

Staff Report Z-21-23-1 June 1, 2023

Deer Valley Village Planning Committee Meeting Date:	June 8, 2023
<u>Planning Commission</u> Hearing Date:	August 3, 2023
Request From:	C-1 DVAO (Neighborhood Retail, Deer Valley Airport Overlay District) (1.86 acres) C-2 HGT/WVR DVAO (Intermediate Commercial, Height Waiver, Deer Valley Area Overlay District) (3.77 acres)
Request To:	A-1 DVAO (Light Industrial District, Deer Valley Airport Overlay) (5.63 acres)
Proposed Use:	Office and warehouse
Location:	Approximately 325 feet north of the northwest corner of Black Canyon Highway and Deer Valley Road
Owner:	Rockwell Baker Industrial Center, LLC
Applicant:	Berry Riddell, LLC
Representative:	Berry Riddell, LLC
Staff Recommendation:	Approval, subject to stipulations

General Plan Conformity			
General Plan Land Use Map Designation		Commercial	
Street Map Classification	Black Canyon Highway	Existing Freeway & frontage road	Approximately 300 - 500 feet west half

	-		
	Louise Drive	Local	30-foot south half street
	26th Avenue	Local	30-foot east half street
CONNECT PEOPLE AND PLACES CORE VALUE; OPPORTUNITY SITES; LAND USE AND DESIGN PRINCIPLE: Plan cores, centers and corridors to include a variety of land uses: office, retail shopping, entertainment and cultural, housing, hotel and resort, and where appropriate, some types of industry.			
The proposed project is situated within the Major Employment Center of Deer Valley which is home to a large labor pool within easy access to the regional freeway system. This proposal will facilitate job creation in a targeted high growth/high-wage industry sectors and targeted trade industry sectors.			
STRENGTHEN OUR LOCAL ECONOMY CORE VALUE; AIRPORTS; LAND USE PRINCIPLE: Encourage the development of city-owned and non-city-owned parcels near the airport to airport-compatible land uses surrounding the city's airports.			
The subject site is near the Phoenix Deer Valley Airport and the proposed use is complimentary to and compatible with airport operations.			
BUILD THE SUSTAINABLE DESERT CITY CORE VALUE; TREES AND SHADE; DESIGN PRINCIPLES: Integrate trees and shade into the design of new development and redevelopment projects throughout Phoenix.			
The proposal, as stipulated, will provide enhanced levels of shade which will provide thermal comfort for employees and pedestrians.			
Applicable Plans, Overlays, and Initiatives			
Deer Valley Airport Overlay District – See Background Item No. 6			
Deer Valley Major Employment Center – See Background Item No. 7			
Black Canyon/Maricopa Freeway Specific Plan – See Background Item No. 8			

Complete Streets Program – See Background Item No. 9

Tree and Shade Master Plan – See Background Item No. 10

Comprehensive Bicycle Master Plan – See Background Item No. 11

Transportation Electrification Action Plan – See Background Item No. 12

Zero Waste PHX – See Background Item No. 13

Surrounding Land Uses/Zoning			
	Land Use	Zoning	
On Site	Vacant	C-2 HGT/WVR DVAO and C-1 DVAO	
North (across Louise Drive)	Recreational vehicle park	C-2 DVAO	
South	Commercial retail	C-2 DVAO	
East	Freeway	C-2 DVAO and C-3 DVAO	
West (across 26th Avenue)	Outdoor storage	C-1 DVAO (Approved C-2 DVAO)	

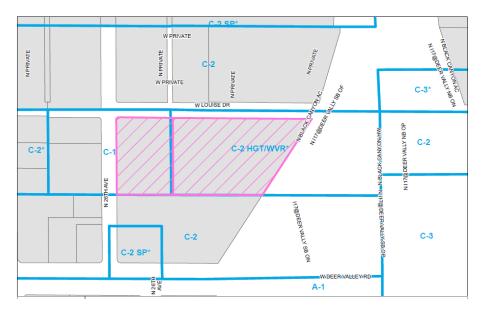
A-1 (Light Industrial District)			
<u>Standards</u>	Requirements	Met or Not Met	
Minimum Building Setba	cks		
North (Louise Drive)	0 feet	81 feet 2 inches (Met)	
West (26th Avenue)	0 feet	25 feet (Met)	
East (I-17 Frontage)	0 feet	26 feet (Met)	
South (Interior)	0 feet	98 feet 11 inches (Met)	
Minimum Landscaped Setbacks			
Street (Louise Drive)	0 feet	9 feet (Met)	
Street (26th Avenue)	0 feet	North: 10 feet (Met)	
East (I-17 Frontage)	0 feet	Varies (Met)	
South (Interior)	0 feet	0 feet (Met)	
Maximum Lot Coverage	No maximum	34% (Met)	

A-1 (Light Industrial District)			
<u>Standards</u>	Requirements	<u>Met or Not Met</u>	
Maximum Building Height	56 feet, up to 80 feet with use permit	42 feet (Met)	
Minimum Parking	Unspecified industrial use: 1 space per 1,000 square feet Office space 3 per 1,000 square feet	125 parking spaces (Met)	
	75 parking spaces required (per site plan)		

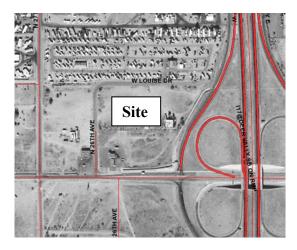
Background / Issues / Analysis

1. SUBJECT SITE

This request is to rezone 5.63 acres located approximately 325 feet north of the northwest corner of Black Canyon Highway and Deer Valley Road (southeast corner of Louise Drive and 26th Avenue). The site is zoned C-1 DVAO and C-2 HGT/WVR DVAO. The request is to rezone the entire site to A-1 DVAO for an industrial tenant or tenants.



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Left Aerial 1979. Right Aerial 2023. City of Phoenix Aerials, Source: PDD GIS Portal Subject Site, Source: Planning and Development Department

The subject site was annexed into the City of Phoenix from Maricopa County in 1979 and has mostly remained vacant.

2. ZONING AND LAND USE

Subject Site:

The subject site is zoned C-1 DVAO and C-2 HGT/WVR DVAO and undeveloped.

North:

The parcel across Louise Drive on the north is zoned C-2 DVAO and is currently used as a recreational vehicle park.

South:

South of the subject site is zoned C-2 DVAO. The property is developed with a commercial retail business and its parking lot.

<u>East:</u>

The area to the east of the site is zoned C-2 DVAO and C-3 DVAO and are developed with the Black Canyon Freeway and frontage roads.

West:

West of the subject site is an outdoor storage area, zoned C-1 DVAO (Approved C-2 DVAO).

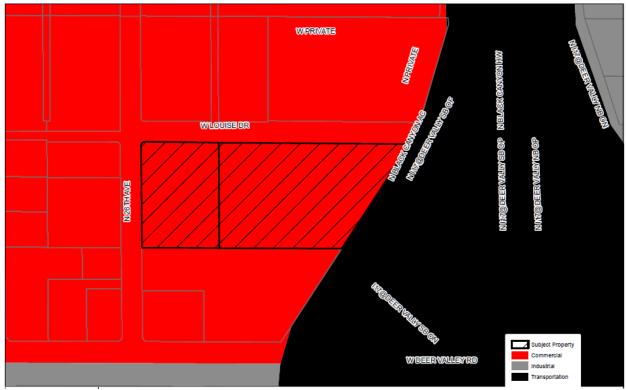
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3. GENERAL PLAN

Subject Site:

The General Plan Land Use Map designation for the subject site is Commercial. The proposal for A-1 zoning is not consistent with that designation. Since the rezoning site is less than 10 acres a General Plan Amendment is not required.

The General Plan Land Use Map designations for the sites to the north, west and south are also Commercial. The General Plan Land Use Map designation for the areas east of the site across the Black Canyon Freeway is Industrial.



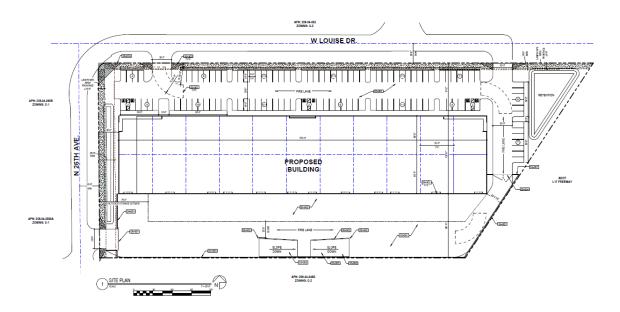
Surrounding General Plan Land Use Map, Source: Planning and Development Department

4. SITE PLAN

The site plan depicts an approximate 69,560 square foot building that can accommodate one or multiple future tenants. The proposed development is targeting manufacturing, warehouse and office user(s). The site plan includes loading docks and outdoor storage on the south side of the building.

The proposal includes loading docks and outdoor storage on the south side of the building with screening and gated access.

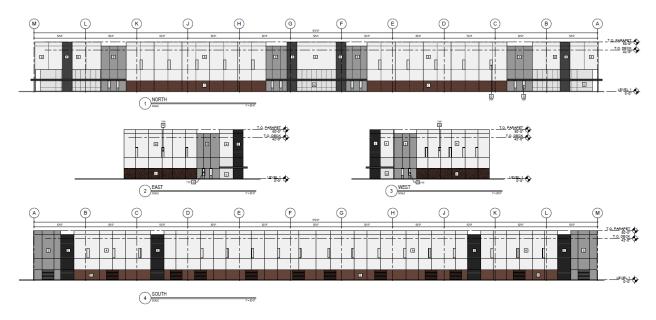
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Site Plan, Source: Deutsch Architecture Group

5. ELEVATIONS

The proposal includes conceptual elevations that illustrate variations in roofline, window shapes, sizes, and locations, architectural embellishments, and textural changes.



Building Elevations, Source: Deutsch Architecture Group

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6. Deer Valley Airport Overlay District

The subject site is located within the Deer Valley Airport Overlay District (DVAO), Area 2, and the proposed uses and height are consistent with the provisions of the overlay district. The purpose of the zoning overlay is to ensure land use compatibility with airport operations, protect navigable airspace from physical encroachment, and require permanent notice of flight operations to property owners. The proposed development is consistent with the character of the Phoenix Deer Valley Airport area, is compliant with height restrictions; and the property owner will be required to record a disclosure notice to prospective purchasers regarding the proximity to the Phoenix Deer Valley Airport.

7. Deer Valley Major Employment Center

The subject site is located adjacent to the MAG designated Deer Valley Major Employment Center and within the city designated Deer Valley Employment Center. The substantial size and diverse nature of the labor pool found in the Deer Valley area is a key factor in contributing to the overall attractiveness of this employment center. Employers located within the area have access to nearly 450,000 workers within a 20-minute drive time, and within a 30-minute drive the number of workers increases to more than 850,000. The size of the labor force will continue to increase as additional development occurs in this area. The Deer Valley Employment Center boasts about 9.3 million square feet of office space, 3.0 million square feet of flex space, and over 11.9 million square feet of industrial space. The proposal adds housing options adjacent to the employment center which supports the rapid growth within the area.



Major Employment Center Map, Source: City of Phoenix

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8. Black Canyon/Maricopa Freeway Specific Plan

The freeway mitigation program was created in the City of Phoenix by the 1988 approval of Proposition 17. This proposition authorized general obligation bonds to prepare plans and fund projects which could mitigate the blighting effects on the city's neighborhoods from existing and proposed freeway construction. The Black Canyon/Maricopa Freeway Specific Plan, the fourth under this program, addresses problems encountered or anticipated in residential neighborhoods adjacent to this freeway corridor. It establishes non-regulatory policies and guidelines to improve the compatibility between the freeway and the residential neighborhoods through which it passes.

9. Complete Streets City Program

As part of the adopted Complete Streets City policy, street should be designed to emphasize walking, bicycling and transit use in a safe and effective manner. Widening and detaching sidewalks from the main vehicular travel lanes is a primary way this is accomplished, resulting in designs that may require additional sidewalk easements to encompass parts of the sidewalk that fall outside of the dedicated right-of-way. This policy is addressed in Stipulations No. 5, 6, 7, 8, 9, and 10.

10. Tree and Shade Master Plan

The Tree and Shade Master Plan encourages treating the urban forest as infrastructure to ensure the trees are an integral part of the City's planning and development process. Sidewalks on the street frontages should be detached from the curbs to allow trees to be planted on both sides of the sidewalk to provide thermal comfort for pedestrians and to reduce the urban heat island effect. Staff is recommending stipulations designed to provide trees and enhance shade within and adjacent to the development. Staff is recommending stipulations for a detached shaded sidewalk along Louise Drive and 26th Avenue, in addition to enhanced landscape standards in and around the parking areas and along the north and west property lines. These are addressed in Stipulation Nos. 1, 2, and 10.

11. Comprehensive Bicycle Master Plan

The Comprehensive Bicycle Master Plan also supports options for both short-and longterm bicycle parking as a means of promoting bicyclist traffic to a variety of destinations, including industrial employment centers. Stipulation No. 3 requires bicycle parking spaces be provided on the site.

12. Transportation Electrification Action Plan

In June 2022, the Phoenix City Council approved the Transportation Electrification Action Plan. The current market desire for the electrification of transportation is both a national and global phenomenon, fueled by a desire for better air quality, a reduction in carbon emissions, and a reduction in vehicle operating and maintenance costs. Businesses, governments and the public are signaling strong future demand for electric vehicles (EVs), and many automobile manufacturers have declared plans for a transition Staff Report: Z-21-23-1 June 1, 2023 Page 10 of 13

to fully electric offerings within the coming decade. This Plan contains policy initiatives to prepare the City for a future filled with more EVs, charging infrastructure and e-mobility equity, and outlines a roadmap for a five-step plan to prepare for the EV infrastructure needs of 280,000 EVs in Phoenix by 2030. One goal of the Plan to accelerate public adoption of electric vehicles through workplace, business, and multifamily charging infrastructure recommends a standard stipulation for rezoning cases to provide EV charging infrastructure. Stipulation No. 4 provides requirements for electric vehicle parking, charging and infrastructure.

13. Zero Waste PHX

The City of Phoenix is committed to its waste diversion efforts and has set a goal to become a zero-waste city, as part of the city's overall 2050 Environmental Sustainability Goals. One of the ways Phoenix can achieve this is to improve and expand its recycling and other waste diversion programs. Section 716 of the Phoenix Zoning Ordinance establishes standards to encourage the provision of recycling containers for multifamily, commercial and mixed-use developments meeting certain criteria. The proposed conceptual site plan does not show recycling facilities, but the project information form notes any industrial waste produced by the site will be disposed of in compliance with City of Phoenix guidelines.

COMMUNITY INPUT SUMMARY

14. At the time the staff report was written there was no correspondence from members of the public received.

INTERDEPARTMENTAL COMMENTS

- 15. The Street Transportation Department comments are the following which are addressed in Stipulations Nos. 5 10:
 - The developer shall construct detached sidewalks along 26th Avenue and Louise Drive, and that all streets within and adjacent to the development be constructed with all required elements and to ADA standards.
 - The developer shall dedicate right-of-way and easements along 26th Avenue and Louise Drive.
 - All gates are to comply with the City of Phoenix Controlled Access Gate Policy.
 - Provide pedestrian access to and from the site. Show a clearly defined accessible pedestrian pathway(s) to connect building entrances, and public sidewalks, using the most direct route for pedestrians.
- 16. The City of Phoenix Fire /Department does not anticipate any problems. However, the project team should be aware of the following requirements in accordance with CH 5 of the 2018 Phoenix Fire Code (PFC)

- The site and or building(s) shall comply with the 2018 IFC with Phoenix Amendments.
- Currently the water supply (gpm and psi) for the referenced case is unknown.
- The water supply is required to meet fire flow as defined by Appendix B of the 2018 IFC with Phoenix Amendments.
- 17. The Water Services Department indicated that when development of the property new water and sewer mains will be required so to be able to serve the development.

OTHER

- 18. The site is located in a larger area identified as being archaeologically sensitive. However, the City of Phoenix Archaeology Office notes there are no archaeological concerns for this site.
- 19. Staff has not received a completed form for the Waiver of Claims for Diminution in Value of Property under Proposition 207 (A.R.S. 12-1131 et seq.), as required by the rezoning application process. Therefore, a stipulation has been added to require the form be completed and submitted prior to preliminary site plan approval. This is addressed in Stipulation No. 11.
- 20. Development and use of the site is subject to all applicable codes and ordinances. Zoning approval does not negate other ordinance requirements.

<u>Findings</u>

- 1. The proposal provides for infill development on an underutilized parcel.
- 2. The proposal provides a diversity of industrial uses along the I-17 Black Canyon Freeway corridor.
- 3. The proposed zoning is consistent with the goals and policies of the Deer Valley Airport Overlay and will provide additional employment opportunities in the village.

Stipulations

- 1. An average 9-foot (minimum 5-foot) wide landscape setback shall be provided along the north perimeter of the site (Louise Drive), as approved by the Planning and Development Department.
- 2. An average 9-foot (minimum 5-foot) wide landscape setback shall be provided along the west perimeter of the site (26th Avenue), as approved by the Planning and Development Department.

- 3. A minimum of 4 bicycle parking spaces shall be provided through Inverted U and/or artistic racks located near the building entrance and installed per the requirements of Section 1307.H of the Phoenix Zoning Ordinance, as approved by the Planning and Development Department. Artistic racks shall adhere to the City of Phoenix Preferred Designs in Appendix K of the Comprehensive Bicycle Master Plan.
- 4. A minimum of 10% of the required parking spaces shall be EV Ready.
- 5. The developer shall construct all streets within and adjacent to the development with paving, curb, gutter, sidewalk, curb ramps, streetlights, median islands, landscaping and other incidentals, as per plans approved by the Planning and Development Department. All improvements shall comply with all ADA accessibility standards.
- 6. Right-of-way totaling 30 feet shall be dedicated for the east half of 26th Avenue, as approved by the Planning and Development Department.
- 7. Right-of-way totaling 30 feet for the south half of Louise Drive with a half 50-foot radius cul-de-sac shall be dedicated at its termination, as approved by the Planning and Development Department.
- 8. An 18-foot x 18-foot right-of-way triangle shall be dedicated at the southeast corner of 26th Avenue and Louise Drive, as approved by the Planning and Development Department.
- 9. A sidewalk easement shall be dedicated on the east side of 26th Avenue and south side of Louise Drive, as approved by the Planning and Development Department.
- 10. A minimum 5-foot-wide detached sidewalk separated by a minimum 5-foot-wide landscape strip located between the back of curb with minimum 2-inch caliper single-trunk, large canopy, drought-tolerant shade trees planted 20 feet on center or in equivalent groupings and sidewalk shall be constructed along 26th Avenue and Louise Drive, as approved by the Planning and Development Department.

Where utility conflicts exist, the developer shall work with the Planning and Development Department on an alternative design solution consistent with a pedestrian environment.

11. Prior to preliminary site plan approval, the landowner shall execute a Proposition 207 waiver of claims form. The waiver shall be recorded with the Maricopa County Recorder's Office and delivered to the City to be included in the rezoning application file for record.

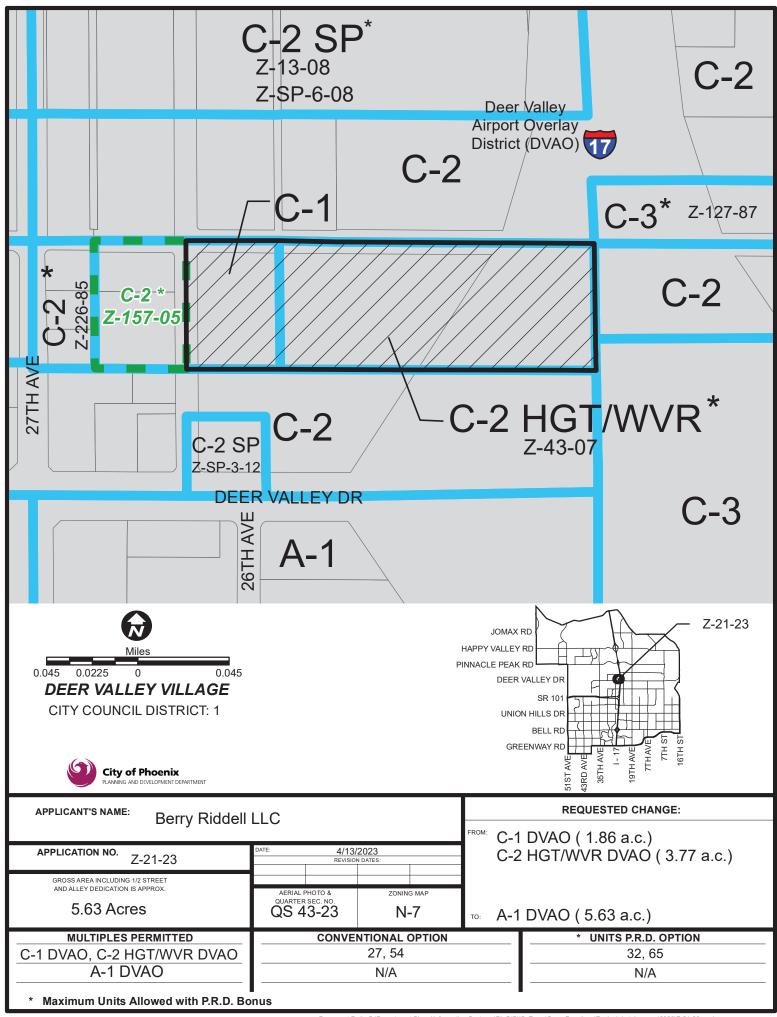
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<u>Writer</u>

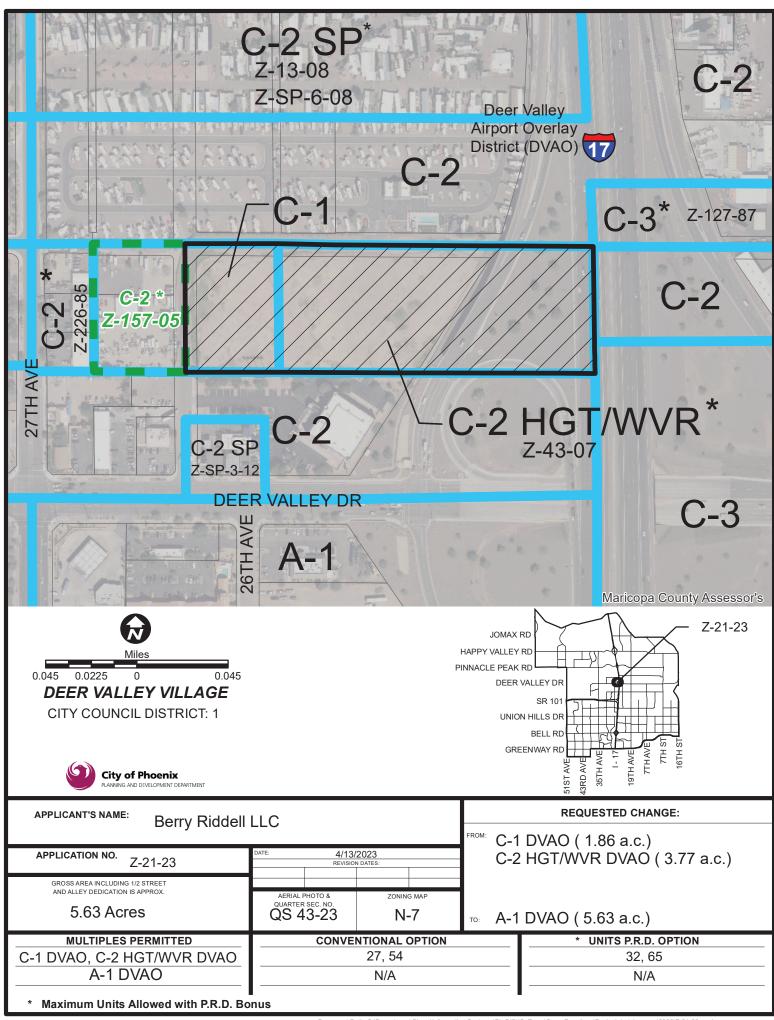
Matteo Moric May 31, 2023

Team Leader Racelle Escolar

Exhibits Zoning sketch map Aerial sketch map Site plan date stamped April 6, 2023 (1 page) Elevations date stamped April 6, 2023 (1 page)



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