

**Staff Report: Z-31-18-8** June 26, 2018

Central City Village Planning July 9, 2018

**Committee** Hearing Date

Planning Commission Hearing Date August 2, 2018
Request From:

R-5 SP (2.50 acres)

Request To:

C-2 HGT/WVR (2.50 acres)

Proposed Use

Physical Rehabilitation Hospital

Approximately 414 feet east of the second second

Approximately 414 feet east of the southeast corner of 7th Street and

Willetta Street

OwnerBanner HealthApplicantSteve Eiss

Representative Sterling Margetts, PE

Staff Recommendation Approval, subject to stipulations

General Plan Conformity					
General Plan Land Use Designation		Commercial			
Street Map Classification	Willetta Street	Local (Abandonment in process)	Varies, 30-to-35-foot south half street		

STRENGTHEN OUR LOCAL ECONOMY; JOB CREATION (EMPLOYERS); LAND USE AND DESIGN PRINCIPLE: Support necessary changes to land use and zoning in and around bio-medical clusters.

The request for change of zoning at this location is supported as the Banner - University Medical Center Phoenix is a long standing biomedical campus and is appropriately located between the McDowell Road and Interstate 10 corridor in the Good Samaritan Redevelopment Area.

CONNECT PEOPLE & PLACES CORE VALUE; OPPORTUNITY SITES, LAND USE PRINCIPLE: Support reasonable levels of increased intensity, respectful of local conditions and surrounding neighborhoods.

The proposed development will improve site conditions and expand medical facilities in the area. The proposed building is commensurate in height to the building that currently exists on site, is consistent with the goals of the Good Samaritan Area Redevelopment Plan, and is respectful of local conditions.

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### Applicable Plans, Overlays, and Initiatives

<u>Good Samaritan Area Redevelopment Plan</u> – See Item #4 in the Background/Issues/Analysis Section.

<u>Complete Streets Guiding Principles</u> – See Item #7 in the Background/Issues/Analysis Section.

<u>Tree and Shade Master Plan</u> – See Item #8 in the Background/Issues/Analysis Section.

Reimagine Phoenix – See Item #14 in the Background/Issues/Analysis Section.

Surrounding Land Uses/Zoning			
	Land Use	Zoning	
On Site	Former YWCA	R-5 SP	
North	Medical Offices and Surface Parking Lot	C-2	
South	Interstate 10 and Historic Residential	R-3 RI HP	
East	Banner University Medical Center Facilities	C-2 H-R	
West	Medical Offices and Parking Garage	C-2	

## Background/Issues/Analysis

### REQUEST

- 1. This is a request for a physical rehabilitation hospital on a 2.50-acre site located approximately 414 feet east of the southeast corner of 7th Street and Willetta Street. The proposal also includes a request for a height waiver to allow 48 feet in height. The current zoning is R-5 SP (Multifamily Residence District, Special Permit). The special permit was for a wireless communications installation on the site. The request is to rezone to C-2 HGT/WVR (Intermediate Commercial, Height Waiver). A Height Waiver is required to exceed the number of stories and maximum building height allowed within the C-2 commercial district.
- 2. The rehabilitation hopital is proposed to be 48 feet in height, with three stories. Section 623.E.4.b of the Zoning Ordinance allows for a request to exceed height limits of two stories and 30 feet, not to exceed 56 feet, upon finding that the additional height is not detrimental to adjacent property or the public welfare in general. The proposed 48 feet is not detrimental to the adjacent property or the public welfare in general for the following reasons:
  - a) The existing building on the site exceeds 30 feet in height.

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b) Many portions of the hospital campus have high rise entitlement, which is consistent with hospital campuses throughout the city.

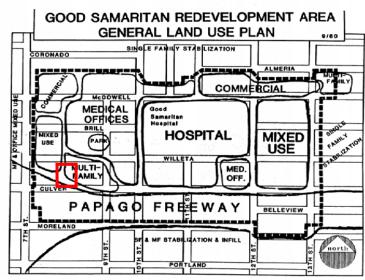
### GENERAL PLAN

3. The site has a General Plan Land Use Map designation of Commercial, which is consistent with the request.

### GOOD SAMARITAN REDEVELOPMENT AREA PLAN

4. On September 30, 1980, the City Council adopted the Good Samaritan Area Redevelopment Plan. The plan's purpose is to provide an "opportunity to

remove deteriorated and obsolete houses and blighting influences to stabilize this area while providing an expanded source of jobs." The General Land Use Plan within the Redevelopment Plan shows the subject site as designated for multifamily and mixed use. The request is not consistent with that vision, but is consistent with the goals of the Plan.



Good Samaritan Area Redevelopment Plan, pg 23
Source: City of Phoenix Planning and Development Department

### SURROUNDING LAND USE AND ZONING

5. Offices and a surface parking lot are located to the north, zoned C-2 (Intermediate Commercial). Medical offices and a parking garage zoned C-2 (Intermediate Commercial) are to the west. Banner University Medical Facilities zoned C-2 H-R (Intermediate Commercial, High Rise and High Density District), are to the east, and directly to the south of the site is Interstate 10 and a residential historic preservation district, zoned R-3 RI HP (Multifamily Residence District,



Source: City of Phoenix Planning and Development Department

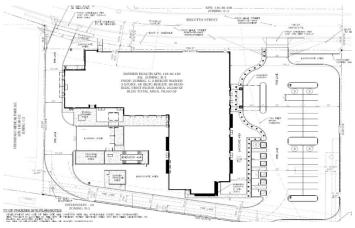
Residential Infill R-I District, Historic Preservation).

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### SITE PLAN

6. The proposed site plan depicts a three-story, 48-foot-high physical rehabilitation hospital. The maximum permitted building height is addressed in Stipulation #1.

There are two driveways proposed for the site that are both accessed off of Willetta Street. One is a fire lane that is exit only located to the west of the building, and the other is for ingress and egress located on the east part of the site. The building is positioned closer to the sidewalk on Willetta Street, with parking located to the east of the building.



Source: Conceptual site plan provided by the applicant

The portion of Willetta Street located in front of the subject site is currently in the process of a right-of-way abandonment, but the street will remain and will maintain public access. The developer is aware that the site plan does not comply with Ordinance standards and variances are needed for the front building and landscape setback, rear setback, and parking area landscaping.

### COMPLETE STREETS GUIDING PRINCIPLES

7. In 2014, the City of Phoenix City Council adopted the Complete Streets Guiding Principles. The principles are intended to promote improvements that provide an accessible, safe, connected transportation system to include all modes, such as bicycles, pedestrians, transit, and vehicles. Staff is recommending pedestrian access from the sidewalk on Willetta Street to the entrance of the building to support these principles related to pedestrian connectivity and safety from Willetta Street,. This is addressed in Stipulation #2.

### TREE AND SHADE MASTER PLAN

8. The provision of shade trees in the landscape area is an essential component for contributing toward the goals of the Tree and Shade Master Plan. Staff is recommending the existing mature trees located to the north of the sidewalk along Willetta Street be maintained to provide a pleasant and shaded pedestrian environment for thermal comfort of pedestrians and to reduce the urban heat island effect along Willetta Street. This is addressed in Stipulation #3.

### COMMUNITY INPUT

9. At the time this staff report was written, staff had not received any correspondence from the public regarding the request.

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### INTERDEPARTMENTAL COMMENTS

- 10. The City of Phoenix Aviation Department has noted that the property is in the Public Airport Disclosure area. This area may be subject to overflights of aircraft operating at the Airport. People are often irritated by repeated overflights regardless of the actual sound level at the overflight site. Therefore, a Notice to Prospective Purchasers, which follows policy regarding properties in the City of Phoenix underlying the flight patterns of Phoenix Sky Harbor International Airport, is required. This is addressed in Stipulation #4.
- 11. The Water Services Department has noted that there are no water or sewer infrastructure concerns with the proposed zoning.
- 12. The City of Phoenix Floodplain Management division of the Street Transportation Department has determined that this parcel is not in a Special Flood Hazard Area (SFHA), but is located in a Shaded Zone X, on panel 2205 L of the Flood Insurance Rate Maps (FIRM) dated October 16, 2013.
- 13. Fire prevention does not anticipate any issues with this request. The site or/and building(s) shall comply with the Phoenix Fire Code. The water supply (gpm and psi) to this site is unknown. Additional water supply may be required to meet the required fire flow per the Phoenix Fire Code.

### OTHER

- 14. As part of the Reimagine Phoenix initiative, the City of Phoenix is committed to increasing the waste diversion rate to 40 percent by 2020 and to better manage its solid waste resources. Section 716 of the Phoenix Zoning Ordinance establishes standards to encourage the provision of recycling containers for multifamily, commercial and mixed-use developments meeting certain criteria. The provision of recycling containers is not addressed in this development.
- 15. No known archaeological work is necessary for this project. In the event archaeological materials are encountered during construction, all ground disturbing activities must cease within 33-foot radius of the discovery and the City of Phoenix Archaeology Office must be notified immediately and allowed time to properly assess the materials. This is addressed in Stipulation #5.
- 16. This development is located in close proximity to, and may be impacted by, or impact planned expansion of a limited access transportation corridor (SR51). The Department of Transportation (ADOT) must be notified via a Red Letter, of the proposed development on the site. A response from ADOT is required prior to issuance of any permits for this development.
- 17. Development and use of the site is subject to all applicable codes and ordinances. Zoning approval does not negate other ordinance requirements. Other formal actions such as, but not limited to, zoning adjustments and abandonment me be required.

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### **Findings**

- 1. The proposal is consistent with the General Plan Land Use map designation of Commercial.
- 2. The proposal is consistent with the goals of the Good Samaritan Area Redevelopment Plan.
- 3. The proposed development is compatible with the surrounding medical and commercial land uses and building heights.
- 4. The proposed development provides the opportunity for Banner Health to expand operations and make improvements on site, which will contribute to enhancing the area.

### **Stipulations**

- 1. The maximum building height shall be 48 feet.
- 2. The developer shall include a 5.5-foot-wide pedestrian path that extends from the sidewalk along Willetta Street to the accessible parking spaces and the entrance to the building, as approved by the Planning and Development Department.
- 3. The existing mature trees on the north side of the sidewalk on Willetta Street shall be maintained in place, as approved by the Planning and Development Department.
- 4. The property owner shall record a Notice to Prospective Purchasers of Proximity to Airport in order to disclose the existence, and operational characteristics of Phoenix Sky Harbor International Airport (PHX) to future owners or tenants of the property. The form and content of such documents shall be according to the templates and instructions provided which have been viewed and approved by the City Attorney.
- 5. In the event archaeological materials are encountered during construction, the developer shall immediately cease all ground-disturbing activities within a 33-foot radius of the discovery, notify the City Archaeologist, and allow time for the Archaeology Office to properly assess the materials.

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# <u>Writer</u>

Hannah Bleam June 26, 2018

# **Team Leader**

Samantha Keating

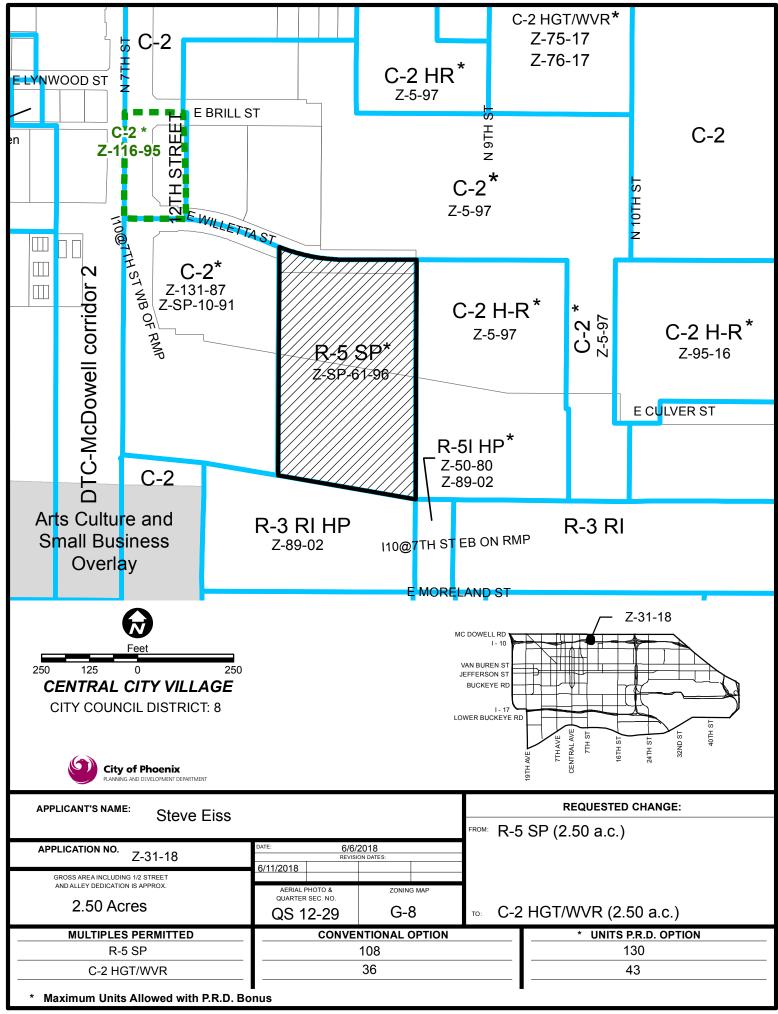
# **Exhibits**

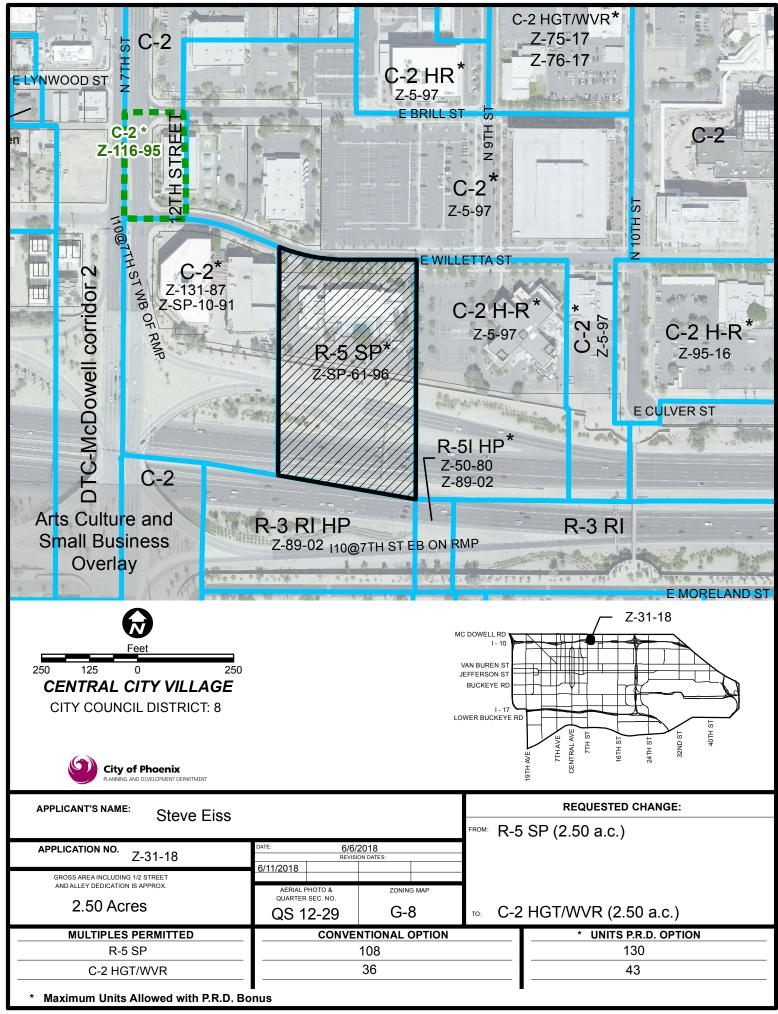
Sketch Map

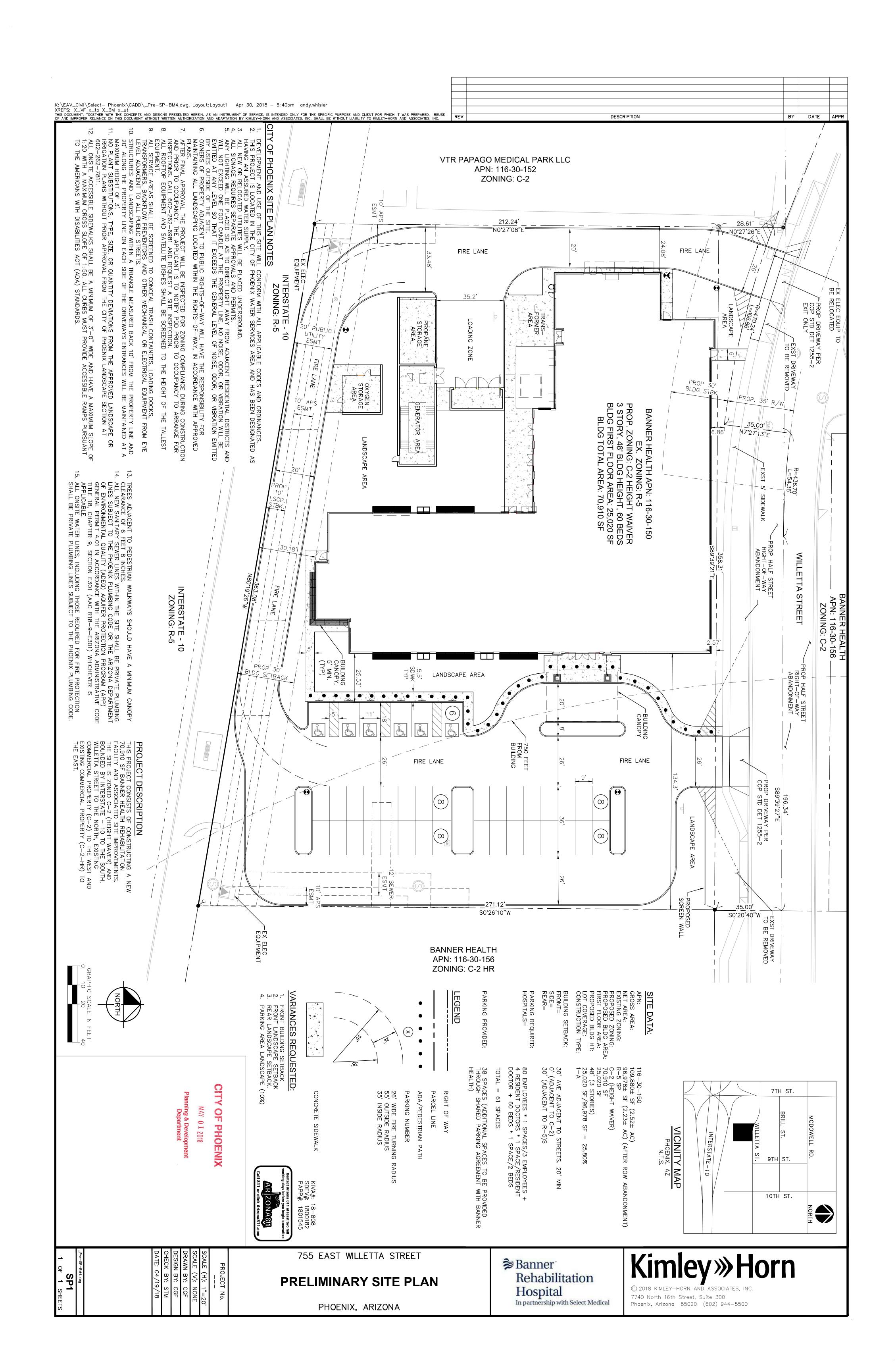
Aerial

Site Plan date stamped May 1, 2018

Elevations and Renderings date stamped May 1, 2018 (2 pages)















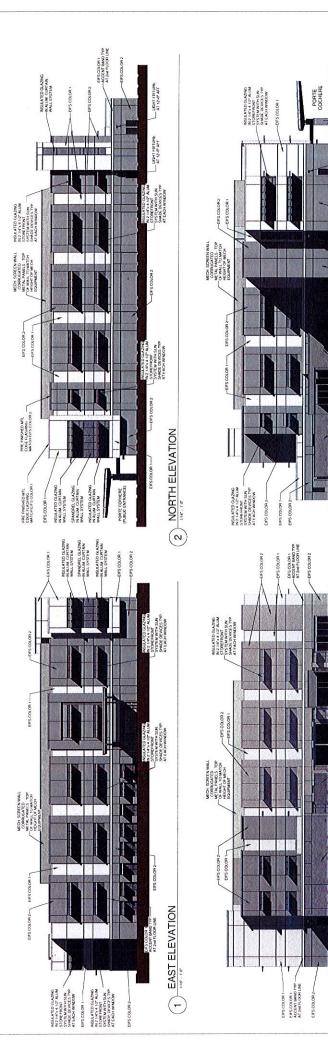


PROPOSED BANNER HEALTH/ SELECT MEDICAL REHABILITATION PROJECT

CTY OF PHOENEX

Planning & Development Department MAY 0 1 2018





# **EXTERIOR MATERIAL & COLOR SELECTIONS**

ACRYLIC COATING
FINISH ON CALL
MATCH EIFS COLOR 2

SOUTH ELEVATION

WEST ELEVATION

EXTERIOR INSULATION FINISH SYSTEM (EIFS) COLORS AND TEXTURE COLORS SELECTED FROM STO SELECTED FINISH STREET FINISH STREET FINISH SELECTED.





**EIFS TEXTURE** 

**EIFS COLOR 2** 

01008 🔲 80 Marbie White **EIFS COLOR 1** 

Planning & Development

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MAY 01 2018





METAL PANEL COLOR CENTRIA 133 "SANDSTONE"





# PROPOSED BANNER HEALTH/ SELECT MEDICAL REHABILITATION PROJECT



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Banner Health





