

Staff Report Z-2-20-7 March 20, 2020

Laveen Village Planning Committee Meeting Date:	April 13, 2020
Planning Commission Hearing Date:	May 7, 2020
Request From:	<u>S-1 (Ranch or Farm Residence</u> <u>District)</u> (5.80 acres)
Request To:	<u>R1-8 (Single-Family Residence</u> <u>District)</u> (5.80 acres)
Proposed Use:	Single-family residential
Location:	Approximately 220 feet north of the northeast corner of 43rd Avenue and Vineyard Road
Owner:	Lueth Green Valley, LLC
Applicant:	Ethan Bindelglas, Trethan Goswick, LLC
Representative:	William F. Allison, Withey Morris, PLC
Staff Recommendation:	Approval, subject to stipulations

General Plan Conformity					
General Plan Land Use Map Designation		Residential 3.5 to 5 dwelling units per acre			
Street Map Classification	43rd Avenue	Arterial	50-foot east half street		
CONNECT PEOPLE AND PLACES CORE VALUE; OPPORTUNITY SITES; LAND					

CONNECT PEOPLE AND PLACES CORE VALUE; OPPORTUNITY SITES; LAND USE PRINCIPLE: Support reasonable levels of increased intensity, respectful of local conditions and surrounding neighborhoods.

The proposed development will contribute to the housing stock in the Laveen Village, with 23 new residential lots, which will be compatible with the surrounding area in scale and design, integrating well with what already exists in the area.

CELEBRATE OUR DIVERSE COMMUNITIES AND NEIGHBORHOODS CORE VALUE; CERTAINTY AND CHARACTER; LAND USE PRINCIPLE: New development and expansion or redevelopment of existing development in or near residential areas should be compatible with existing uses and consistent with adopted plans.

The project site is adjacent to single-family residential subdivisions to the east, west, and south, and near single-family residential to the north. The proposed residential development will be compatible with these existing neighborhoods and is consistent with the General Plan Land Use Map designation.

CONNECT PEOPLE AND PLACES CORE VALUE; CANALS & TRAILS; DESIGN PRINCIPLE: Provide multi-use trail connections where appropriate.

The proposed development will provide a multi-use trail along its western perimeter, connecting existing trails to the north and to the south along 43rd Avenue. This will help promote the connectivity of the overall trail system in the Laveen Village.

BUILD THE SUSTAINABLE DESERT CITY CORE VALUE; TREES AND SHADE; DESIGN PRINCIPLE: Integrate trees and shade into the design of new development and redevelopment projects throughout Phoenix.

As stipulated, the development will provide shade trees on both sides of detached sidewalks, along attached sidewalks at a rate of minimum two, two-inch caliper trees, and within all landscape setbacks. These standards will promote a shady, pedestrian-friendly environment within the subdivision and will help reduce the urban heat island effect in this area.

Applicable Plans, Overlays and Initiatives

Laveen Southwest Growth Study – See Background Item Nos. 3 and 4.

Complete Streets Guiding Principles – See Background Item No. 5.

Tree and Shade Master Plan – See Background Item No. 6.

<u>Reimagine Phoenix</u> – See Background Item No. 7.

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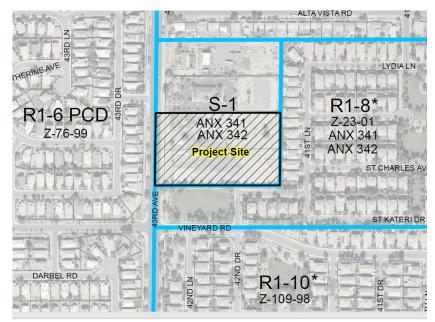
Surrounding Land Uses/Zoning				
	Land Use	<u>Zoning</u>		
On Site	Vacant lot	S-1		
North	Church and single-family residence	S-1		
South	Single-family residences and open space tract	R1-8		
East	Single-family residences	R1-8		
West (Across 43rd Avenue)	Single-family residences	R1-6 PCD		

R1-8 Single Family (Planned Residential *if variance required Development Option)				
<u>Standards</u>	Requirements	Proposed Site Plan		
Gross Acreage	-	5.80		
Maximum Total Number of Units	26; 32 with bonus	23		
Maximum Density (du/ac)	4.5; 5.5 with bonus	3.97		
Minimum lot width	45-foot minimum	50 feet – Met		
Common landscaped setback adjacent to perimeter streets (43rd Avenue)	15 feet average, 10 feet minimum (30-foot minimum per Stipulation No. 11)	Not shown on site plan		
Minimum Perimeter Setbacks	<u>Street (43rd Avenue):</u> 15 feet (in addition to landscape setback); <u>Rear</u> : 15 feet (1-story), 20 feet (2-story) <u>Side</u> : 10 feet (1-story), 15 feet (2-story)	<u>Street (43rd Avenue):</u> 15 feet – Met <u>Rear</u> : 15 feet (1-story) <u>Met</u> 20 feet (2-story) <u>Side</u> : 10 feet (1-story), <u>Met</u> 15 feet (2-story)		
Minimum Interior Setbacks	<u>Front:</u> 10 feet <u>Rear:</u> none (established by Building Code); <u>Street side:</u> 10 feet <u>Side:</u> None (established by Building Code)	<u>Front:</u> 10 feet – Met <u>Rear:</u> 5 feet – Met <u>Street side:</u> Per Building Code – Not met <u>Sides:</u> Per Building Code – Met		
Lot Coverage	40%; 50% including shade structures	Met		
Common Areas	Minimum 5% of gross area	8.25 % – Met		

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Background/Issues/Analysis

1. This is a request to rezone a 5.80-acre site located approximately 220 feet north of the northeast corner of 43rd Avenue and Vineyard Road from S-1 (Ranch or Farm Residence District) to R1-8 (Single-Family Residence District) to allow single-family residential. The vacant site is enveloped by existing single-family residential neighborhoods to the east, west, and south, and is within approximately 380 feet of a single-family residential subdivision to the



Source: City of Phoenix Planning and Development Department

north. The proposed zoning district is compatible with the districts that surround the site and will provide development standards that are consistent with the existing character of the area.

2. The site has a General Plan Land Use Map designation of Residential 3.5 to 5 dwelling units per acre. At a proposed density of 3.97 dwelling units per acre, the project is consistent with the General Plan Land Use Map designation and will provide housing that is consistent with the surrounding area in scale and density.

> The surrounding General Plan Land Use Map designations are also Residential 3.5 to 5 dwelling units per acre.



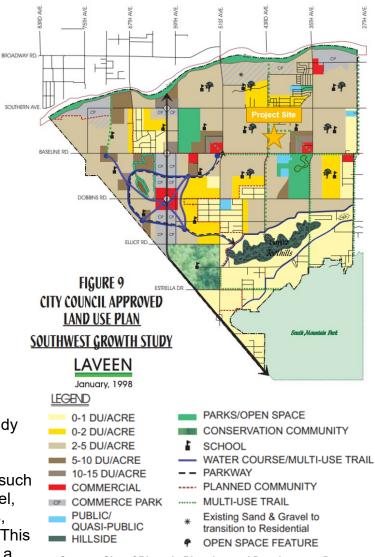
Source: City of Phoenix Planning and Development Department

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3. The site is located within the boundaries of the Laveen Southwest Growth Study, which was developed in 1997 to analyze the existing conditions of the Laveen Village and provide a land use and design planning framework to help shape the growth that Laveen was starting to experience, while accounting for newly-annexed farmland as well as the future development of the South Mountain Freeway Loop, which has since been completed.

> This plan designates the project site as Residential 2 to 5 dwelling units per acre, similar to the General Plan Land Use Map designation of Residential 3.5 to 5 dwelling units per acre.

The Laveen Southwest Growth Study also provides a framework for an overall multi-use trail system which connects major community assets such as the Laveen Conveyance Channel, public parks and open space areas, and the South Mountain Preserve. This proposed development will provide a multi-use trail along the western



Source: City of Phoenix Planning and Development Department

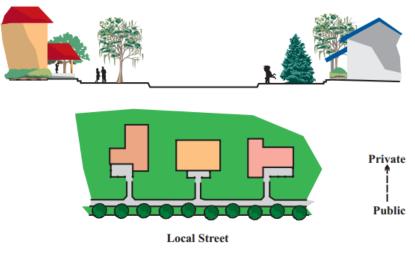
perimeter of the site, bridging the gap between existing trails to the north and south of the site and promoting overall trail connectivity along 43rd Avenue. This is addressed in Stipulation No. 13.

The Laveen Southwest Growth Study outlines specific design policies and standards for various types of developments that will enhance Laveen's built environment while remaining respectful of its agricultural heritage. The study encourages all new developments to use durable, high-quality building materials and to provide enhanced building design that will contribute to the character of the area. This is addressed in Stipulation Nos. 2 and 3, where staff is recommending that all elevations include architectural embellishments and detailing, as well as the use of at least three enhanced building materials. Further concerning residential building design, developments within

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> the Growth Study are encouraged to emphasize the fronts of houses and minimize impacts of garage doors. To that end, staff is recommending that all garage doors have decorative embellishments, and that a minimum of 75 percent of the standard elevations provide a front patio feature, an element of residential design that is heavily emphasized in

Include front porches and entry patios as part of residential design. These architectural features can serve as transitional elements from public street to private residence.



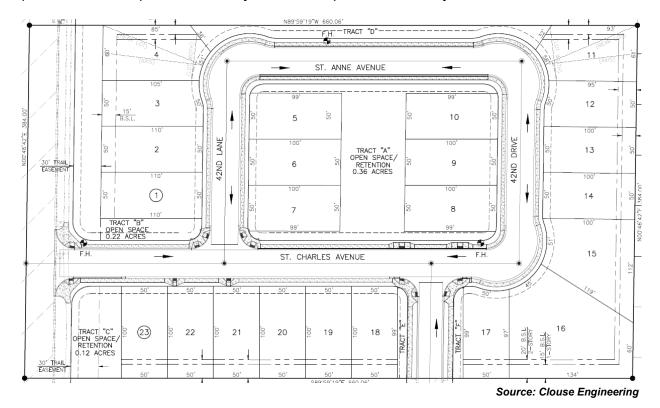
Source: City of Phoenix Planning and Development Department

the Growth Study. These recommendations are addressed in Stipulations No. 4 and 5.

Finally, the Laveen Southwest Growth Study calls for enhancements to perimeter walls that are visible from public rights-of-way. As such, staff is recommending that all perimeter walls adjacent to 43rd Avenue include material and textural differences, per Stipulation No. 12.

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4. The proposed site plan depicts 23 residential lots that have minimum widths of 50 feet and a typical lot size of 5,000 square feet. Staff is recommending general conformance to the site plan date stamped January 14, 2020, per Stipulation No. 1, with specific regard to the proposed lot widths, because of the layout of the subdivision with open space tracts throughout, enhances landscape setbacks along the 43rd Avenue frontage, and sizes of the lots. The proposed development will provide an open space area that is central to the subdivision, which staff is recommending be activated with a recreation option such as a shaded tot lot or picnic ramada, with a fully accessible pedestrian path connecting the streets to the amenity, per Stipulation No. 6. A 30-foot multi-use trail easement is shown along 43rd Avenue, which will provide trail connectivity within the existing trails system in the Laveen Area, as discussed in Item No. 3, and will further promote a more pedestrian, bicyclist, and equestrian-friendly environment.



5. In 2014, the City of Phoenix City Council adopted the Complete Streets Guiding Principles. The principles are intended to promote improvements that provide an accessible, safe, connected transportation system to include all modes, such as bicycles, pedestrians, transit, and vehicles. To support these principles related to pedestrian connectivity and safety, staff is recommending that the developer provide detached sidewalks with a minimum 5-foot-wide landscape area between the sidewalk and back of curb that connect 42nd Drive to 43rd Avenue through St. Charles Avenue, per Stipulation No. 9, and along 43rd Avenue per Stipulation No. 8. This will ensure an enhanced pedestrian experience for residents and visitors that need access through the neighborhood to 43rd Avenue. Further, the development will provide a multi-use trail along 43rd Avenue, which will generate multi-modal traffic from pedestrians, cyclists, equestrians, and more. To promote an environment that caters to the individuals utilizing different modes of transportation, staff is recommending that a publicly accessible gathering place such as a seating area be provided along this area, per Stipulation No. 7.

The Tree and Shade Master Plan has a goal of treating the urban forest as 6. infrastructure to ensure that trees are an integral part of the city's planning and development process. By investing in trees and the urban forest, the city can reduce its carbon footprint, decrease energy costs, reduce storm water runoff, increase biodiversity, address the urban heat island effect, clean the air, and increase property values. In addition, trees can help to create walkable streets and vibrant pedestrian places. To support the City's urban forestry efforts, staff is recommending that the applicant provide robust streetscape landscaping with minimum three-inch caliper trees where detached sidewalks exist to provide minimum 75 percent shade at maturity, which is addressed in Stipulation No. 9.a. To further help combat the urban heat island effect, staff is recommending that landscape areas between detached sidewalks and back of curb be planted with drought-tolerant shrubs and vegetative groundcovers with a maximum mature height of 24 inches to provide a minimum 75 percent live coverage at maturity, per Stipulation No. 9.b. Along sidewalks that are attached, staff is recommending that minimum three-inch caliper trees be planted along the front yards of individual residential lots to ensure that shade is provided even where common landscape areas are not present. This is addressed in Stipulation No. 10.

Staff is also recommending that a minimum landscape setback of 30 feet be provided along 43rd Avenue, where the multi-use trail will be constructed, per Stipulation No. 11. Within this setback, as well as all landscape areas depicted on the site plan, staff is recommending planting standards that include 50 percent two-inch caliper trees and 50 percent three-inch caliper trees, planted in such a way as to provide shade for the Multi-Use Trail, which is addressed in Stipulation No. 12.

7. As part of the Reimagine Phoenix initiative, the City of Phoenix is committed to increasing the waste diversion rate to 40 percent by 2020 and to better manage its solid waste resources. The City of Phoenix offers recycling collection for all single-family residences. The provision of recycling containers was not addressed in the applicant's submittals; however, per City Code, the City provides recycling containers and services to all single-family residences.

COMMUNITY INPUT SUMMARY

8. At the time this staff report was written, the applicant has received one letter of concern regarding the materials that will be used for any proposed children's play areas.

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INTERDEPARTMENTAL COMMENTS

- 9. The Street Transportation Department has required that the developer dedicate 50-feet of right-of-way for all local streets within the development and that these be built to local street standards, per Stipulation No. 15, and that all streets are constructed with all required elements and in compliance with ADA standards, which is addressed in Stipulation No. 16.
- 10. The site is located in a larger area identified as being archaeologically sensitive. If further review by the City of Phoenix Archaeology Office determines the site and immediate area to be archaeologically sensitive, and if no previous archaeological projects have been conducted within this project area, it is recommended that archaeological Phase I data testing of this area be conducted. Phase II archaeological data recovery excavations may be necessary based upon the results of the testing. A qualified archaeologist must make this determination in consultation with the City of Phoenix Archaeologist. In the event archaeological materials are encountered during construction, all ground disturbing activities must cease within a 33-foot radius of the discovery and the City of Phoenix Archaeology Office must be notified immediately and allowed time to properly assess the materials. This is addressed in Stipulation Nos. 17, 18, and 19.

OTHER

11. Development and use of the site is subject to all applicable codes and ordinances. Zoning approval does not negate other ordinance requirements. Other formal actions such as, but not limited to, zoning adjustments and abandonments, may be required

<u>Findings</u>

- 1. At a density of 3.97 dwelling units per acre, the proposed development is compatible with the General Plan Land Use Map designation of Residential 3.5 to 5 dwelling units per acre, as well as with the Laveen Southwest Growth Study Land Use Map designation of Residential 2 to 5 dwelling units per acre. It is also compatible in scale and design with the existing single-family residential developments directly adjacent to the east, west, and south.
- 2. As stipulated, the proposed project will incorporate development and design standards from the Laveen Southwest Growth Study and will enhance and preserve the character of the Laveen Village.
- 3. The development will include detached sidewalks and enhanced landscaping to create a pedestrian-friendly connection from 42nd Drive to 43rd Avenue, as well as a robustly-landscaped multi-use trail along 43rd Avenue. These features will create a more walkable environment as well as help reduce the urban heat island effect.

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Stipulations

- 1. The development shall be in general conformance to the site plan date stamped January 14, 2020, with specific regard to the minimum lot width of 50 feet, as modified by the following stipulations, and as approved by the Planning and Development Department.
- 2. All elevations of the buildings shall contain three of the following architectural embellishments and detailing: textural changes, pilasters, offsets, recesses, variation in window size and location, and overhang canopies, as approved by the Planning and Development Department.
- 3. All elevations shall incorporate at minimum three of the following building materials: native stone, burnt adobe, textured brick, wood (when shaded by overhangs or deep recesses), slump block, ceramic tile (matte finish), stucco, and exposed aggregate concrete, as approved by the Planning and Development Department.
- 4. All garage doors shall have decorative embellishments such as window panels, added materials surrounding the door, or trellises, as approved by the Planning and Development Department.
- 5. A minimum of 75 percent of the standard elevations provided shall include patios in the front yard at a minimum of 60 square feet in area and at a depth of at least six feet and clearly separated from the front yard with fencing subject to the Phoenix Zoning Ordinance, as approved by the Planning and Development Department.
- 6. The central open space area (Tract "A"), as depicted on the site plan date stamped January 14, 2020, shall contain at minimum one shaded active recreation amenity such as a tot lot, picnic ramada, or similar, and will contain a fully accessible pedestrian pathway connecting the amenity with St. Anne Avenue and St. Charles Avenue, as approved by the Planning and Development Department.
- 7. The development shall provide at minimum one gathering place such as a seating area that is accessible to the public along 43rd Avenue, as approved by the Planning and Development Department.
- 8. The sidewalk along 43rd Avenue shall be detached with a minimum five-foot-wide landscape area located between the sidewalk and back of curb and planted to the standards set forth in Stipulation No. 9, as approved by the Planning and Development Department.
- 9. The sidewalks on both sides of 42nd Drive and on the north side of St. Charles Avenue, as depicted on the site plan date stamped January 14, 2020, shall be detached with a minimum five-foot-wide landscape area located between the sidewalk and back of curb

and planted to the following standards, as approved by the Planning and Development Department.

- a. Minimum 3-inch caliper large canopy, single-trunk, shade trees placed a minimum of 25 feet on center or equivalent groupings to provide a minimum of 75 percent shade on adjacent sidewalks.
- b. Drought tolerant shrubs and vegetative groundcovers with a maximum mature height of 24 inches to provide a minimum of 75 percent live coverage at maturity
- 10. Where sidewalks are attached, shade trees shall be planted at a maximum of 20 feet from sidewalks at a rate of a minimum of one, 3-inch caliper or greater shade tree within the front yard of each residential lot and, where sidewalks are adjacent to common area tracts, minimum 3-inch caliper or greater shade trees shall be planted 20 feet on center or in equivalent groupings, as approved or modified by the Planning and Development Department.
- 11. A minimum landscape setback of 30 feet shall be provided along 43rd Avenue, as approved by the Planning and Development Department.
- 12. All required common landscape setbacks along the perimeter of the site shall include 50 percent 2-inch caliper trees and a minimum 50 percent 3-inch caliper or multi-trunk, planted 20 feet on center, or in equivalent groupings, and positioned to shade multi-use trails (MUT) where present, as approved by the Planning and Development Department.
- 13. The perimeter walls adjacent 43rd Avenue shall include material and textural differences, such as stucco and/or split face block with a decorative element, such as tile, tile insets, or stamped designs, as approved by the Planning and Development Department.
- 14. The developer shall dedicate a 30-foot wide multi-use trail easement (MUTE) along 43rd Avenue and construct a minimum 10-foot wide multi-use trail (MUT) within the easement, in accordance with the MAG supplemental detail and as approved by the Parks and Recreation and Planning and Development Departments
- 15. The developer shall dedicate 50 feet of right-of-way for all local streets within the development and build to local street standards, as approved the Planning and Development Department.
- 16. The developer shall construct all streets within and adjacent to the development with paving, curb, gutter, sidewalk, curb ramps, streetlights, median islands, landscaping and other incidentals, as per plans approved by the Planning and Development Department. All improvements shall comply with all ADA accessibility standards.

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- 17. If determined necessary by the Phoenix Archaeology Office, the applicant shall conduct Phase I data testing and submit an archaeological survey report of the development area for review and approval by the City Archaeologist prior to clearing and grubbing, landscape salvage, and/or grading approval.
- 18. If Phase I data testing is required, and if, upon review of the results from the Phase I data testing, the City Archaeologist, in consultation with a qualified archaeologist, determines such data recovery excavations are necessary, the applicant shall conduct Phase II archaeological data recovery excavations.
- 19. In the event archaeological materials are encountered during construction, the developer shall immediately cease all ground-disturbing activities within a 33- foot radius of the discovery, notify the City Archaeologist, and allow time for the Archaeology Office to properly assess the materials.

<u>Writer</u>

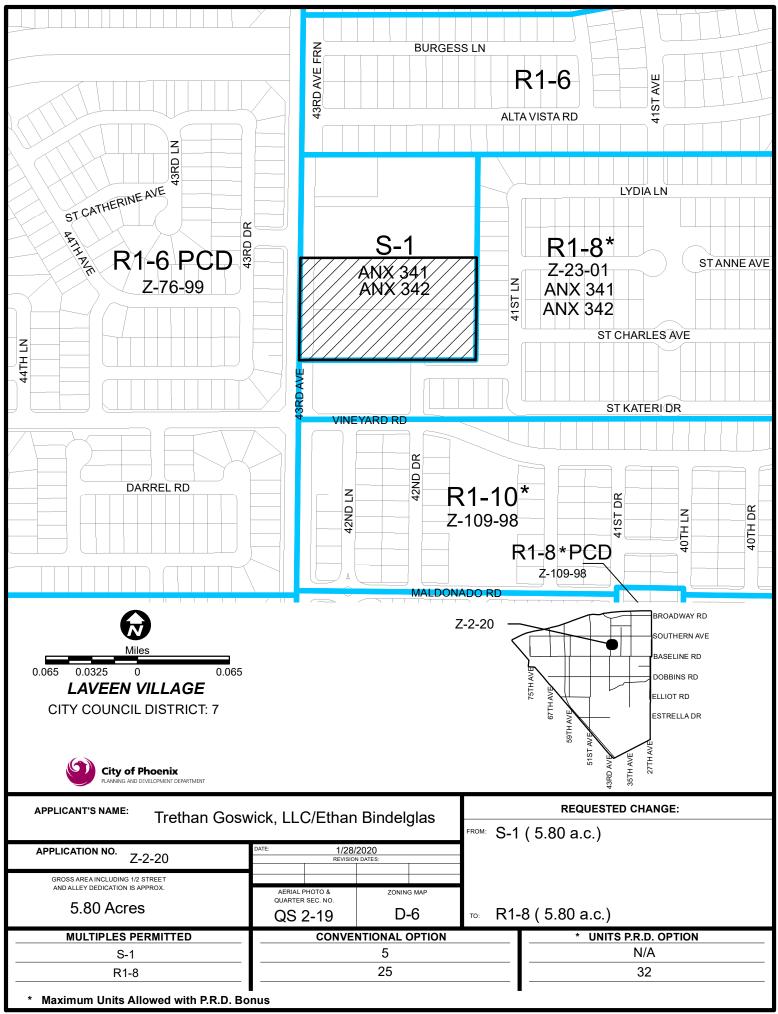
Sofia Mastikhina March 20, 2020

<u>Team Leader</u>

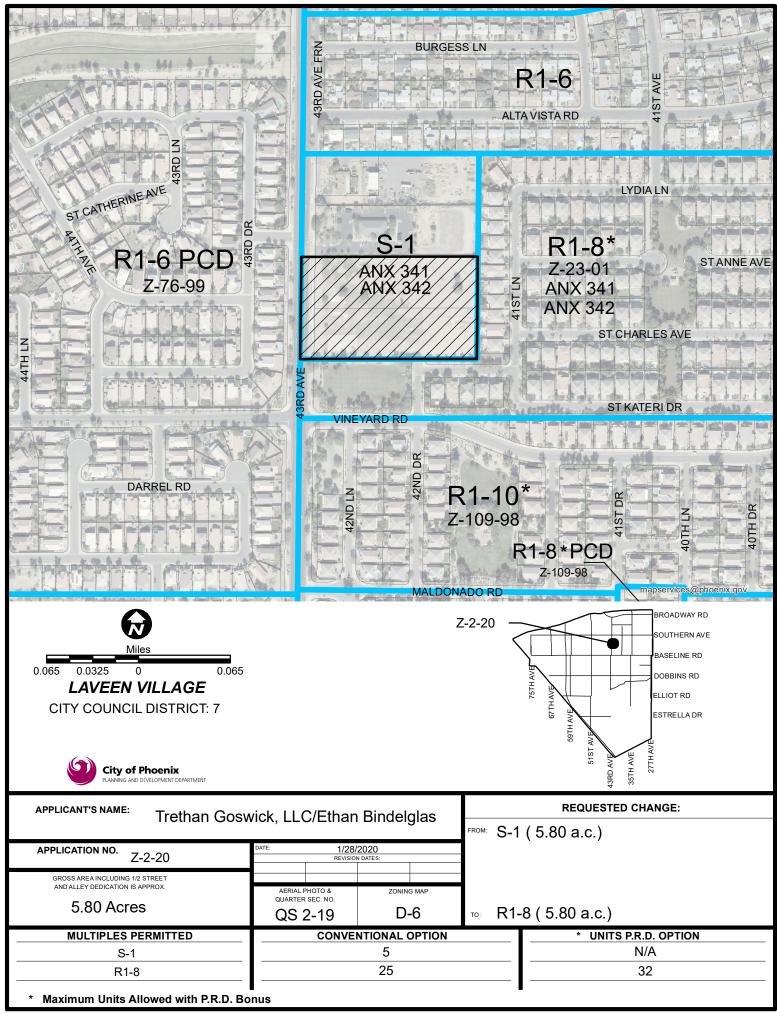
Samantha Keating

<u>Exhibits</u>

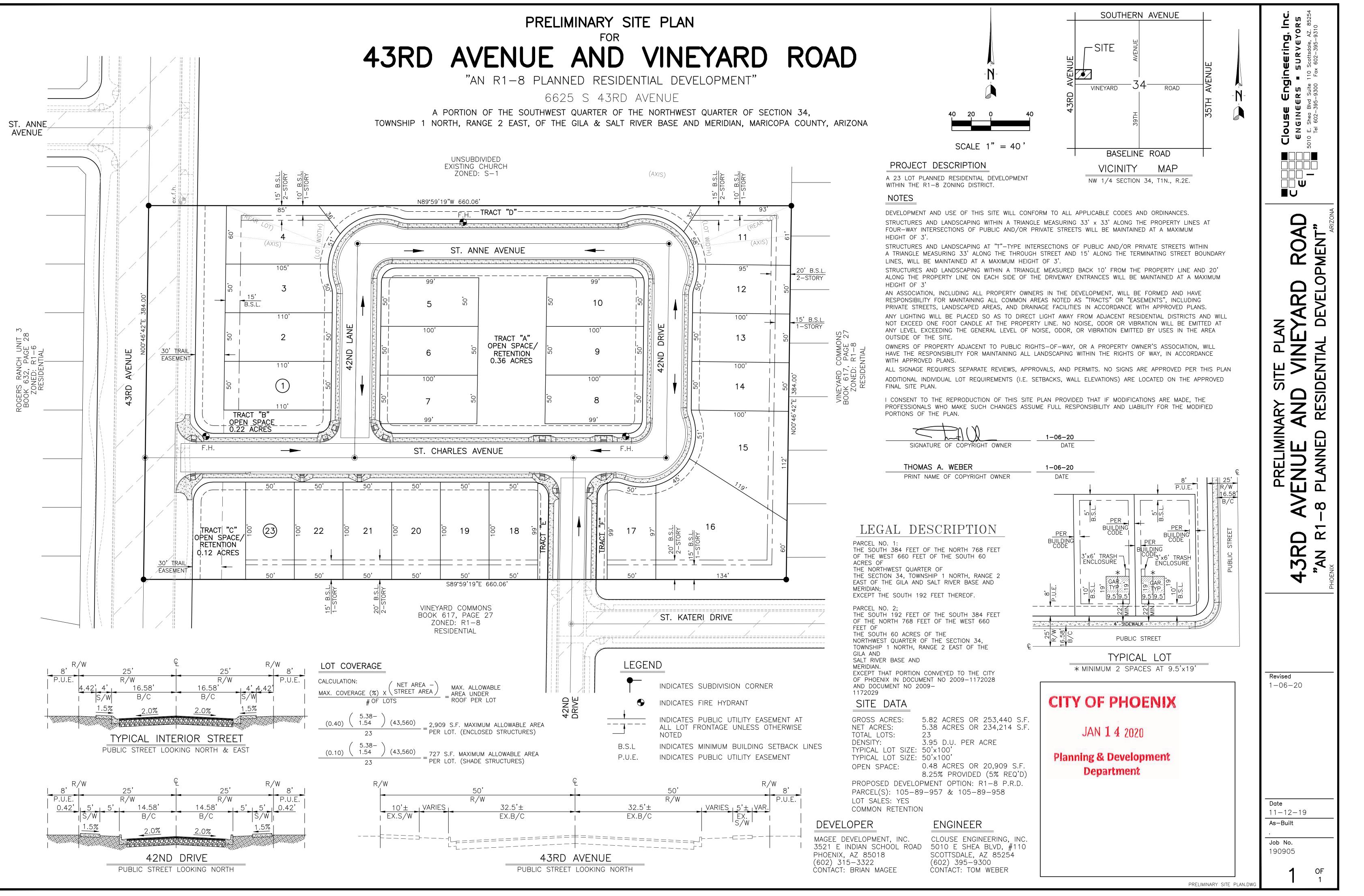
Sketch Map Aerial Site plan date stamped January 14, 2020 Elevations date stamped January 14, 2020 (8 pages)

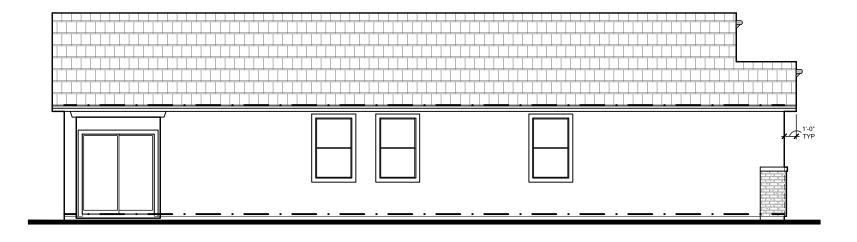


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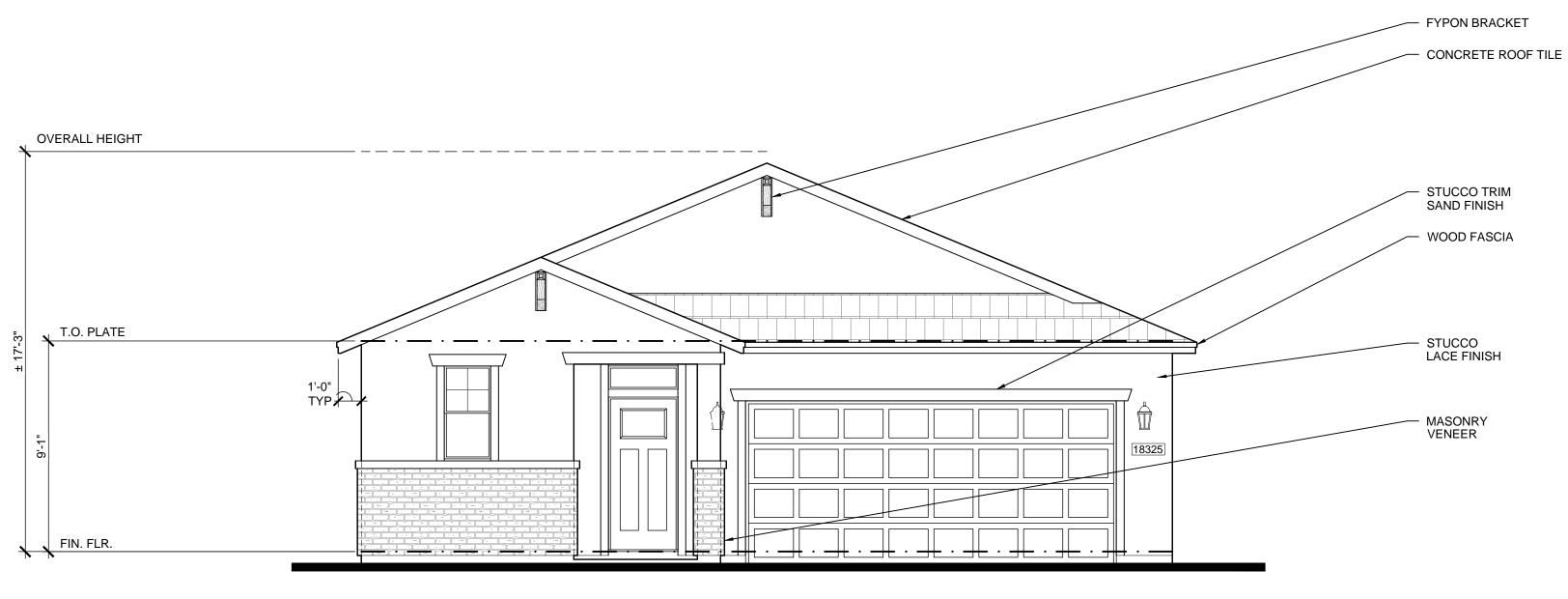


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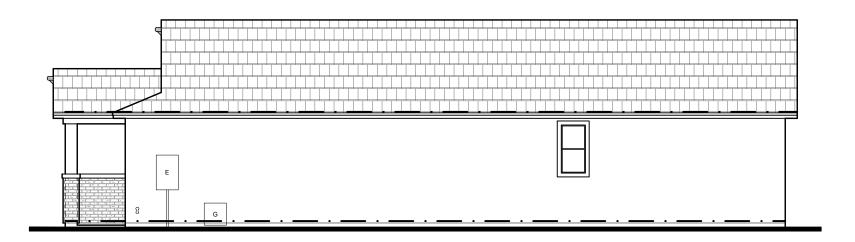




35-1432 | 43rd Avenue and Vineyard | Laveen, Arizona

AMH Development, LLC 5555 East Van Buren, Suite 240 Phoenix, Arizona 85008







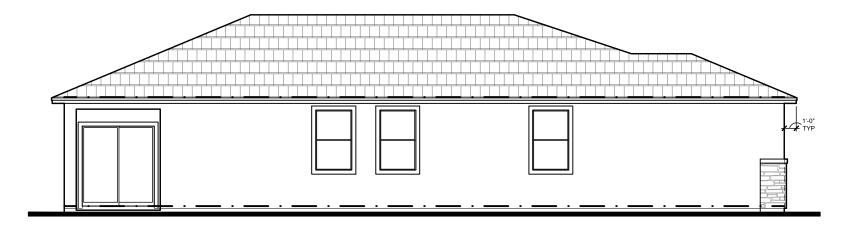


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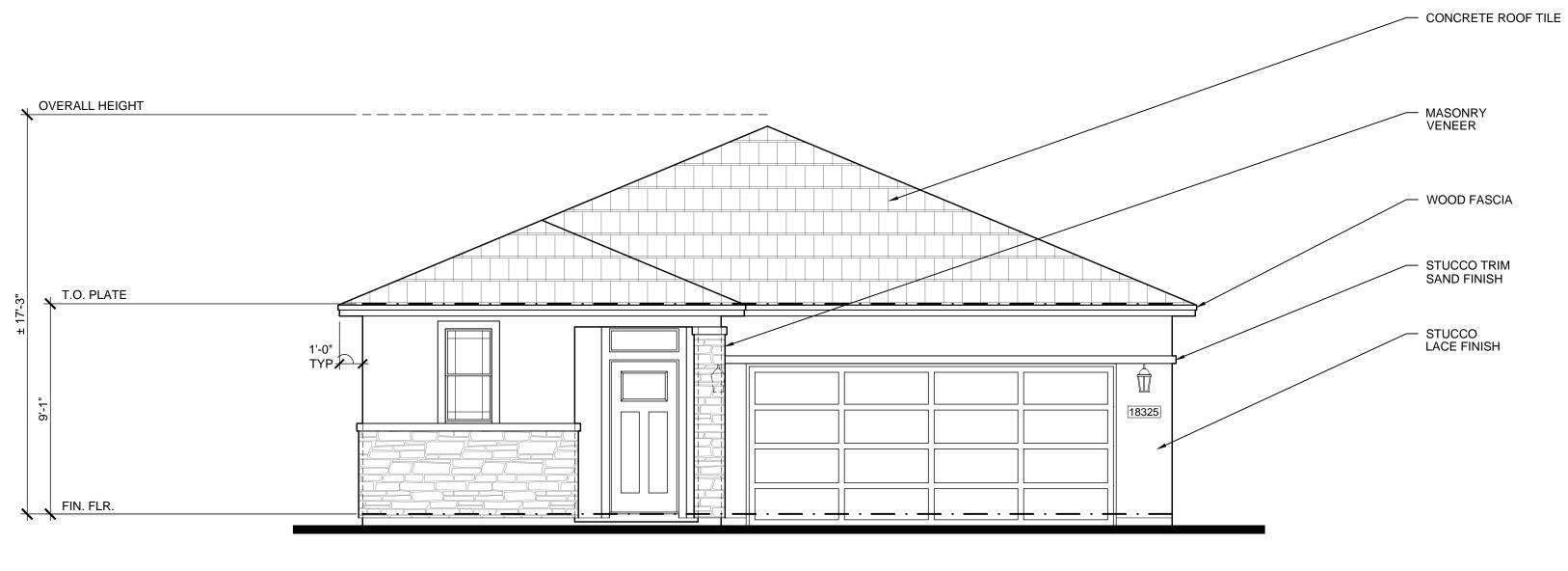
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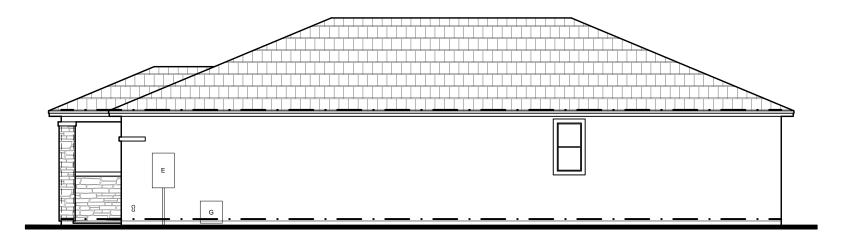




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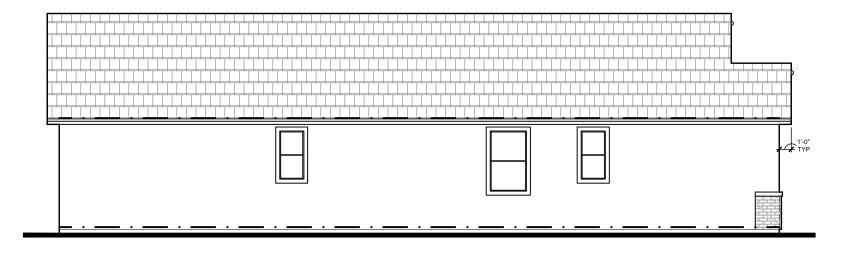


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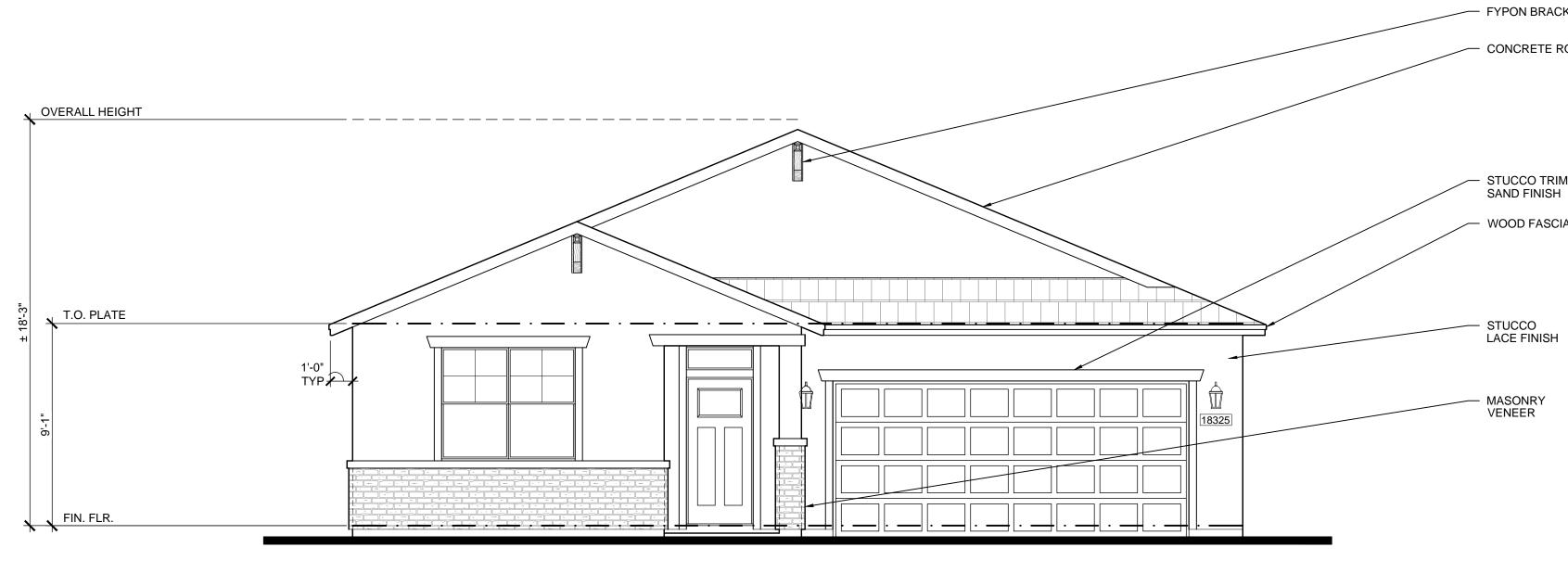
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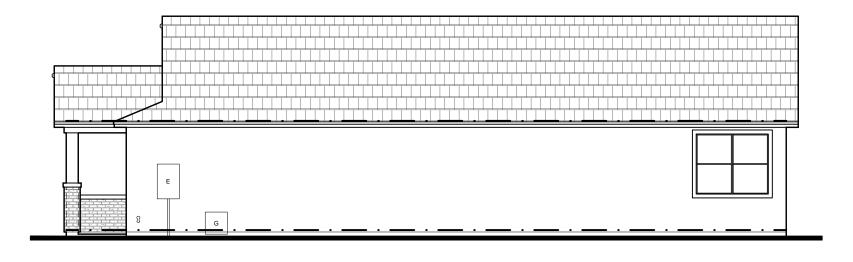




40-1626 | 43rd Avenue and Vineyard | Laveen, Arizona

AMH Development, LLC 5555 East Van Buren, Suite 240 Phoenix, Arizona 85008









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- CONCRETE ROOF TILE

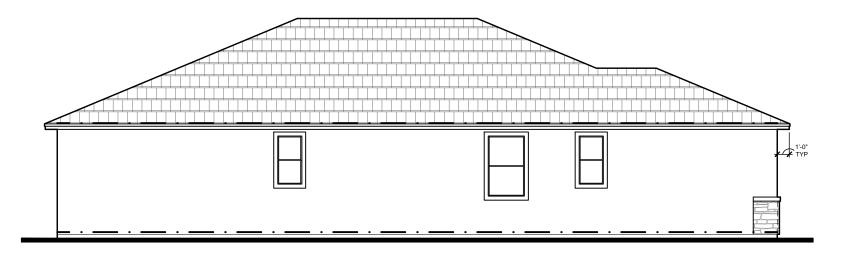
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CITY OF PHOENIX

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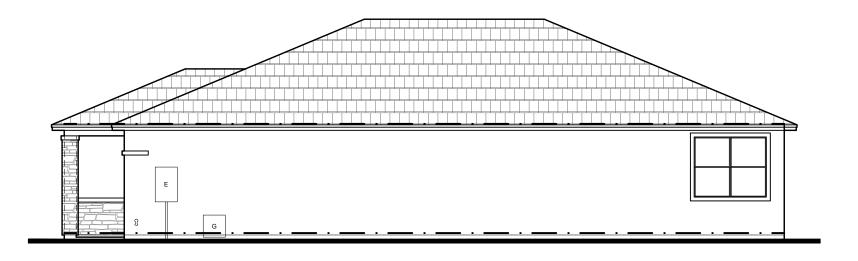




40-1626 | 43rd Avenue and Vineyard | Laveen, Arizona

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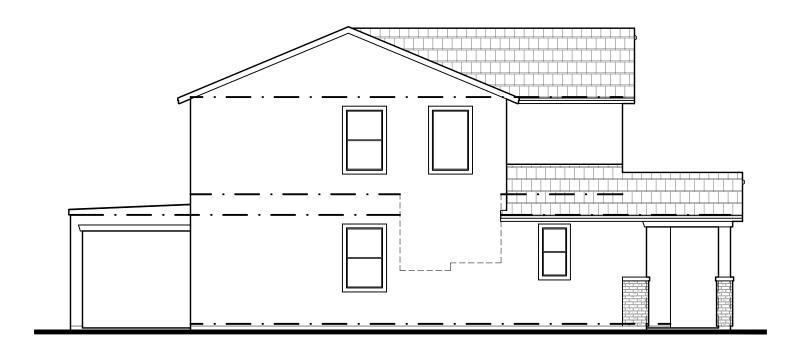
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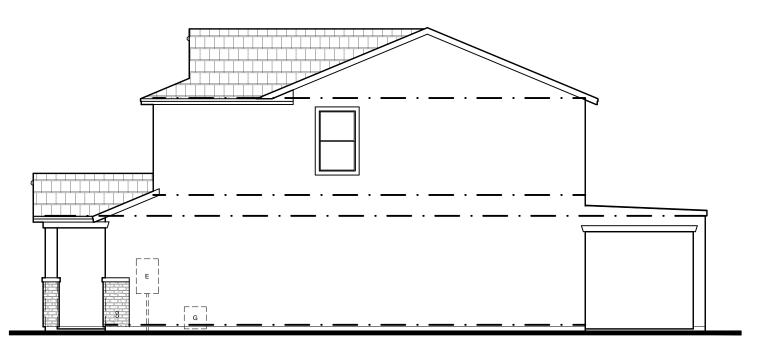




35-1967 | 43rd Avenue and Vineyard | Laveen, Arizona

AMH Development, LLC 5555 East Van Buren, Suite 240 Phoenix, Arizona 85008







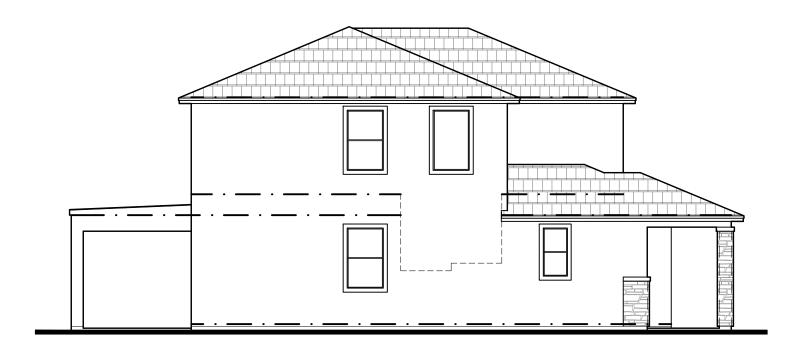




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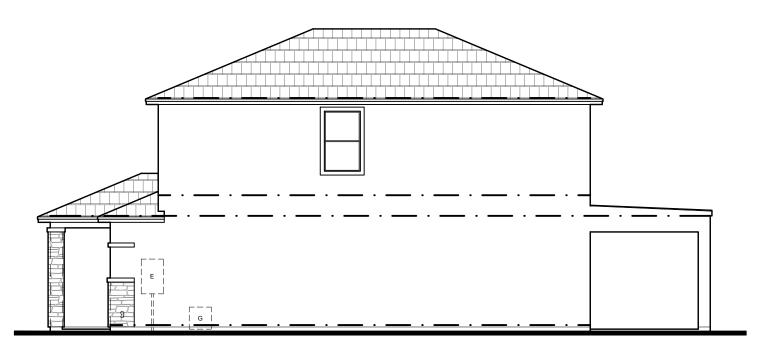




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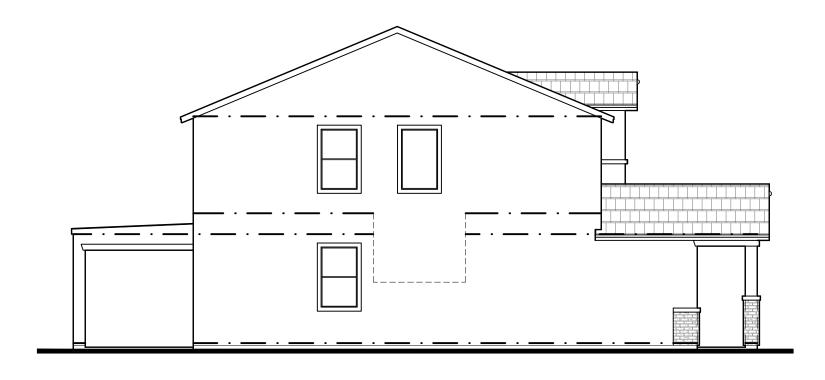


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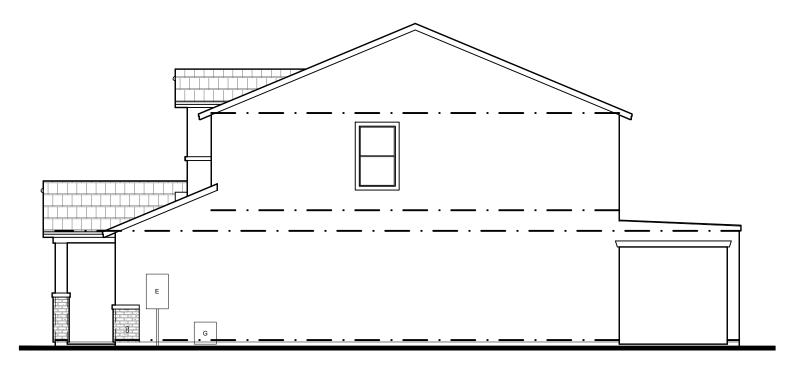




35-2273 | 43rd Avenue and Vineyard | Laveen, Arizona

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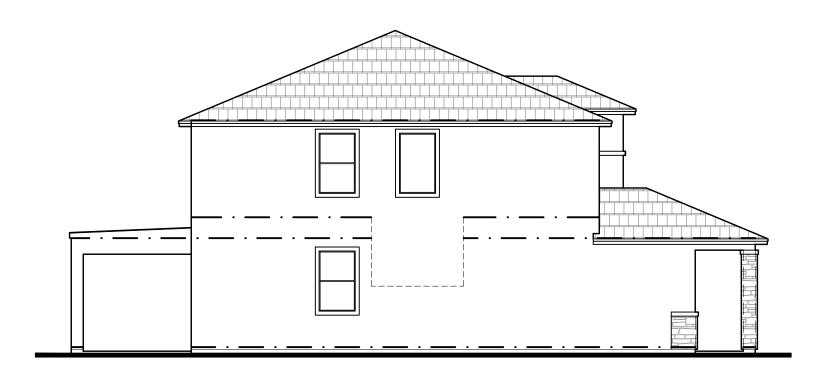


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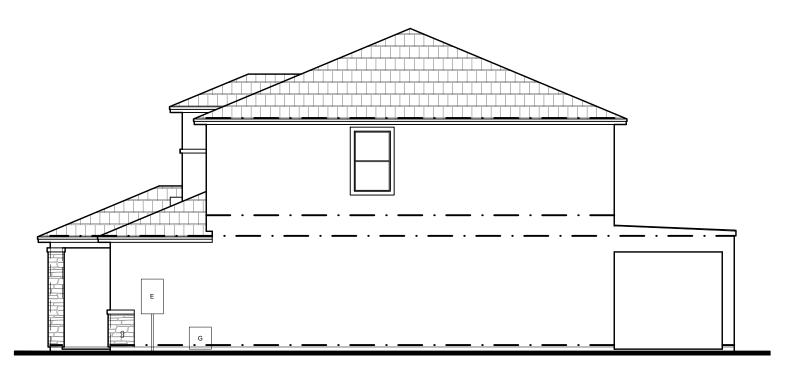




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