

Estrella Village Planning Committee January 15, 2019

Meeting Date:

Planning Commission Hearing Date: February 7, 2019

Request From: S-1 (Ranch or Farm Residence)

(102.44 acres)

RE-43 (One-Family Residence) (0.85

acres)

Request To: R1-8 (Single-Family Residence)

(103.29 acres)

Proposed Use: Single-family residential subdivision

Location: Southwest corner of 103rd Avenue

and Broadway Road

Owner: MHale Family, LLP

Applicant: Richard Jellies, The Lead Group,

LLC

Representative: Jorge Villasenor, EPS Group, Inc.

Staff Recommendation: Approval, subject to stipulations

General Plan Conformity						
General Plan Land Use Map Designation		Residential 2 to 3.5 dwelling units per acre				
Street Map Classification	103rd Avenue	Local	0-foot west half street			
	107th Avenue	Not Designated	Maricopa County Right-of- Way			
	Broadway Road	Arterial	33-foot half street			

CELEBRATE OUR DIVERSE COMMUNITIES AND NEIGHBORHOODS CORE VALUE; CERTAINTY AND CHARACTER; DESIGN PRINCIPLE: Protect and enhance the character of each neighborhood and its various housing lifestyles through new development that is compatible in scale, design, and appearance.

Page 2 of 11

The proposal promotes the expansion of single-family residential land uses in the area. Further, the proposed development is consistent with the scale, design, and density which has been approved in the surrounding area.

CELEBRATE OUR DIVERSE COMMUNITIES AND NEIGHBORHOODS; HEALTHY NEIGHBORHOODS; DESIGN PRINCIPLE: Establish design standards and guidelines for parking lots and structures, setbacks and build-to lines, blank wall space, and other elements affecting pedestrians, to encourage pedestrian activity and identify options for providing pedestrian-oriented design in different types of development.

The proposal, as stipulated, will provide detached sidewalks and shade trees throughout the development to encourage pedestrian activity in the area.

BUILD THE SUSTAINABLE DESERT CITY; TREE & SHADE; DESIGN PRINCIPLE: Integrate trees and shade into the design of new development and redevelopment projects throughout phoenix.

The proposal, as stipulated, will provide tree-shaded sidewalks which will help to increase pedestrian activity and reduce the urban heat island effect.

Applicable Plans, Overlays, and Initiatives

Tree and Shade Master Plan

See Background Item No. 7 below.

Estrella Village Arterial Street Landscape Program

See Background Item No. 8 below.

Reimagine Phoenix

See Background Item No. 9 below.

Complete Streets Guidelines

See Background Item No. 10 below.

Staff Report: Z-69-18-7 December 28, 2018 Page 3 of 11

Surrounding Land Uses/Zoning				
	Land Use	Zoning		
On Site	Agricultural Land	S-1		
North	Single-family residential, SRP Substation	R1-6 PCD, County RU-43		
South	Vacant Land, Undeveloped	R1-10 and S-1		
East	Single-family residential, School	R1-6		
North West	Agricultural Land	S-1		
West (across 107 th Avenue)	Vacant Land	City of Avondale PAD		

R1-8 Single-family (Planned Residential *if variance required Development Option)				
<u>Standards</u>	Requirements	Provisions on the Proposed Site Plan		
Gross Acreage	-	103.29 Acres		
Total Number of Units	461-563 maximum	433		
Density (Units/Gross Acre)	4.5; 5.5 with bonus maximum	4.23		
Minimum Lot Width	45 Feet minimum	45 feet and 55 feet		
Perimeter Building Setback	Street (front, rear or side): 15 feet (in addition to landscape setback);			
	Property line (rear): 15 feet (1-story), 20 feet (2-story);	Determined at time of final plans		
	Property line (side): 10 feet (1-story), 15 feet (2-story)			
Perimeter Landscape Setback	15 feet average, 10 feet minimum	Met		
Subject to Single Family Design Review	Yes	Yes		
Common Areas	5% of gross minimum	21.3% gross		

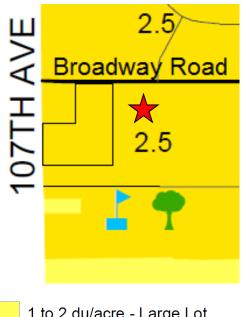
Staff Report: Z-69-18-7 December 28, 2018 Page 4 of 11

Background/Issues/Analysis

SUBJECT SITE

- 1. This request is to rezone approximately 102.44 acres located at the southwest corner of 103rd Avenue and Broadway Road from S-1 (Ranch or Farm Residence) to R1-8 (Single-Family Residence District).
- 2. The subject site is designated
 Residential 2 to 3.5 dwelling units per
 acre on the General Plan Land Use
 Map. The surrounding properties also
 share this Land Use Map designation.

The request does not conform to the 2 to 3.5 dwelling unit per acre General Plan Land Use Map designation. However, the requested zoning district is consistent with the traditional lot housing type. Residential zoning requests that do not change from one type of residential product to another do not require a General Plan Amendment.



1 to 2 du/acre - Large Lot 2 to 3.5 du/acre - Traditional Lot

Source: City of Phoenix Planning and Development Department

3. The subject site is comprised of several parcels and has street frontage on 103rd Avenue, 107th Avenue and Broadway Road. Access to the site is proposed with two entrances from 103rd Avenue, one entrance from 107th Avenue, and one entrance from Broadway Road.

Page 5 of 11

SURROUNDING USES AND ZONING

4. The subject site is agricultural land and currently zoned S-1 (Ranch or Farm Residence).

North of the subject site is an existing single-family residential subdivision zoned R1-6 PCD (Single-Family Residence, Planned Community District) and an SRP substation with County RU-43 zoning.

South of the subject site is a proposed single-family residential subdivision zoned R1-10 (Single-Family Residence) and a vacant property zoned S-1 (Ranch or Farm Residence). Additionally, there is a



Surrounding land uses – Source: Phoenix Planning and Development Department

small strip of agricultural land that is under county jurisdiction with County RU-43 zoning.

East of the subject site is an existing single-family residential subdivision and an elementary school, zoned R1-6 (Single-Family Residence).

Northwest of the subject site is undeveloped agricultural land, zoned S-1. West across 107th Avenue is undeveloped land within the City of Avondale jurisdiction, zoned PAD (Planned Area Development).

PROPOSAL

5. Conceptual Site Plan

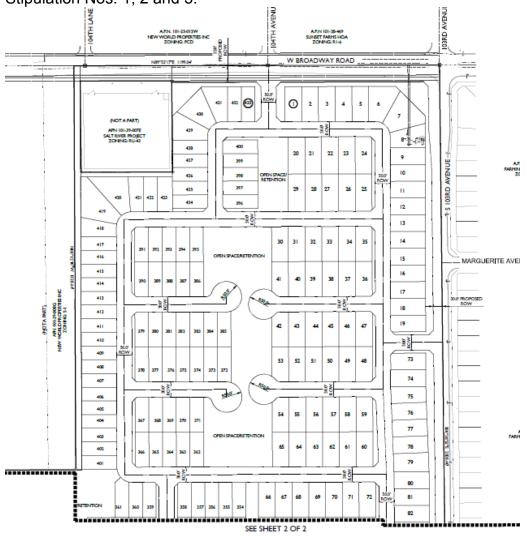
The conceptual site plan proposes 433 single-family residential lots for a density of 4.23 dwelling units per gross acre. There are entrances to the development from 103rd Avenue, 107th Avenue, and Broadway Road. Proposed street dedications are addressed in Stipulation Nos. 5, 6 and 7.

The proposed subdivision consists of a mix of 45-foot and 50-foot wide lots, 115-feet in depth. The proposed lot sizes are consistent in scale and character with the approved single-family residential developments in the surrounding area.

The conceptual site plan depicts extensive open space areas provided throughout the site. Staff has requested that this amount of open space carry through to final plans, and that the developer adhere to the Estrella Village

Staff Report: Z-69-18-7 December 28, 2018 Page 6 of 11

Arterial Landscaping Program as well as construct detached sidewalks with landscaping throughout the development. These items are addressed in Stipulation Nos. 1, 2 and 3.



North portion of site plan. Source: EPS Group, Inc

Page 7 of 11



South portion of site plan. Source: EPS Group, Inc.

6. **Elevations**

No elevations were submitted as part of this rezoning request. This development will be subject to Single-Family Design Review which will take place during the plan-review process. The Single-Family Design Review process reviews proposed building elevations for qualities such as four-sided architecture, a diversity of exterior materials and finishes, and a sufficient variety of exterior elevations in order to promote visual interest throughout the development.

STUDIES AND POLICIES

7. Tree and Shade Master Plan

The Tree and Shade Master Plan encourages treating the urban forest as infrastructure to ensure the trees are an integral part of the City's planning and development process. Sidewalks on the street frontages should be detached from the curbs to allow trees to be planted on both sides of the sidewalk to provide thermal comfort for pedestrians and to reduce the urban heat island effect. In accordance with this, staff stipulations require that all sidewalks within the development be detached, with a minimum five foot wide landscape strip located between the sidewalk and back of curb and minimum two-inch caliper shade trees planted a minimum of 20-feet on center, or equivalent groupings. This is addressed in Stipulation No. 2.

Page 8 of 11

8. Estrella Village Arterial Street Landscape Program

The Estrella Village Arterial Street Landscape Program is intended to promote community character through the use of common trees and complementary landscaping located along public streets. The document specifies an appropriate landscape mix for arterial streets within the Estrella Village, including a plant palette to be used depending on the surrounding context. This is addressed in Stipulation No. 3.

9. Reimagine Phoenix

As part of the Reimagine Phoenix Initiative, the City of Phoenix is committed to increasing the waste diversion rate to 40 percent by 2020 and to better manage its solid waste resources. The provision of recycling containers was not addressed in the applicant's submittals; however, per City Code, the City provides recycling containers and services to all single-family residences.

10. Complete Streets Guidelines

Per the Complete Streets Guidelines, staff has stipulated that all sidewalks be detached with a minimum five-foot wide landscaped strip located between the sidewalk and back of curb, and shall include a minimum two inch caliper shade trees planted a minimum of 20 feet on center or equivalent groupings. This is addressed in Stipulation No. 2.

COMMUNITY INPUT SUMMARY

11. As of the writing of this report, staff has not received any correspondence regarding this proposed rezoning application.

INTERDEPARTMENTAL COMMENTS

- 12. The Street Transportation Department recommends stipulations requiring the developer to dedicate 55-feet of right-of-way for the south half of Broadway Road, 55-feet of right-of-way for the east half of 107th Avenue, and 30-feet of right-of-way for the west half of 103rd Avenue. Additionally, the developer shall construct all street improvements and ensure they comply with all ADA accessibility standards. The department has also stipulated the dedication of a 25-foot by 25-foot right of way triangle located at the intersection of 103rd Avenue and Broadway Road, as well the submission of a Developer Project Information Form for the MAG Transportation Improvement Program. These is addressed in Stipulation Nos. 5, 6, 7, 8, 9 and 10.
- 13. The Water Services Department indicated that the site has existing water and sewer mains within 103rd Avenue and Broadway Road that can potentially serve the development.

Page 9 of 11

- 14. The Fire Prevention Department does not anticipate any problems associated with this rezone case, but shall require the site and/or buildings to comply with the Phoenix Fire Code. The water supply (GPM and PSI) is not known at this location, and additional water supply may be required to meet the required fire flow per the Phoenix Fire Code.
- 15. The Floodplain Management division of the Public Works Department has determined that this parcel is not in a Special Flood Hazard Area (SFHA), but is located in a Shaded Zone X, on panel 2170 M of the Flood Insurance Rate Maps (FIRM) dated November 04, 2015.
- 16. The Parks and Recreation Department has requested a 10-foot wide multi-use trail (MUT) located within a 30-foot wide multi-use trail easement (MUTE) as indicated in Section 429 of the City of Phoenix MAG Supplement, along the west side of 103rd Avenue. This is addressed in Stipulation No. 4.
- 17. The site is located in a larger area identified as being archaeologically sensitive. If further review by the City of Phoenix Archaeology Office determines the site and immediate area to be archaeologically sensitive, and if no previous archaeological projects have been conducted within this project area, it is recommended that archaeological Phase I data testing of this area be conducted. Phase II archaeological data recovery excavations may be necessary based upon the results of the testing. A qualified archaeologist must make this determination in consultation with the City of Phoenix Archaeologist. In the event archaeological materials are encountered during construction, all ground disturbing activities must cease within a 33-foot radius of the discovery and the City of Phoenix Archaeology Office must be notified immediately and allowed time to properly assess the materials. This is addressed in Stipulation Nos. 11, 12 and 13.

OTHER

- 18. The site is located within the Estrella South Impact Fee Area and development is subject to impact fees. Impact fee calculations are set so that each type of land use pays a fair share of the infrastructure required to support development in the city's growth areas. In addition, different areas have unique infrastructure requirements, so the cost of providing the same level of service in each area may vary. This results in different fees for different uses, as well as different fees for different impact fee areas.
- 19. Development and use of the site is subject to all applicable codes and ordinances. Zoning approval does not negate other ordinance requirements. Other formal actions such as, but not limited to, zoning adjustments and abandonments may be required.

Staff Report: Z-69-18-7 December 28, 2018 Page 10 of 11

Findings

- 1. The request is not in conformance with the General Plan Land Use designation; however, the requested zoning district is consistent with the traditional lot housing type. Residential rezoning requests that do not change from one type of residential product to another do not require a General Plan Amendment.
- 2. The proposed development is appropriate at this location and is consistent with the scale and character of the existing zoning in the surrounding area.
- 3. The proposed shading and sidewalks are consistent with the goals outlined in the Tree and Shade Master Plan as well as the Complete Streets Guide.

Stipulations

- 1. A minimum of 20% of the gross project area shall be retained as open space, as approved by the Planning and Development Department.
- 2. The developer shall provide detached sidewalks, with a minimum five-foot wide landscaped strip located between the sidewalk and back of curb, and shall include minimum 2-inch caliper shade trees planted a minimum 20 feet on center, or equivalent groupings, along both sides of the sidewalk, as approved by the Planning and Development Department.
- 3. The portion of Broadway Road adjacent to this development shall comply with the Estrella Village Arterial Landscaping Program, as approved by the Planning and Development Department.
- 4. The developer shall construct a 10-foot wide public multi-use trail (MUT) within a 30-foot wide multi-use trail easement (MUTE) as indicated in Section 429 of the City of Phoenix MAG Supplement, along the west side of 103rd Avenue, as approved by the Planning and Development Department.
- 5. Right-of-way totaling 55 feet shall be dedicated for the south half of Broadway Road, as approved by the Planning and Development Department.
- 6. Right-of-way totaling 30 feet shall be dedicated for the west half of 103rd Avenue. At the intersection of Broadway Road, 40 feet of right-of-way shall be dedicated for the west side of 103rd Avenue for 150 feet south of the intersection. A right-of-way taper shall be dedicated for 125 feet between the 40 foot and 30 foot dedications, as approved by the Planning and Development Department.

Staff Report: Z-69-18-7 December 28, 2018 Page 11 of 11

- 7. A 25-foot by 25-foot right-of-way triangle shall be dedicated at the southwest corner of 103rd Avenue and Broadway Road, as approved by the Planning and Development Department.
- 8. The developer shall construct all streets within and adjacent to the development with paving, curb, gutter, sidewalk, curb ramps, streetlight, median islands, landscaping and other incidentals as per plans approved by the Planning and Development Department. All improvements shall comply with all ADA accessibility standards.
- 9. The applicant shall complete and submit the Developer Project Information Form for the MAG Transportation Improvement Program to the Street Transportation Department prior to final site plan approval. This form is a requirement of the EPA to meet clean air quality requirements.
- 10. If determined necessary by the Phoenix Archaeology Office, the applicant shall conduct Phase I data testing and submit an archaeological survey report of the development area for review and approval by the City Archaeologist prior to clearing and grubbing, landscape salvage, and/or grading approval.
- 11. If Phase I data testing is required, and if, upon review of the results from Phase I data testing, the City Archaeologist, in consultation with a qualified archaeologist determines such data recovery excavations are necessary, the applicant shall conduct Phase II archaeological data recovery excavations.
- 12. In the event archaeological materials are encountered during construction, the developer shall immediately cease all ground-disturbing activities within a 33-foot radius of the discovery, notify the City Archaeologist, and allow time for the Archaeology Office to properly assess the materials.

Writer

Cody White December 28, 2018

Team Leader

Samantha Keating

Exhibits

Zoning sketch Aerial Site plan date stamped October 8, 2018 (2 Pages)

