Transportation, Infrastructure, and Planning



Report

Agenda Date: 9/15/2021, **Item No.** 7

Bus Rapid Transit Program Analysis, Outreach and Initial Corridor Recommendation

This report provides the Transportation, Infrastructure and Planning Subcommittee a summary of the community engagement process held between February and December 2020 regarding the analysis conducted to develop recommendations for establishing Phoenix's Bus Rapid Transit program. This report also requests the subcommittee recommend City Council approval of an initial Bus Rapid Transit corridor along 35th Avenue and Van Buren Street.

THIS ITEM IS FOR DISCUSSION AND POSSIBLE ACTION.

Summary

In 2015, Phoenix voters approved Proposition 104, creating the 35-year street and transit plan known as Transportation 2050 (T2050) which identified Bus Rapid Transit (BRT) as a key component to continue expanding the City's high-capacity transit network. BRT is a high-capacity bus service that focuses on improved speed, reliability, convenience and the overall transit experience. There are common recurring elements found in successful BRT systems, such as: advanced fare collection; enhanced stations; dedicated lanes; custom buses; transit spot improvements; and unique branding.

In 2019, Phoenix BRT Program staff were tasked by Phoenix's Citizens Transportation Commission (CTC) and City Council with reevaluating the BRT corridors as originally outlined in the T2050 plan. The reevaluation was sought as the result of the passage of time since the development of the T2050 plan, whereby Phoenix has experienced significant changes in residential and commercial developments, population growth and density, in addition to ongoing regional efforts to identify additional BRT corridors that may travel through Phoenix. The analysis considered various elements of transit propensity (population, employment, low-income households, minority populations, persons with disabilities, zero-automobile households, persons under 18 and over 64 years in age), historical transit performance and ridership forecasting models utilizing the Federal Transit Administration's scenario-planning software. Using these data points and processes, six potential BRT corridors were identified and are shown below:

Camelback Road/24th Street;

- Indian School Road/24th Street;
- Thomas Road/44th Street;
- McDowell Road/44th Street;
- 35th Avenue/Van Buren Street; and
- 19th Avenue/Van Buren Street.

The six corridors above were further evaluated to develop potential BRT network options. The network analysis used industry best practices of two-mile spacing between corridors, good connections to light rail and frequent local bus service, intersection with other BRT corridors, and end points with highly used origins and destinations. Based on this analysis, four potential BRT network scenarios are shown below:

- Camelback Road/24th Street, Thomas Road/44th Street and 35th Avenue/Van Buren Street;
- Camelback Road/24th Street, Thomas Road/44th Street and 19th Avenue/Van Buren Street;
- Indian School Road/24th Street, McDowell Road/44th Street and 35th Avenue/Van Buren Street; and
- Indian School Road/24th Street, McDowell Road/44th Street and 19th Avenue/Van Buren Street.

The Phoenix BRT Program facilitated multiple BRT workshops, including an in-depth technical workshop with multiple City departments, Valley Metro, Maricopa Association of Governments, Arizona Department of Transportation and the established program consultant teams. Two executive workshops were also held for CTC and Councilmembers. The purpose of the workshops was to review the six potential corridors based on the results of the transit technical analysis and to obtain input on the four potential BRT network scenarios.

The results of this data-driven process revealed Camelback Road/24th Street, Thomas Road/44th Street and 35th Avenue/Van Buren Street as the most productive corridors with the highest demand and need.

After the workshops, the focus transitioned to community education, engagement and input which is described under Public Outreach.

Regional Efforts

In addition to the Phoenix BRT Program, MAG is conducting a Regional Bus Rapid Transit Feasibility Study to document the potential for the implementation of BRT within the MAG region. Phoenix has been an integral part of this collaboration along

with six other member cities: Glendale, Tempe, Scottsdale, Mesa, Chandler, and Gilbert.

Through this study, MAG has identified potential BRT corridors which were evaluated based on quantitative and qualitative criteria. These corridors were identified for further study for a proposed new regional BRT program (**Attachment A**).

Concurrence/Previous Council Action

The Citizens Transportation Commission recommended approval of the initial Bus Rapid Transit corridor of 35th Avenue/Van Buren Street on May 27, 2021, by a vote of 10-0.

Public Outreach

Community Education and Engagement

From February to December 2020, the Phoenix BRT program launched an education and engagement campaign to provide continuous opportunities for the community to learn about the program and provide input on the six potential corridors and four potential networks. To best reach the community, BRT program staff employed both traditional in-person and virtual outreach methods and provided all materials in both English and Spanish. As a result of the COVID-19 pandemic, outreach efforts shifted to virtual platforms in March 2020. Below is a list of outreach tools and materials used to engage and educate the public and solicit feedback:

- Transit analysis maps;
- · Social media:
- Program webpage (www.phoenix.gov/brt);
- Project fact sheet;
- Frequently Asked Questions;
- "BRT 101" videos;
- Online meeting webpage;
- In-person/virtual meetings with all 15 City of Phoenix Village Planning Committees;
- In-person/virtual meetings with community groups;
- News releases and television programs;
- Live virtual public meetings; and
- Shape Your BRT survey.

Survey Results

The Phoenix BRT program developed the Shape your BRT survey to garner community input on potential BRT elements, the six potential BRT corridors, and the four potential BRT network scenarios.

Based on the survey results, respondents' most preferred BRT foundation network aligns with the technical analysis results and community feedback received during the community education and engagement efforts: Camelback Road/24th Street, Thomas Road/44th Street and 35th Avenue/Van Buren Street.

Community Engagement Summary

The Community Engagement Summary can be found in **Attachment B**. Highlights include:

- 474 survey responses;
- 26 in-person or virtual meetings;
- Connected with over 1,200 community members;
- Responded to nearly 600 questions and comments;
- 4,581 BRT webpage views;
- BRT 101 video views (1,040 English and 92 Spanish);
- 766 online meeting webpage views;
- Online meeting video views: 300 English and 89 Spanish;
- Residents' input shows that the selected corridors are preferred because BRT could serve more transit riders; take riders to key locations; closer to home, school, or work; and may reduce commute times;
- Top themes for network modification suggestions were to extend networks further west, extend networks further north and south, and to limit overlap with light rail; and
- Key final comment themes are support for dedicated lanes, extending networks north, south, east, and west; and provide connections to surrounding/outlying areas and avoid overlapping services on 19th Avenue.

Location

Along 35th Avenue and Van Buren Street.

Council Districts: 1, 4, 5 and 7

Recommendation

The Public Transit Department requests the Transportation, Infrastructure, and Planning Subcommittee recommend City Council approval of an initial BRT corridor: 35th Avenue/Van Buren Street (**Attachment C**).

While the Camelback Road/24th Street and Thomas Road/44th Street corridors were also identified as most preferred during the technical analysis and the community education and engagement efforts, there is ongoing analysis of future high capacity transit planning in west Phoenix that may affect these corridors and the overall future BRT network. It is recommended that a final decision on these east-west BRT

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corridors be deferred until there is further resolution on high capacity transit corridors in west Phoenix.

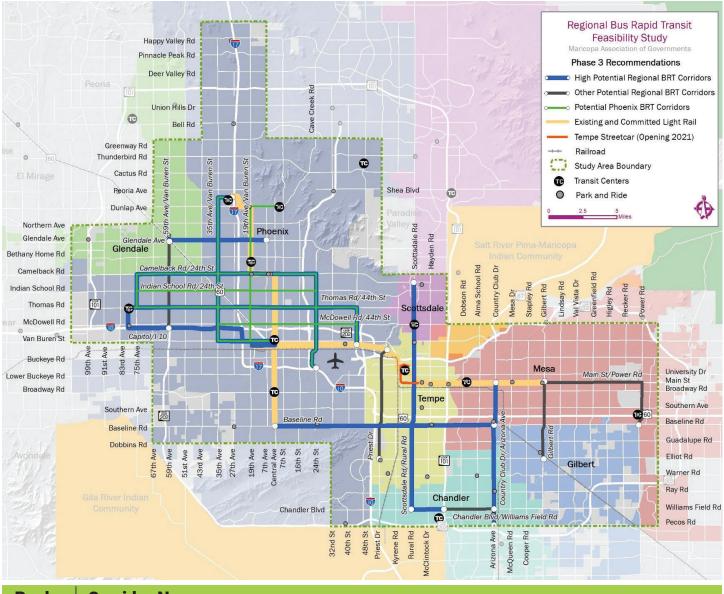
Upon approval of the initial BRT corridor, the next steps in the process for the 35th Avenue/Van Buren Street corridor include:

- Refining a BRT program schedule, including the phasing and implementation for the initial BRT corridor and future BRT network;
- Beginning corridor planning (operations and capital) and development of conceptual alternatives;
- Establishing corridor-specific outreach tools and techniques; and
- Identifying a funding plan and potential partners, including working to identify available grants.

Responsible Department

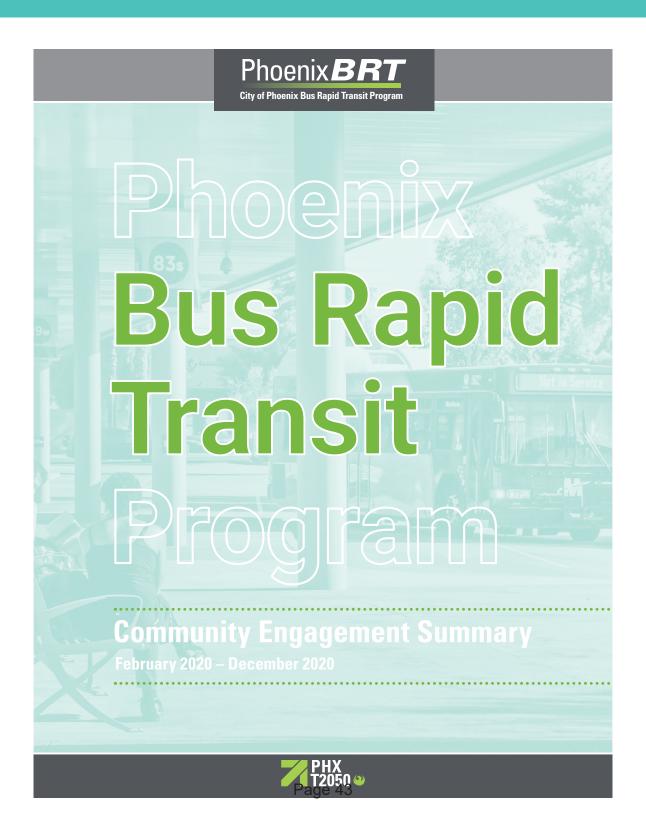
This item is submitted by Deputy City Manager Mario Paniagua and the Public Transit Department.

MAG BRT Corridors



Rank	Corridor Name
1	35th Avenue/Van Buren Street (COP)
2	Camelback Road/24th Street (COP)
3	Thomas Road/44th Street (COP)
4	Scottsdale Road/Rural Road
5	Capitol/I-10
6	Country Club Drive/Arizona Avenue
7	Glendale Avenue
8	Baseline Road Page 42

BRT Community Engagement Summary





Executive Summary

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Phoenix 3/5

(printed and digital) in both English and Spanish corridors, and the six potential corridors and four the transit analysis completed on potential BRT public on the elements and characteristics of BRT, to educate and engage the public on the Program. team launched the community outreach campaign In February 2020, the Phoenix Bus Rapid Transit (BRT) outreach methods, and developed all materials the team employed both traditional and virtual through the analysis. To best reach our community, potential network scenarios that were identified The outreach campaign focused on educating the

corridor recommendations for the BRT Program. conjunction with our transit analysis to develop and comments, which will be used in and transit riders. Through our interactions, we elected officials to neighborhood associations the team successfully connected with OVEr Between February and December 2020*, received nearly 600 questions I,200 people from community leaders and The following pages highlight

our outreach efforts and key feedback we received from the public



materials used to engage and educate the public and solicit feedback: Below is a list of outreach tools and

Page

- Transit analysis maps
- Project fact sheet
- Frequently asked questions
- BRT 101 video
- Program webpage

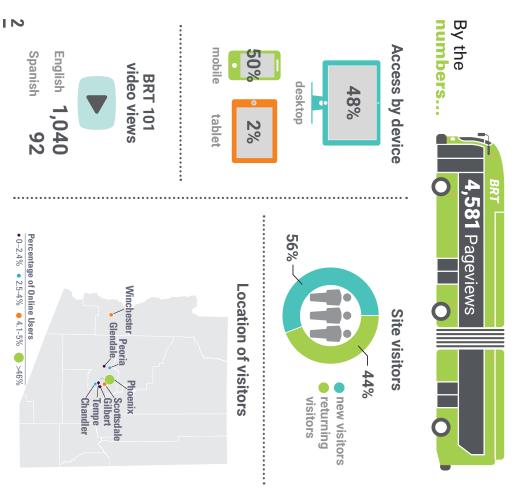
Online meeting webpage

- Social media
- Live virtual public meetings
- In-person/virtual meetings with community groups
- In-person/virtual meetings with the City of Phoenix Village Planning Committees
- Shape Your BRT survey

*Due to public health and safety concerns caused by COVID-19, outreach efforts shifted to virtual platforms in March 2020

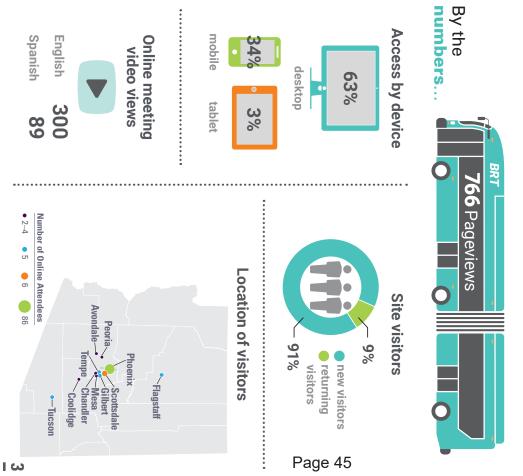
Phoenix BRT Program Webpage

On February 27, 2020, the Phoenix BRT team launched the program webpage at **Phoenix.gov/BRT**. Designed to educate and engage the public, the webpage provides an educational video, a fact sheet transit analysis maps, frequently asked questions, and general project information.



Online Meeting Webpage

On July 21, 2020, the Phoenix BRT team opened an online meeting at **meetphoenixbrt.com**, to provide information on the Phoenix BRT Program and to solicit input on the six potential BRT corridors and the four network scenarios.



Social Media Engagement

Community conversations by platform







Who is the audience?



Community engagement on Twitter

reach

362

post interactions

Top online hashtags: **#BusRapidTransit101** #PhoenixTransit positive 13.8% #BusRapidTransitProgram What are they saying? **Conversation sentiment** #AllAboutThatBusLife **#PhoenixPublicTransit** 85.6% neutra 0.6% #PHX #busrapidtransit #meetphoenixbrt #BRT Page 46

Top online themes



14

mentions

15

Public Meetings Live Virtual

in Spanish on November 17, 2020 The Phoenix BRT team held two live virtual meetings, one in English on November 10, 2020, and one

Notifications



- ▶ Library newsletter
- ► PHXConnect newsletter
- ▶ Nextdoor
- Social media
- ▶ Websites
- ▶ Electronic mail

0

13 people attended



November 17, 2020 (Spanish)

3 people attended

November 10, 2020 (English)





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Key Question Topics

Impacts of BRT **BRT** options in

10

BRT efforts

RAPID vs.

Phoenix Community Groups/ **Organizations** The Phoenix BRT team . . . Answered over 40 questions Met in-person or virtually with 9 community groups and organizations 280 stakeholders Presented to over Arizona Forward Mobility and Clean Air Solutions Valley Partnership 26 *** 23 - - -Phoenix Community Alliance Multi-Modal Committee 19 . . . Project Coalition D27 Business Alliance and Violence Impact 2 - - atcher Urbar Community Groups/Organizations **Meetings*** 2020 NOV OCT NOC 22 - - -69 . . . Valley Metro Travel Reduction Program Webinar 109 - - -WTS International Metro Phoenix Chapter

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*In place of an in-person or virtual meeting, the American Planning Association of Arizona requested a brief summary of BRT to be included in their digital newsletter.

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Number of meeting attendees

Village Planning Committees (VPC)

RIO VISTA 13 3/10/20

City of Phoenix

The Phoenix BRT team . . .

Met in-person or virtually with 15 VPCs









Cost/funding

Presented to over 400 community/committee

members and staff







BRT options in South and North Phoenix



over 70 questions

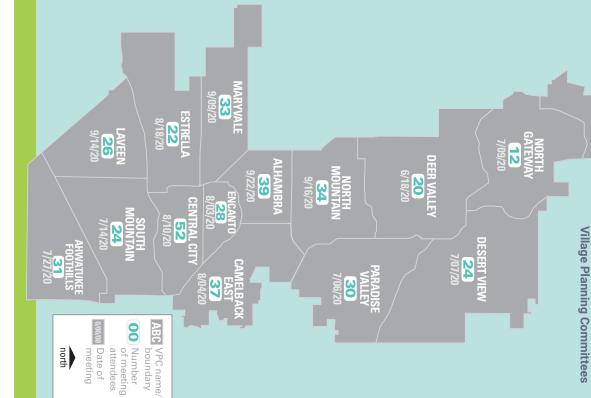
Answered

Six key topics from comments and questions asked at the VPC meetings:

Dedicated lanes







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the **Shape your BRT survey**. The purpose of this survey was to obtain input on the six potential BRT corridors and the four potential network scenarios. The Shape Your BRT survey included 13 BRT-related questions and three demographic questions. The survey results can be found on the following pages and a copy of the survey can be found at the end of this document.

The map shown at the right highlights the **six potential BRT corridors**, and the maps at the bottom of the page highlight the **four potential network scenarios** using the identified corridors from the analysis. These maps were used throughout the survey and can be referenced while reviewing survey results.

Potential BRT Corridors

In June 2020, the Phoenix BRT team launched

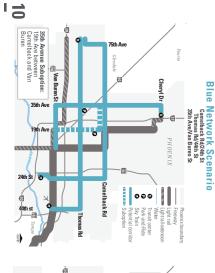


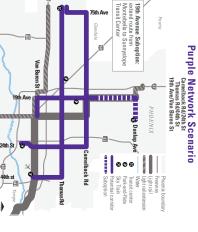
A network scenario e includes different combinations of both north-south and combinat

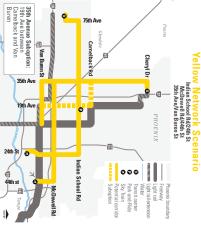
east-west corridors to create a full network of BRT service.

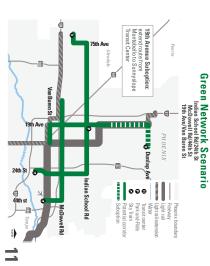
A corridor can be two or more streets coupled together; for example, Corridor A is made up of portions of Camelback Road, 24th Street and 75th Avenue.

Potential BRT Network Scenarios











13

Preferred East-West Corridors for BRT

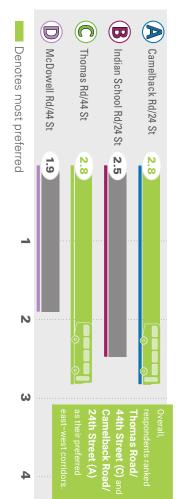
(as shown on pages 10–11)

(as shown on pages 10–11)

Respondents selected their preferred corridor; below is the percent preferred.

Preferred North-South Corridors for BRT

preferred and 4 being the least preferred. Below are the average scores for each. Respondents ranked each corridor between 1 and 4; with 1 being the most



T

19th Ave Rd/Van Buren St 46%

Denotes most preferred

0

20

40

60

80

100

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M

35th Ave Rd/Van Buren St 54%

prefer 35th Avenue/



Why are corridors A & C preferred?



more transit **57**% serves



takes riders **49%**



to key



home/school/ close to

locations



of respondents chose "other" and provided

may reduce commute

time

write-in responses

57%

more transit riders serves

locations to key

write-in responses



takes riders 32%



home/school/ 26% close to

of respondents and provided chose "other" **19%**

may reduce commute **18**%

Top Themes for Corridor Modification Suggestions (open ended question on survey)

north and south **Extend BRT**

14



east and west Extend BRT



Limit light rail duplication



surrounding cities and towns Connect/service



Metrocenter Connect to



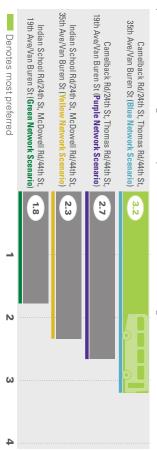
downtown Phoenix Link to

15

Preferred BRT Network

(as shown on pages 10–11)

preferred and 4 being the least preferred. Below are the average scores for each scenario. Respondents ranked the four network scenarios between 1 and 4; with 1 being the most



Overall, respondents ranked the Blue Network Scenario

35th Avenue/Van Buren Street) as their most preferred



(open ended question on survey)

Top Themes for Network Modification Suggestions



north and network Extend

network Extend



south



light rail overlap with Limit



corridor 19th Ave Remove

transit stops) pedestrian, Safety (bike,

Lane Preference for BRT

Respondents ranked the lane configuration options between 1 and 3; with 1 being the most preferred and 3 being the least preferred. Below are the average scores for each scenario.



Key BRT Service Aspects

Key BRT Service Aspects

6
Respondents ranked the importance of the following service aspects between a 1 and 4; with 1 being the most preferred and 4 being the least preferred. P Below are average scores for each.



and reliability Iransit speed







no transfers Limited or







Amenities



Minimal travel lane impacts

Key Final Comment Themes

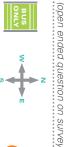




preterred lanes are



Dedicated south, east Extend the and west network north,



on-board)



Accommodate (lanes, safety, community



smart cards, tare system Improve (mobile, etc.)



surrounding/ outlying areas Ö



19th Ave

connections

Provide

Phoenix Bus Rapid Transit Survey

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Phoenix BRT



Phoenix Bus Rapid Transit Survey—Shape your BRT!

Now, let's get your input on where BRT corridors should be established.

Potential corridors were identified using demographic and socioeconomic data, and current transit and forecasted (future) ridership.

is coming to Phoenix! experience . . . and this new transit option Bus Rapid Transit, or BRT, is a high fast, reliable, and convenient transit capacity bus service that provides a

4. Potential East-West BRT Corridors (A, B, C, D)

1 to 4, with 1 being most preferred and 4 being least preferred:

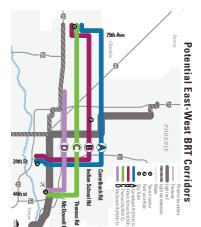
Camelback Rd/24th St (A)

Indian School Rd/24th St (B)

Take a look at the **Potential East-West BRT Corridors** map (right) and rank the potential east-west corridors from

your ir is being developed now and we need BRT, approved by Phoenix voters in 2015, Let

3. How familiar are you with Bus Rapid Transit? Not at all familiar Slightly familiar Somewhat familiar Moderately familiar Very familiar	Several times a month Several times a year Never	Daily Several times a week	1. What is your home zip code? 2. How often do you use public transit?	Let's get started!
7. Why do you like your preferred north—south corridors? Select all that apply. Close to my home/work/school Takes me to key destinations Could reduce my daily commute time Other (please specify)	6. Potential North—South BRT Corridors (E, F) Take a look at the Potential North—South BRT Corridors map (right) and select the preferred north—south corridor: 35th Ave/Van Buren St (E) 19th Ave/Van Buren St (F)		☐ Close to my home/work/school ☐ Serves more transit riders ☐ Takes me to key destinations ☐ Could reduce my daily commute time Other (please specify)	Thomas Rd/44th St (C) McDowell Rd/44th St (D) 5. Why do you like your most preferred east—west corridor? Select all that apply.
19th Avenue Suboptition of the Common Suboptition of the Common Month of the Common Common Common Suboptition of the Commo	Potenti		7	Sth Ave



Van Buren St	35th Avenue Suboption: 19th Ave between Came back and Van Buren	19th Avenue Suboption: extend route from Monebello to Sunnyslope Transit Center	Potential North-South			75th Ave
35th Ave	Camelland: Rd	PHOENIX Light and indexion Write and detection where the private and the priva	BRT Corri	24th St	Camelback R Indian School	Price or Habbs Or Name And Andrew Belgish St. A commonwe Belgish St. Common Belgish St. Order of Andrew St. O

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8. If you have suggested modifications to any of the six potential corridors (A, B, C, D, E, F - reference maps

from questions 4 and 6), please provide your ideas in the space below.







nord

Phoenix Bus Rapid Transit Survey—Shape your BRT!

scenarios. Rank the following from 1 to 4, below are four potential network service, and access to key destinations, connections to light rail and local bus spacing between corridors, good three corridors. Taking into consideration foundation network, which will consist of Ultimately, our goal is to identify the BRT the least preferred: with 1 being most preferred and 4 being

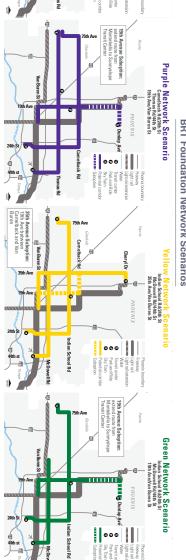
- 35th Ave/Van Buren St Camelback Rd/24th St, (Blue Network Scenario) Thomas Rd/44th St,
- (Purple Network Scenario) Thomas Rd/44th St, 19th Ave/Van Buren St
- 35th Ave/Van Buren St McDowell Rd/44th St, (Yellow Network Scenario)
- 19th Ave/Van Buren St (Green Network Scenario) McDowell Rd/44th St,

If you have suggested modifications scenarios (Blue, Purple, Yellow, Green to any of the four potential network reference map from question 9), please provide your ideas in the space below.

Camelback Rd/24th St,

- Indian School Rd/24th St,
- Indian School Rd/24th St,

BRT Foundation Network Scenarios



11. Bus-only Lanes

Bus-only lanes substantially improve transit speed and reliability but may reduce the current number of auto lanes. Thinking about the use of bus-only lanes along potential corridors, rank the following from 1 to 3, with 1 being most preferred and 3 being least preterred:

14. What is your age?

35-44 25-34 18-24 Under 18

> 65+ 55-64 45-54

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The following demographic questions are optional

- Bus-only lanes (BRT operates in bus-only lanes for entire corridor)
- Partial bus-only lanes (BRT operates in bus-only lanes in some sections of the corridor)
- No bus-only lanes (BRT operates in regular traffic lanes with other vehicles)

12. BRT Service

and 4 being least important: As a potential rider of BRT, what would be most important to you? Rank the following

- Transit speed and reliability: getting to my destination on time and as q
- Minimal impacts: avoiding impacts to current auto travel lanes
- Limited or no transfers: transit rider avoids transfers between buses
- Amenities: enhanced stations, custom buses, mobile fare payment
- 13. Please provide any additional thoughts or comments about the Phoenix

llowing from 1 to 4 with 1 haing most important	15. Specify your ethnicity:
llowing from I to 4, With I being most important	White
uickly as possible	Hispanic or Latinx
٠	Black or African American
	Asian or Asian American
	Native American or Alaska Native
Bus Rapid Transit Program.	Native Hawaiian or other Pacific Islander
	16. What is your gender?
	Female
	Male









Non-binary or other





City of Phoenix Bus Rapid Transit Program

Phoenix.gov/BRT Page 56



Initial BRT Corridor

35th Ave/Van Buren

