

**Staff Report: Z-5-23-2**April 27, 2023

Paradise Valley Village Planning May 1, 2023

**Committee** Meeting Date:

Planning Commission Hearing Date: May 4, 2023

Request From: C-2 SP (Intermediate Commercial, Special

Permit) (6.69 acres)

R-3 (Approved R-3) (Multifamily Residence District, Approved Multifamily Residence

District) (0.73 acres)

**Request To:** C-2 HGT/WVR SP (Intermediate Commercial,

Height Waiver, Special Permit) (7.42 acres)

**Proposal:** Self-service storage warehouse with underlying

C-2 uses and a height waiver

**Location:** Northwest corner of the 38th Street alignment

and Bell Road

Owner/Applicant: Extra Space Properties 121, LLC
Representative: William F Allison, Withey Morris, PLC

**Staff Recommendation:** Approval, subject to stipulations

General Plan Conformity				
General Plan Land Use Designation		Commercial and Transportation		
Street Map Classification	Bell Road	Major Arterial	55-foot north half street	

CONNECT PEOPLE & PLACES CORE VALUE; OPPORTUNITY SITES; LAND USE PRINCIPLE: Encourage development of the taller and larger buildings in Areas of Change away from single-family and low-rise multifamily housing.

The proposed development is located adjacent to the SR-51 freeway, Paradise Valley Park and the Paradise Valley High School. The proposed three-story building will be located away from single-family and low-rise multifamily housing.

CONNECT PEOPLE & PLACES CORE VALUE; BICYCLES; DESIGN PRINCIPLE: Development should include convenient bicycle parking.

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As stipulated, the proposal will provide secured bicycle parking near the rental office. This bicycle parking will provide employees and guests with an alternative mode of transportation to the site.

BUILD THE SUSTAINABLE DESERT CITY; TREES AND SHADE; DESIGN PRINCIPLE: Integrate trees and shade into the design of new development and redevelopment projects throughout Phoenix.

The proposal, as stipulated, will revegetate existing landscape areas and will provide landscaping in new parking areas with trees to provide sufficient shade.

# **Applicable Plan, Overlays, and Initiatives**

Piestewa Peak Freeway Specific Plan: See Background Item No. 6.

State Route 51 & Loop 101 Scenic Corridor Policy: See Background Item No. 7.

Tree and Shade Master Plan: See Background Item No. 8.

Comprehensive Bicycle Master Plan: See Background Item No. 9.

Zero Waste PHX: See Background Item No. 10.

Transportation Electrification Action Plan: See Background Item No. 11.

Surrounding Land Uses/Zoning				
	Land Use	Zoning		
On Site	Self-service storage warehouse	C-2 SP, R-3 (Approved R-3)		
North	Freeway and park	R-3 and R1-18		
South / West	Automobile repair shop	C-3 and R-4 (Approved C-3)		
South (across Bell Road)	Gas station, convenience store and carwash	C-2		
East	Park and high school	R1-18 and R1-14		
West	Freeway	R-3		

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C-2 HGT/WVR SP – Intermediate Commercial, Height Waiver, Special Permit Development Standards				
<u>Standards</u>	Requirements	Proposed		
Gross Acreage	-	7.42 acres		
Maximum Lot Coverage	50%, exclusive of the first six feet of roof overhang, open carports, covered patios or covered walkways	Not specified		
Maximum Building Height	4 stories and 56 feet	3 stories and 36 feet (Met)		
Minimum Building Setbac	eks			
Adjacent to Streets (For Structures Exceeding Two Stories or 30 Feet)	Average 30 feet; Minimum 20 feet permitted for up to 50% of structure, including projections	South (Bell Road): Approx. 1,174 feet (Met) West (Freeway): 0 feet* (Not Met)		
Not Adjacent to Streets (When Adjacent Zoning is	100 feet	North (Adjacent to R-3 and R1-18): Approx. 573 feet (Met)		
S-1, S-2, RE-43 to R-3), Maximum Building Height 3-story (or 42 feet)		East (Adjacent to R1-18 and R1-14): Approx. 58 feet* (Not Met)		
		South (Adjacent to R1-18 and R1-14): Approx. 818 feet (Met)		
Minimum Landscape Sett	backs			
Streetscape (For Structures Exceeding Two	Average 30 feet; Minimum 20 feet	South (Bell Road): Approx. 40 feet (Met)		
Stories or 30 Feet)	permitted for up to 50% of the frontage	West (Freeway): 0 feet* (Not Met)		
Property Lines Not	10 feet	North: 0 feet* (Not Met)		
Adjacent to a Street		East: 0 feet* (Not Met)		
Property Lines Not Adjacent to a Street, but	0 feet	South: 0 feet (Met)		
Adjacent to C-3		West: 0 feet (Met)		
Minimum Parking	37 spaces required 1 space per 35 storage units Existing units: 725 New units: 566 Total: 1,291 units	37 spaces provided (Met)		

<sup>\*</sup>Variance or site plan modification required
\*\*Variances granted for existing buildings; ZA-358-94 (October 1994) and ZA-162-99 (April 1999)

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### Background/Issues/Analysis

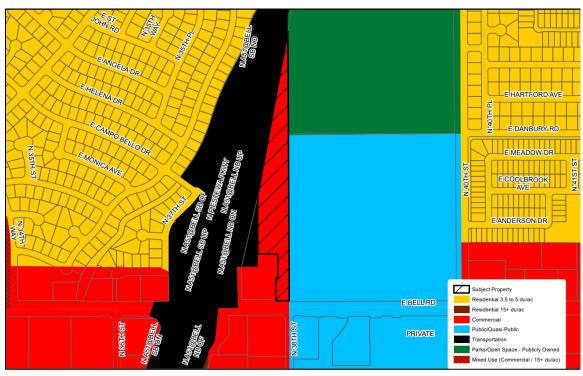
#### SUBJECT SITE

This request is to rezone 7.42 acres located on the northwest corner of the 38th Street alignment and Bell Road from C-2 SP (Intermediate Commercial, Special Permit) and R-3 (Approved R-3) (Multifamily Residence District, Approved Multifamily Residence District) to C-2 HGT/WVR SP (Intermediate Commercial, Height Waiver, Special Permit) for a self-service storage warehouse with underlying C-2 uses and a height waiver.

#### GENERAL PLAN LAND USE MAP DESIGNATION

2. The General Plan Land Use Map designation for the subject site is Commercial and Transportation. The proposal is consistent with the existing General Plan Land Use Map designation.

The proposal is compatible with General Plan Land Use Map designations adjacent to the site. To the north is designated as Transportation and Parks/Open Space – Publicly Owned. To the east is designated as Parks/Open Space – Publicly Owned and Public/Quasi-Public. To the south is designated as Commercial. To the west is designated as Transportation.



General Plan Land Use Map

Source: Planning and Development Department

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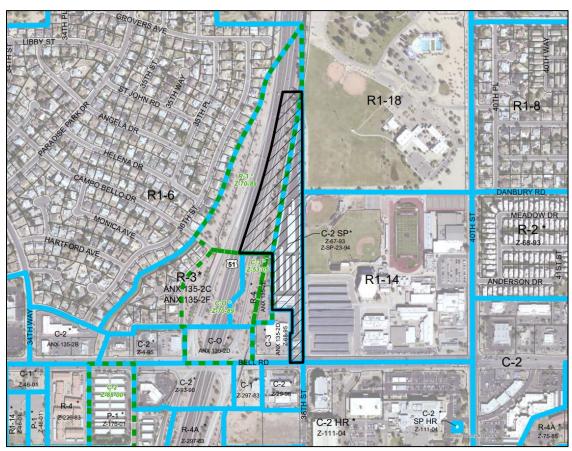
#### SURROUNDING LAND USES AND ZONING

3. The subject site contains a self-service storage warehouse and is currently zoned C-2 SP (Intermediate Commercial, Special Permit). The request for C-2 HGT/WVR SP (Intermediate Commercial, Height Waiver, Special Permit) will permit an approximately 25,401-square foot, three-story building addition to the site for an additional 566 storage units proposed.

To the north and west of the subject site is the SR-51 freeway, zoned R-3 (Multifamily Residence District) and to the north and east is the Paradise Valley Park, zoned R1-18 (Single-Family Residence District).

To the east, south of the Paradise Valley Park, is the Paradise Valley High School, zoned R1-14 (One-Family Residence).

To the south and west is an automobile repair shop, zoned C-3 (General Commercial) and R-4 (Approved C-3) (Multifamily Residence District, Approved General Commercial) and to the south (across Bell Road) is a gas station, convenience store and carwash, zoned C-2.



Zoning Sketch Map

Source: Planning and Development Department

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#### **PROPOSAL**

## 4. Site Plan

The site plan, attached as an exhibit, proposes a new three-story building, up to 36 feet in height, with a building footprint of 25,401 square feet. This building addition proposes 566 new storage units to add to the existing 725 storage units on the site. The Special Permit for the self-service storage warehouse use was already obtained under the existing entitlement, rezoning case no. Z-SP-23-94, which stipulated a maximum building height of one-story. The request is for a height waiver which would permit the proposed three-story, 36-foot-tall building. There is existing vehicular access from Bell Road. Additionally, there is an existing office building, nine existing storage buildings, existing covered RV parking, and existing uncovered rental parking areas.

There is an existing sidewalk that turns off of Bell Road to access the site, but then stops abruptly. Staff recommends this sidewalk be continued at a minimum width of five feet to connect to the office building entrance. This is addressed in Stipulation No. 3.

For enhanced pedestrian safety and visibility, staff recommends that where pedestrian walkways cross a vehicular path, the pathway be constructed of an alternative material or pavement treatment that visually contrasts parking and drive aisle surfaces. This is addressed in Stipulation No. 4.

There are existing landscape areas where either landscaping died or was removed. Staff recommends these existing landscape areas, as well as any new landscape areas, be planted with trees in surface parking lot areas to achieve a minimum of 25 percent shade at maturity, trees in landscape areas to achieve a minimum of 75 percent shade at maturity, and minimum 75 percent vegetative live coverage at maturity. This is addressed in Stipulation No. 5.

## 5. Elevations

The building elevations and renderings, attached as an exhibit, propose a variation of colors and materials, masonry and architecturally enhanced corner designs with windows. Given the enhanced elevations proposed, staff recommends general conformance to the elevations date stamped January 25, 2023, with specific regard to the design criteria mentioned above. This is addressed in Stipulation No. 1.

#### PLANS, OVERLAYS, AND INITATIVES

## 6. Piestewa Peak Freeway Specific Plan

The subject site is located within the Piestewa Peak Freeway Specific Plan corridor, Segment 8. This segment contains a mix of City park land, a golf course, single-family residential development, a high school and commercial development. The north end of the subject site was identified as an area for possible park expansion. After staff discussed with the Parks and Recreation

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Department, it was determined that the remaining northern portion of the site is not desired for Parks and Recreation Department acquisition. No circulation mitigation measures were proposed for Segment 8. A bikeway was identified as the shared-use path along the east side of the freeway in the Recreational Trails and Bicycle Paths Element for Segment 8. No landscape enhancement measures were proposed for the subject site. No noise walls or berms were proposed for Segment 8. The Public Art Element identified opportunities for the development of public art projects along the Piestewa Peak Freeway and actions to implement public art along the freeway.

## 7. State Route 51 & Loop 101 Scenic Corridor Policy

The subject site is located within the State Route 51 & Loop 101 Scenic Corridor Policy area. This scenic corridor was established due to public concern in regard to outdoor uses with significant visual impacts, such as outdoor storage and off-premises advertising structures, along portions of the State Route 51 and Loop 101 freeways within the northeast Phoenix area. Although there is an existing screen wall, staff recommends the screen wall be maintained so the outdoor storage areas of trailers and motor vehicles for the self-storage facility remain screened. This is addressed in Stipulation No. 2.

## 8. Tree and Shade Master Plan

The Tree and Shade Master Plan has a goal of treating the urban forest as infrastructure to ensure that trees are an integral part of the city's planning and development process. By investing in trees and the urban forest, the city can reduce its carbon footprint, decrease energy costs, reduce storm water runoff, increase biodiversity, address the urban heat island effect, clean the air, and increase property values. In addition, trees can help to create walkable streets and vibrant pedestrian places. Staff is recommending robust tree planting standards, including revegetating the existing landscape areas and surface parking lot planters with minimum 2-inch caliper trees, in addition to the new surface parking lot areas to be landscaped with trees to achieve a minimum of 25 percent shade at maturity. This is addressed in Stipulation No. 5.

## 9. Comprehensive Bicycle Master Plan

The City of Phoenix adopted the Comprehensive Bicycle Master Plan in 2014 to guide the development of its Bikeway System and supportive infrastructure. The Comprehensive Bicycle Master Plan supports options for both short- and long-term bicycle parking as a means of promoting bicyclist traffic to a variety of destinations. As stipulated, the project will provide a minimum of four bicycle parking spaces, installed per the requirements in the city's Walkable Urban (WU) Code, located near the rental office. This is addressed in Stipulation No. 7.

#### 10. Zero Waste PHX

The City of Phoenix is committed to its waste diversion efforts and has set a goal to become a zero-waste city, as part of the City's overall 2050 Environmental

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Sustainability Goals. One of the ways Phoenix can achieve this is to improve and expand its recycling and other waste diversion programs. Section 716 of the Phoenix Zoning Ordinance establishes standards to encourage the provision of recycling containers for multifamily, commercial, and mixed-use developments meeting certain criteria. The applicant's submittal materials indicate that the proposed project will incorporate recycling and that both trash and recycling bins will be available for self-storage customers to use on-site.

## 11. <u>Transportation Electrification Action Plan</u>

In June 2022, the Phoenix City Council approved the Transportation Electrification Action Plan. The current market desire for the electrification of transportation is both a national and global phenomenon, fueled by a desire for better air quality, a reduction in carbon emissions, and a reduction in vehicle operating and maintenance costs. Businesses, governments and the public are signaling strong future demand for electric vehicles (EVs), and many automobile manufacturers have declared plans for a transition to fully electric offerings within the coming decade. This Plan contains policy initiatives to prepare the City for a future filled with more EVs, charging infrastructure and e-mobility equity, and outlines a roadmap for a five-step plan to prepare for the EV infrastructure needs of 280,000 EVs in Phoenix by 2030. One goal of the Plan to accelerate public adoption of electric vehicles through workplace, business, and multifamily charging infrastructure recommends a standard stipulation for rezoning cases to provide EV charging infrastructure. Staff recommends a minimum of two of the required parking spaces and one of the required accessible parking spaces include EV Installed infrastructure. This is addressed in Stipulation No. 6.

## COMMUNITY INPUT SUMMARY

12. At the time this staff report was written, staff has not received any letters of opposition or support.

#### INTERDEPARTMENTAL COMMENTS

#### 13. Water Services Department

The City of Phoenix Water Services Department has noted the property has existing water and sewer mains that can potentially serve the proposed development, however, water capacity is a dynamic condition that can change over time due to a variety of factors.

#### 14. Street Transportation Department

The Street Transportation Department requested that all required street improvements shall be provided and meet ADA standards. This is addressed in Stipulation No. 8.

#### OTHER

15. The site is located in a larger area identified as being archaeologically sensitive. If further review by the City of Phoenix Archaeology Office determines the site

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and immediate area to be archaeologically sensitive, and if no previous archaeological projects have been conducted within this project area, it is recommended that archaeological Phase I data testing of this area be conducted. Phase II archaeological data recovery excavations may be necessary based upon the results of the testing. A qualified archaeologist must make this determination in consultation with the City of Phoenix Archaeologist. In the event archaeological materials are encountered during construction, all ground disturbing activities must cease within a 33-foot radius of the discovery and the City of Phoenix Archaeology Office must be notified immediately and allowed time to properly assess the materials. This is addressed in Stipulation Nos. 9 through 11.

- 16. Staff has not received a completed form for the Waiver of Claims for Diminution in Value of Property under Proposition 207 (A.R.S. 12-1131 et seq.), as required by the rezoning application process. Therefore, a stipulation has been added to require the form be completed and submitted prior to preliminary site plan approval. This is addressed in Stipulation No. 12.
- 17. Development and use of the site is subject to all applicable codes and ordinances. Zoning approval does not negate other ordinance requirements. Other formal actions such as, but not limited to, zoning adjustments and abandonments, may be required.

## **Findings**

- 1. The proposal is consistent with the General Plan Land Use Map designation of Commercial.
- 2. The proposal is compatible with the adjacent land uses and zoning to the south.
- 3. As stipulated, the proposal supports efforts from various plans, such as the Tree and Shade Master Plan, the Comprehensive Bicycle Master Plan, and the Transportation Electrification Action Plan.

## **Stipulations**

- 1. The development shall be in general conformance with the building elevations date stamped January 25, 2023, with specific regard to the architecturally enhanced corner designs, windows, and masonry provided, as approved by the Planning and Development Department.
- 2. A screen wall shall be provided along the perimeter of the site to screen outdoor storage areas associated with the self-service storage warehouse from the

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freeway and adjacent properties, as approved by the Planning and Development Department.

- 3. A minimum 5-foot-wide pedestrian pathway shall be provided to connect the existing sidewalk from Bell Road to the rental office building entrance, as approved by the Planning and Development Department.
- 4. Where pedestrian walkways cross a vehicular path, the pathway shall be constructed of decorative pavers, stamped or colored concrete, or other pavement treatments that visually contrasts parking and drive aisle surfaces, as approved by the Planning and Development Department.
- 5. All existing and new landscape areas throughout the site shall be planted and replenished to the following standards, as approved by the Planning and Development Department.
  - a. Parking lot landscape planters: Minimum 2-inch caliper, large canopy, drought-tolerant shade trees to provide a minimum of 25% shade at maturity, measured at summer solstice at noon, as shown on a shade study submitted for review.
  - b. Landscape areas: Minimum 2-inch caliper large canopy drought-tolerant shade trees to provide a minimum of 75% shade at maturity, measured at summer solstice at noon, as shown on a shade study submitted for review.
  - c. Drought-tolerant shrubs, accents, and vegetative groundcovers to provide a minimum of 75% vegetative live coverage at maturity.
- 6. Electric Vehicle (EV) installed spaces shall be provided for a minimum of two of the required parking spaces and one of the required accessible parking spaces located near the rental office, as approved by the Planning and Development Department.
- 7. A minimum of four bicycle parking spaces shall be provided through Inverted U and/or artistic racks located near the entrance to the rental office and installed per the requirements of Section 1307.H. of the Phoenix Zoning Ordinance, as approved by the Planning and Development Department. Artistic racks shall adhere to the City of Phoenix Preferred Designs in Appendix K of the Comprehensive Bicycle Master Plan.
- 8. The developer shall construct all streets within and adjacent to the development with paving, curb, gutter, sidewalk, curb ramps, streetlights, median islands, landscaping and other incidentals, as per plans approved by the Planning and

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Development Department. All improvements shall comply with all ADA accessibility standards.

- 9. If determined necessary by the Phoenix Archaeology Office, the applicant shall conduct Phase I data testing and submit an archaeological survey report of the development area for review and approval by the City Archaeologist prior to clearing and grubbing, landscape salvage, and/or grading approval.
- 10. If Phase I data testing is required, and if, upon review of the results from the Phase I data testing, the City Archaeologist, in consultation with a qualified archaeologist, determines such data recovery excavations are necessary, the applicant shall conduct Phase II archaeological data recovery excavations.
- 11. In the event archaeological materials are encountered during construction, the developer shall immediately cease all ground-disturbing activities within a 33-foot radius of the discovery, notify the City Archaeologist, and allow time for the Archaeology Office to properly assess the materials.
- 12. Prior to preliminary site plan approval, the landowner shall execute a Proposition 207 waiver of claims form. The waiver shall be recorded with the Maricopa County Recorder's Office and delivered to the City to be included in the rezoning application file for record.

#### Writer

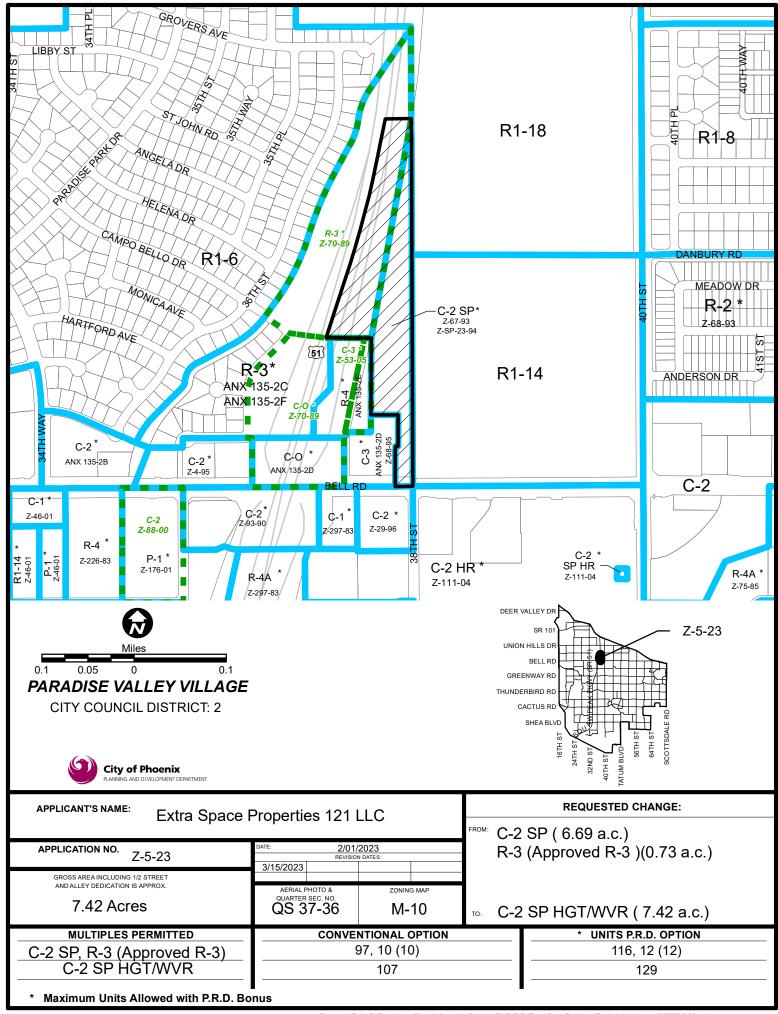
Adrian Zambrano April 27, 2023

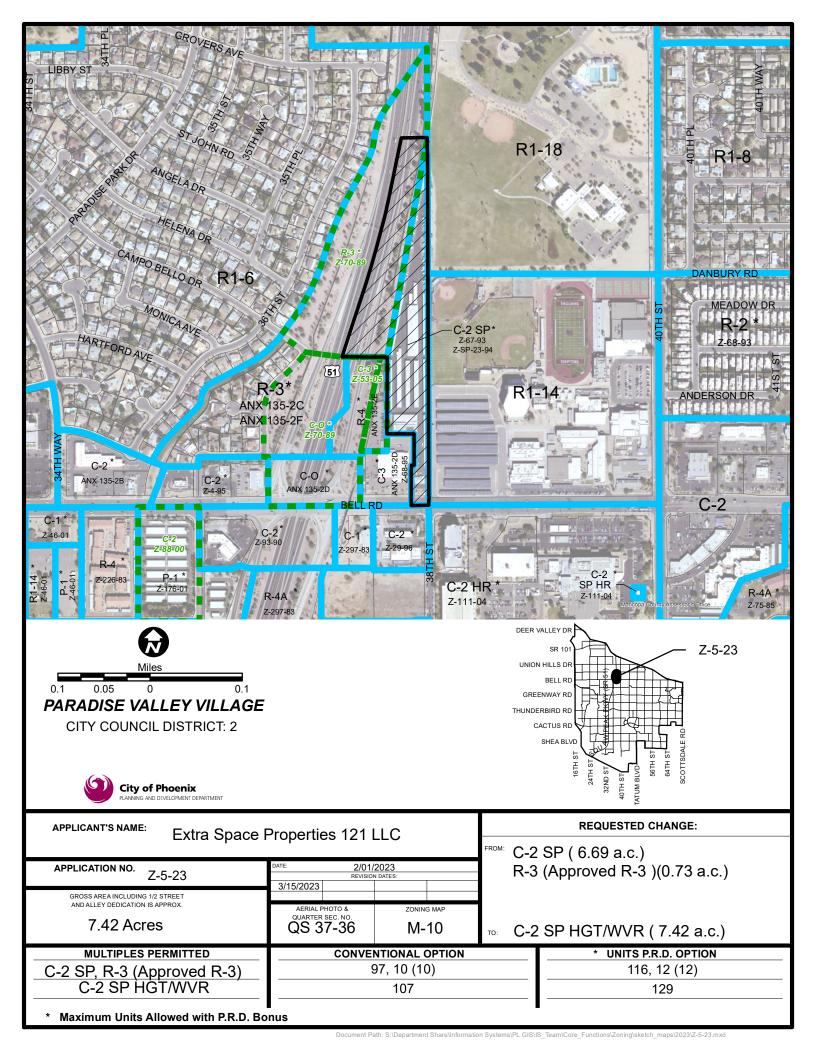
#### **Team Leader**

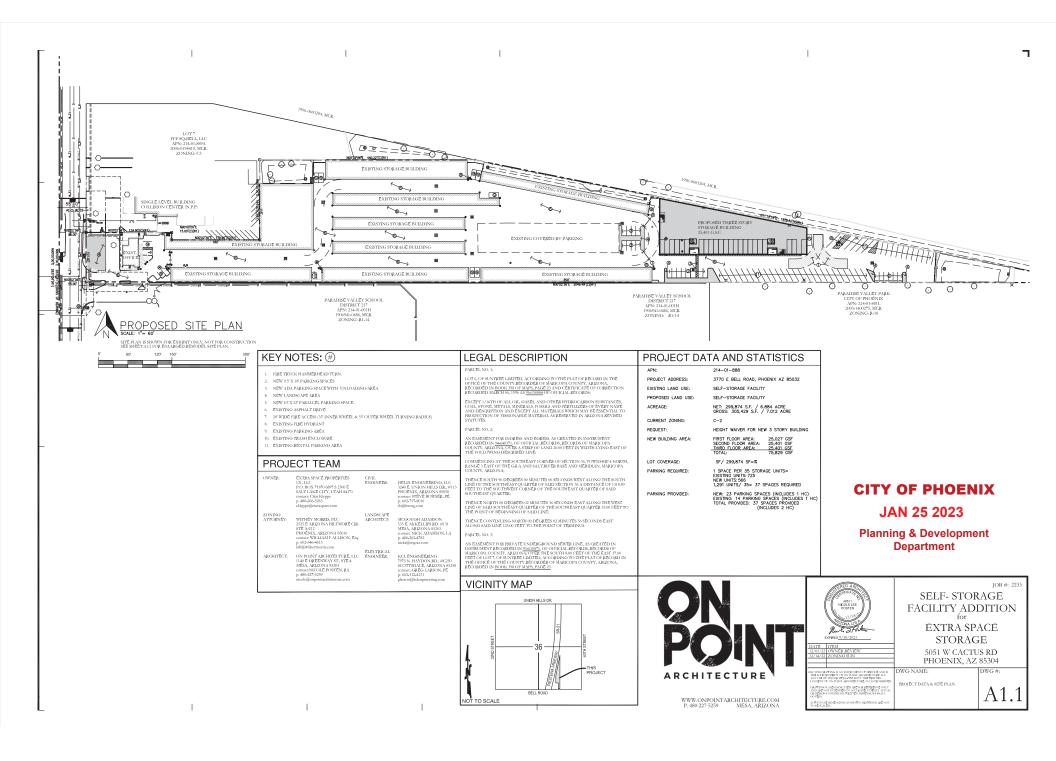
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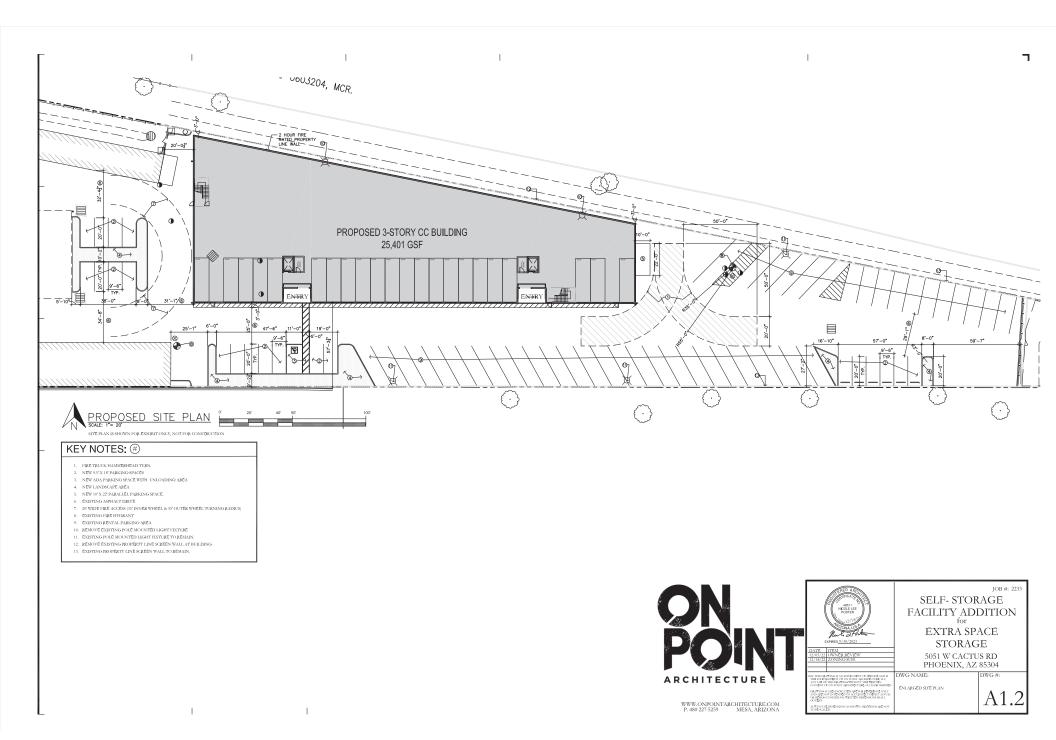
## **Exhibits**

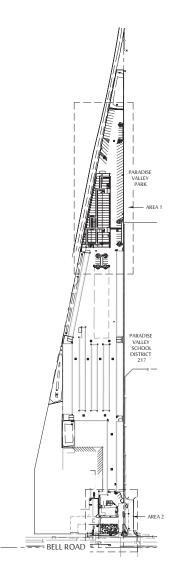
Zoning Sketch Map
Aerial Sketch Map
Site Plan date stamped January 25, 2023 (2 pages)
Landscape Plan date stamped January 25, 2023
Elevations date stamped January 25, 2023
Renderings date stamped January 25, 2023



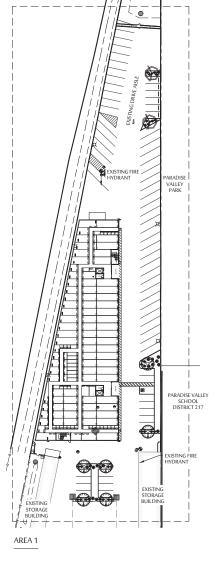


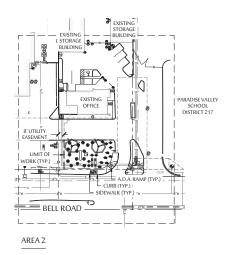






MCGOUGH ADAMSON





#### PLANT LEGEND

SYMBOL	BOTANICAL NAME - COMMON NAME			
TREES				
	PARKINSONIA HYBRID 'DESERT MUSEUM'- DESERT MUSEUM PALO VERDE PROSOPIS HYBRID 'PHOENIX' - THORNLESS MESQUITE			
ACC	ENTS			
\$	HESPERALOE PARVIFLORA - RED YUCCA			
₩	MUHLENBERGIA CAPILLARIS - PINK MUHLY GRASS			
GROUND COVERS				
•	LANTANA MONTEVEDENSIS - PURPLE LANTANA			
<b>*</b>	LANTANA X 'NEW GOLD' - NEW GOLD LANTANA			
	DECOMPOSED GRANITE - 3/4" SCREENED COLOR TO MATCH EXISTING.D.G. TO BE INSTALLED AT 2" DEPTH MIN.			

#### NOTES:

DUE TO PLANT MATERIAL AVAILABILITY, SUBSTITUTIONS FOR PLANT
MATERIAL LISTED ABOVE MAY BE USED. ANY ALTERNATES OR SUBSTITUTIONS
MUST BE ON THE ADWR LOW WATER USE PLANT LIST.

2. SUB-SPECIES OR HYBRIDS OF PLANT MATERIAL LISTED ABOVE MAY BE USED AS ALTERNATES/SUBSTITUTIONS.

3. ADDITIONAL PLANT MATERIAL MAY BE ADDED TO THE LIST ABOVE DUE TO UTILITY COMPANY OR H.O.A. REQUESTS AND/OR PLANTING RESTRICTIONS WITHIN UTILITY EASEMENTS.

4. NO TREES TO BE LOCATED WITHIN THE P.U.E. OR ANY OTHER NOTED FASEMENTS

#### **CITY OF PHOENIX**

#### **JAN 25 2023**

#### Planning & Development Department

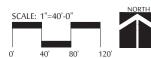


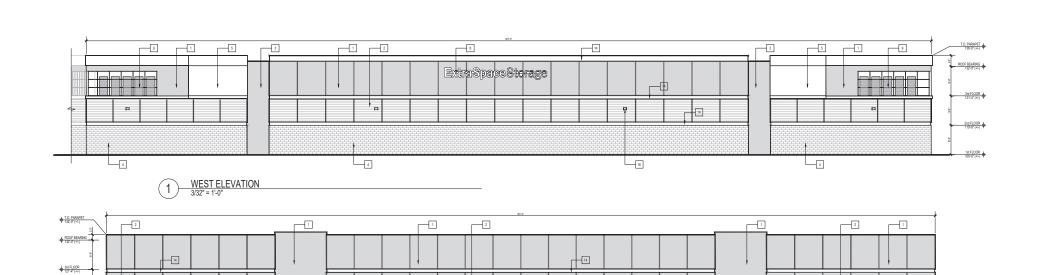


# **EXTRA SPACE STORAGE**

PRELIMINARY PLANTING PLAN

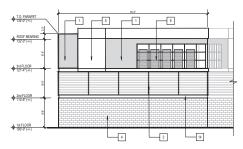
3770 E. BELL ROAD, PHOENIX, AZ 85032 JANUARY 6, 2023







12



10

-[14]

13

4



4

↑ T.O. PARAPET
136'-0" (+/-) 9 1 5 1 14 → 3rd FLOOR ♦ 2nd FLOOR 1107-8\* (+/-) + 1st FLOOR 100'-0" (+/-) 16 2 4 10

14

13

SOUTH ELEVATION
3/32" = 1'-0"

## NORTH ELEVATION

→ 2nd FLOOR
1107-8\* (+/-)

**JAN 25 2023** 

**Planning & Development** Department

PROPOSED ELEVATIONS

EXTRA SPACE STORAGE #0338 3770 E BELL ROAD PHOENIX, AZ 85032

THESE DRAWINGS ARE FOR REFERENCE USE ONLY AND THESE DIAMINIOS ARE FOR KEPRENCE USE UNL'I AMD ARE MOT FOR CONSTRUCTION. ARCHITECT TO USE THESE DRAWINGS FOR REFERENCE ONLY. ARCHITECT/ENGINEER IS RESPONSIBLE FOR VERIFYING ALL DIMENSIONS AND CODE REQUIRED HE FOR VERIFYING REQUIRED BY LOCAL JURISDICTIONS.



11 12

10

4

13

1 4" BOX RIB CORRUGATED METAL PANEL 2 8" BOX RIB CORRUGATED METAL PANEL 3 4" SINEWAVE MTL. PANEL 4 INTEGRAL COLOR CMU BLOCK

6 METAL CANOPY PER ESS STANDARDS MANUAL 2022 7 DOWNSPOUTS, COLOR: SEE RENDERING 8 CHANNEL LETTER SIGN PER ESS STANDARDS. 9 STOREFRONT WITH FAUX DOORS BEHIND GLASS

10 METAL EGRESS DOOR PER ESS STANDARDS MANUAL 2020 11 DURA GUARD 2000 SERIES BI-PARTING LOADING DOOR, SEE ESS 2022 MANUAL

12 1'-4"D x 1'-0"H. METAL EYEBROW 13 8' H. ROLL-UP DOOR BY JANUS

15 POP-OUT METAL FAUX DOOR PER ESS STANDARDS MANUAL 2020

16 LIGHT FIXTURE PER ESS SPECS

14 SMOOTH MTL. PANEL

5 STUCCO FINISH

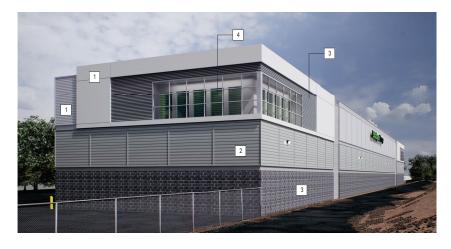
CORPORATE OFFICE 2795 East Cottonwood Parkway, Suite 400 Salt Lake City, Utah 84121

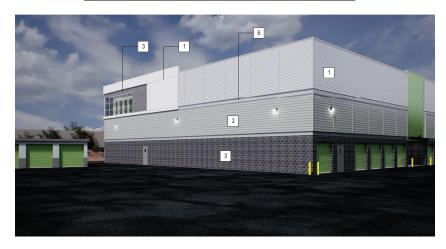
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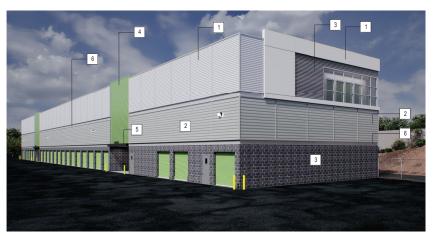


#### **CITY OF PHOENIX**

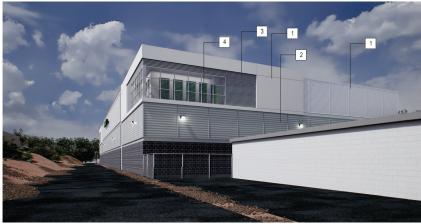
**JAN 25 2023** 

Planning & Development Department

## NORTH EAST VIEW



SOUTH WEST VIEW



- E.S.S. COLOR PALETTE
- 1 SW 7063 NEBULOUS WHITE 2 SW 7065 ARGOS
- 3 SW 7067 CITYSCAPE
- 4 EXR WASABI
- 5 SW 7069 IRON ORE

6 SILVERSMITH

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SHEET TITLE: RENDERINGS PROJECT LOCATION:

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EXTRA SPACE STORAGE, Inc.. CORPORATE OFFICE 2795 East Cottonwood Parkway, Suite 400 Salt Lake City, Utah 84121

SHEET NUMBER

07/13/22