of-way | Minimum 15 foot wide landscape tract or community maintained landscaping | Met - 15 feet provided |
| Perimeter not abutting street rights-of-way | Minimum 5-foot wide landscape seback | Met - varies |
| Trees in landscape setback | Minimum 20 feet on center | Met |
| Tree size | Minimum 1.5-inch caliper (50\% of required trees); minimum 2-inch caliper or multi-trunk tree (25\% of required trees); minimum 3-inch caliper | Cannot be determined |

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|  | or multi-trunk tree (25\% <br> of required trees). |  |
| :--- | :--- | :---: |
| Maximum length of units in a <br> row | Minimum 20-foot wide <br> open area per each 200 <br> feet of length of units | Met - >25 feet |
| Parking spaces per unit | Minimum 2 | Met |
| Parking Location | Covered or located within <br> a garage | Met |
| Guest Parking - Minimum 0.25 <br> space per unit provided on site | 6 required | Not met - 0 provided |
| Fences | Maximum 40-inches in <br> building setback along <br> perimeter rights-of-way | Met |

## Background/Issues/Analysis

1. This request is to rezone a 1.22 acre site located at the northwest corner of Longview Avenue and Osborn Road from R-3 and R1-6 to R-3A to allow development of 22 single family attached residences. The site is currently vacant. Two story townhomes and single story homes exist to the west, the site to the north is vacant and is part of a church property. Across Longview Avenue to the east is a single family subdivision. South, across Osborn Road is a two story office complex.
2. The General Plan Land Use Map designation is Residential 5-10 du/acre along Osborn Road and Residential 3.5-5 du/acre north along Longview Avenue. Although the proposal is not consistent with the General Plan designations, an amendment is not required as the subject parcel is less than 10 acres.
3. The Residence Districts portion of the Zoning Ordinance, Section 608.F.5. defines the areas in which the single-family attached (SFA) development option is allowed. The option may be selected as a matter of right if located within the infill
 development district, or through approval of a Use Permit if located within the applicable area for the SFA option. Due to its location outside of the infill development district, the subject site will require Use Permit approval for selection of the SFA development option.
4. The proposal shows 12 units facing Longview Avenue with entrances to the development from both Osborn Road and Longview Avenue. A second row of 10 units will face to the west, with five of those units fronting on a 16-foot wide common area (sewer easement). Sidewalks shown on the plan are detached from the curb, allowing trees to be planted between the curb and the sidewalk and providing a more comfortable environment for pedestrians, particularly on Osbord Road. This design is consistent with the Council adopted Guiding Principles for Complete Streets, one tenet of which is to make Phoenix more walkable. It is also consistent with the Council adopted Tree and Shade Master Plan. The detached sidewalks are addressed in Stipulation \#2.
5. The proposed elevations show how units would like from the side. The stucco portion of this elevation should have some articulation in order to break up the monotony of the flat surface. The articulation could be accomplished through placement of windows or other architectural features. This is addressed in stipulation \#1.a.
6. The Single Family Attached (SFA) development option is allowed within multifamily zoning districts in a defined area of the city subject to a variety of development standards. One standard in particular is crafted to protect adjacent single family residential districts from the impact of taller buildings allowed through the SFA option. This standard restricts building height to a maximum of 15 feet at a 10 foot distance from a single family residence district. The building height can be increased by one foot for each one foot of additional setback, up to the maximum
 building height of the SFA development option. The setback proposed for buildings adjacent to a single family zoned district along the north side of the property does not meet the SFA requirement of 29 feet for a 34 foot tall building. The property to the north of the site is vacant and is part of a church property. Recommendation for approval of this request does not indicate support for reducing the required setback adjacent to the north property line. It is recommended that the applicant seek written support from the church, as the adjacent property owner, in support of the development as proposed.
7. The site is oddly shaped and has constraints along its west side. There is a sewer easement for a portion of the area and alley right-of-way for another portion of the area. The applicant proposes to request abandonment of the east half of the alley right-of-way and will retain the sewer easement. It should be noted that the sewer easement may preclude the planting of the required trees in the perimeter setback, thus eliminating the screening
 they would provide between this and the adjacent properties.
8. The Tree and Shade Master Plan has a goal of treating the urban forest as infrastructure to ensure that trees are an integral part of the city's planning and development process. Toward that end, development of this site will contribute to the urban forest infrastructure through the provision of trees along the rights-ofway. Further, the sidewalks will be detached from the curbs, allowing trees to be planted to shade and separate pedestrians from vehicles on the street. These provisions are addressed in Stipulation \#s 2 and 3.
9. The submitted site plan does not reflect parking for visitors. Although on-street parking is available, those spaces cannot count toward the required parking for the development. The frontage on Longview would could be substituted for visitor parking, subject to demonstration of a property hardship and the granting of a Variance.
10. Fire prevention does not anticipate any issues with this request. But the site or/and building(s) shall comply with the Phoenix Fire Code. The water supply (gpm and psi) to this site is unknown. Additional water supply may be required to meet the required fire flow per the Phoenix Fire Code.
11. The Water Services Department has commented that there is a 6 -inch CIP water main in N. Longview Avenue, an 8-inch DIP water main in Osborn Road and a 24-inch RCCP water main in Osborn Road - which is a transmission main. Services: City map shows (4) $3 / 4$-inch water services off of the 6 -inch CIP water main in Longview Avenue. (1) $3 / 4$-inch water service off of the 8 -inch DIP water main in Osborn Ave. Developments using a master meter(s) must have a separate fire line connection and not to be shared with the domestic meter. There is a 30 -inch VCP sewer main in Osborn Avenue, a 24 -inch VCP sewer main in Osborn Avenue, an 8-inch VCP sewer main in Osborn Avenue, and an 8 -inch VCP sewer main in easement on the west side of the project. Services: City map shows (6) 4-inch sewer taps and services off of the 8 -inch VCP sewer main in the easement on the west side of the project.
12. It has been determined that this parcel is not in a Special Flood Hazard Area (SFHA), but is located in a Shaded Zone X, on panel 2210 L of the Flood Insurance Rate Maps (FIRM) date October 16, 2013.
13. The Aviation Department has provided comments regarding this request. The property is in the Public Airport Disclosure area. This area may be subject to overflights of aircraft operating at the Airport. People are often irritated by repeated overflights regardless of the actual sound level at the overflight site. Therefore, a Notice to Prospective Purchasers, which follows policy regarding properties in the City of Phoenix underlying the flight patterns of Phoenix Sky Harbor International Airport, is required. This is addressed in Stipulation \#4.
14. The Street Transportation Department has indicated that the developer shall dedicate right-of-way totaling 20 feet for the north portion of Osborn Road, as well as a sidewalk easement to cover the detached sidewalk. Stipulation \#5 has been recommended to address this request.
15. The Street Transportation Department has commented that the developer shall dedicate right-of-way totaling 25 feet for the west half of Longview Avenue, as well as an additional sidewalk easement to cover the detached sidewalk. This is addressed in Stipulation \#6.
16. Development of the parcel will require that all improvements are required to comply with all Americans with Disabilities Act (ADA) standards. This is addressed in Stipulation \#7.
17. Development and use of the site is subject to all applicable codes and ordinances. Zoning approval does not negate other ordinance requirements. Zoning adjustments, abandonments or other formal actions may also be required.

## Findings

1. The proposal is not consistent with the General Plan map however a General Plan amendment is not required.
2. This infill proposal provides a new housing option to contribute to the mix of housing types in the area.
3. The proposed higher density is compatible with adjacent multifamily zoning to the west while supplying a single family ownership product consistent with single family residential zoning to the east.

## Stipulations

1. The development shall be in general conformance with the elevations date stamped January 6, 2016, as approved by the Planning and Development Department, with the following exception:
a. where sides of units are visible, the identified stucco area shall contain articulation, which may include windows, to eliminate a monotonous façade.
2. The development shall detach the sidewalks and plant trees between the sidewalks and the curbs on Longview Avenue and Osborn Road as shown on the site plan date stamped April 1, 2016.
3. The trees planted adjacent to the rights-of-way shall have either an umbrella or rounded crown tree form as defined in Section 1207.H. of the City of Phoenix Zoning Ordinance.
4. The property owner shall record a Notice to Prospective Purchasers of Proximity to Airport in order to disclose the existence, and operational characteristics of Phoenix Sky Harbor International Airport to future owners or tenants of the property.
5. The developer shall dedicate right-of-way totaling 20 feet for the north half of Osborn Road, as well as a sidewalk easement to cover the detached sidewalk, if necessary, as approved by the Planning and Development Department.
6. The developer shall dedicate right-of-way totaling 25 feet for the west half of Longview Avenue, as well as an additional sidewalk easement to cover the detached sidewalk, if necessary, as approved by the Planning and Development Department.
7. The development shall comply with all ADA accessibility standards, as per plans approved by the Planning and Development Department.

## Writer

K. Coles

April 18, 2016

## Team Leader

Joshua Bednarek

## Attachments

## Sketch Map

Aerial
Site Plan date stamped April 1, 2016 (1 page)
Elevations date stamped January 6, 2016 (1 page)





| Project data |  |
| :---: | :---: |
| prouect name | osoonn townmmes |
| Prouectadoress: | n.w. osoborn Lonoven |
|  | PHoent, AZ |
|  |  |
|  |  |
|  | ${ }^{340}$ I North Lonovew |
| Proposen use | DEVELOPMENT OF 22 NEW SINGLE FAMILY ATTACHED TOWNHOMES |
| Lorsales: | yes |
| Properit omwer: | RCHHazelwood |
| DEVELOPER: | RICHHazELWood |
| ARCHIECT: | gillimatachitecture |
|  | JoHNGLENNPHX@GMALLCoM |
| stre data |  |
| APN: |  |
| Stienetareai | 45,006 SF. 1.049 ac |
| gross AREA: | $5_{7} 7,2935$ |
| Cureent zonns: | R.38R1.6 |
| Proposed zonnc: | вз |
| Use pernit | sncle famla attacheo |
| guestarkna: | varance |
| REQD Coommon ara Per Sea: |  |
|  | ${ }_{\text {5\% ReCai of gross or } 2 \text { 2,86 SF }}$ |
| Proposeodensitr: | 16.6 du/ac |
| Lotcoverage: | 9305F/ UNT $\times 22 \mathrm{UNTTS}=20.460-45 \%$ coverage |
| неїн: | 3 stopkes |
| UTurites: | on stie prvate. master nater Meter whlue nsstaleo |
| trast | 22 UNITS @ $\frac{1}{4}$ PER UNIT $=5.5$ CU YARDS TRASH, 5.5 CU YARDS RECYCLING 6 YARDS PROVIDED FOR EACH |
| UnT SILE: |  |
| тTP Lot deptr: | 21:0" |



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##  <br> 4







$\frac{\text { TYPICAL SIDE ELEVATION }}{\text { SCALE IBEETV. }}$




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