

**Staff Report: Z-SP-4-19-3** June 21, 2019

Paradise Valley Village Planning July 1, 2019

**Committee** Hearing Date

Planning Commission Hearing Date August 1, 2019

Request From: C-2 (3.02 acres)
Request To: C-2 SP (3.02 acres)

Proposed Use Self-service storage facility

**Location** Approximately 160 feet east and 200 feet

north of the northeast corner of Cave Creek

Road and Cactus Road

Owner Blanc Blue, LLC

Applicant / Representative Berry Riddell, LLC, Wendy Riddell, Esq.

**Staff Recommendation** Approval, subject to stipulations

General Plan Conformity						
General Plan Land Use Map Designation		Commercial				
Street Map Classification	Cave Creek Road		Major Arterial	55-foot east half street		
	Cactus Road		Major Arterial	65-foot north half street		

The proposed special permit application area does not extend to the streets noted above. Cross access easements will allow access through the commercial center.

STRENGTHEN OUR LOCAL ECONOMY CORE VALUE; LOCAL AND SMALL BUSINESS; LAND USE PRINCIPLE: Facilitate adaptive reuse of older, underutilized properties to create mechanisms for new local and small businesses to operate, thrive and grow.

The proposal allows for a self-service storage business to open a location in Phoenix at an appropriate and accessible location that will adaptively reuse an existing building. The subject site has direct access to two major arterials and is surrounded by compatible land uses.

CELEBRATE OUR DIVERSE COMMUNITIES AND NEIGHBORHOODS CORE VALUE; HEALTHY NEIGHBORHOODS; DESIGN PRINCIPLE: Design neighborhoods and

June 21, 2019 Page 2 of 10

# buildings to provide pedestrian access to adjacent transportation infrastructure such as public transit.

The proposed development is located within a commercial center and will offer a new service to the area that can be used by residential and commercial uses alike. As stipulated, a new shaded pedestrian path will provide safe pedestrian connectivity through the site.

CELEBRATE OUR DIVERSE COMMUNITIES & NEIGHBORHOODS CORE VALUE; CLEAN NEIGHBORHOODS; LAND USE PRINCIPLE: Facilitate the acquisition of vacant, underutilized and blighted parcels for appropriate redevelopment, compatible with the adjacent neighborhood character and adopted area plans.

The subject site currently houses a vacant building. Adaptive reuse of the building will provide property improvements and will be an added benefit to the area.

# **Applicable Plans Overlays and Initiatives**

Tree and Shade Master Plan - see item No. 9 below.

Bicycle Master Plan - see item No. 10 below.

Reimagine Phoenix – see item No. 18.

Surrounding Land Uses/Zoning				
	Land Use	<u>Zoning</u>		
On Site	Vacant building and parking lot	C-2		
North	Sports Training Facility and Retail	C-2		
South	Salon, Animal Behavior Facility, Tattoo Studio, and Restaurants	C-2, C-2 SP		
East	Single-Family Subdivision	R1-6		
West	Restaurants	C-2		

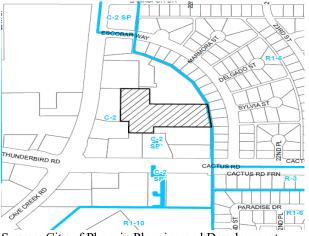
C-2 Intermediate Commercial					
<u>Standards</u>	Requirements	Met or Not Met			
Building Setbacks					
East Side	Adjacent to R1-6: Minimum of 50 feet	Met, Approximately 53 feet			
South Side	Adjacent to C-2: Minimum 0 feet	Met, 10 feet			
West Side	Adjacent to C-2: Minimum 0 feet	Met, 527 feet			

June 21, 2019 Page 3 of 10

North Side	Adjacent to C-2: Minimum 0 feet	Met, 31 feet
Landscaped Setbacks		
East Side	Adjacent to R1-6: Minimum 10 feet	Met, 10 feet
Lot Coverage	50% Maximum	Met, 14.5 %
Building Height	2 stories, 30 feet	Met, 30 feet

# Background/Issues/Analysis

1. The request is to rezone a 3.02-acre site located approximately 160 feet east and 200 feet north of the northeast corner of Cave Creek Road and Cactus Road from C-2 (Intermediate Commercial District) to C-2 SP (Intermediate Commercial District, Special Permit) to allow for a self-service storage facility.



Source: City of Phoenix Planning and Development Department

- 2. Self-service storage facilities are allowed in the C-2 (Intermediate Commercial) district with a Special Permit (Section 647.A.2.i.), subject to certain conditions.
  - All storage shall be within a closed building, except that outdoor storage areas shall not exceed 10% of the gross site area.
  - b) No auctions, sales, services, and repair activity shall be conducted on the premises.
  - c) There shall be no storage or use of hazardous or dangerous materials on the premises.
  - d) The site shall have direct access to an arterial street.
  - e) All parts of the perimeter which are adjacent to a residential zone shall be screened by a fence or wall with a landscaped area at least ten feet wide.

June 21, 2019 Page 4 of 10

- f) Landscaped areas adjacent to residential zones must be a minimum of 10 feet.
- 3. The General Plan Land Use Map designation for the site is Commercial. The proposal is consistent with the General Plan Land Use map designation.

The following General Plan Land Use Map designations are surrounding the site:

North: Commercial South: Commercial

East: Residential 3.5 to 5 dwelling

unit/acre

**West:** Commercial



Source: City of Phoenix Planning and Development

4. The subject site consists of one parcel under the ownership of Blanc Blue, LLC. The subject site was annexed into the City of Phoenix on April 20, 1965 per Annexation No. 68. At that time, the subject parcel and the surrounding properties were either undeveloped or under construction. Maricopa County Historical Aerials illustrate that that the first properties to be developed near the site was the Cactus Gardens subdivision to the east of the subject site. By 1990 construction commenced on the subject site and the properties surrounding the site.







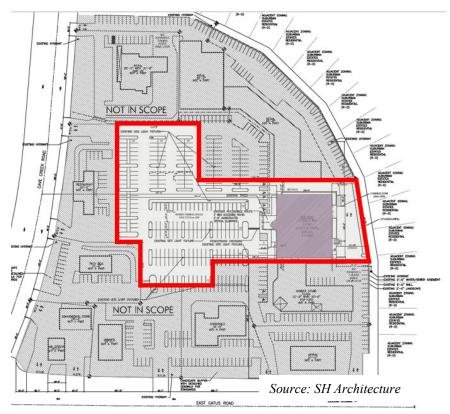
1961 1964 1991

Source: Maricopa County Historic Aerials

.

June 21, 2019 Page 5 of 10

5. The proposal includes redeveloping the subject site by repurposing the exiting vacant building and converting it to a self-storage facility. The self-storage facility will have vehicular access from the existing driveways along both Cave Creek Road and Cactus Road through the existing commercial center. The loading area will be located on the east side of the building. The existing building on site tops out at 30 feet in height, which is

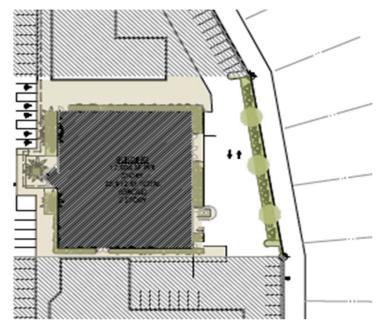


permitted within the C-2 Zoning District. No additional building height is being requested. The C-2 Zoning District requires a minimum 50-foot setback adjacent to the residential district to the east of the site. The existing building, at its closest point, measures 53 feet 2 inches from the east property line. The applicant is proposing a 10-foot landscape setback along the east property boundary by removing a row of parking in order to provide a buffer between the proposed use and the existing single-family neighborhood. Staff has requested that 3-inch caliper trees planted 20 feet on center be provided in the landscape setback area along the eastern property boundary. This is addressed in Stipulation No. 2.

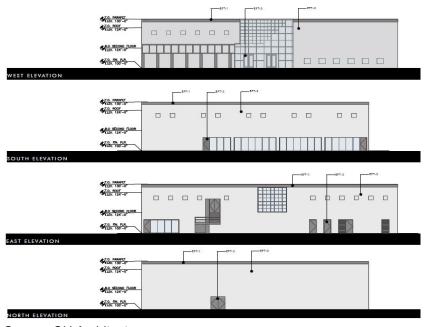
All other property lines are interior to the shopping center and do not have street frontage. The applicant is proposing enhanced landscaping throughout the site and staff has requested that a shaded pedestrian pathway be provided connecting the entrance of the building through the parking lot westward, turning north near the western property boundary to connect to the shops to the north. This is addressed in Stipulation Nos. 3, 4 and 5

June 21, 2019 Page 6 of 10

6. The proposed self-service storage facility offers a vehicle loading zone along the eastern side of the building. The applicant is proposing the elimination of the parking strip on the east property boundary be replaced with a landscape strip, the addition of parking lot islands and the revegetation of the parking lot to promote and add visual interest for the development and provide an enhanced buffer between the single-family neighborhood to the east of the site. This is addressed in Stipulation No. 1.



7. The conceptual building elevations provided depict that the development will include a variety of colors and materials such as stucco, insulated metal panels and glass exterior finish. The conceptual elevations also illustrate that the paint colors, including the trim will contrast to create a visual interest in the architecture and to break up the massing of the building. Although no exterior roll-up doors are being proposed, staff is recommending that no exterior roll up doors be permitted. This is addressed in Stipulation No. 8.



Source: SH Architecture

June 21, 2019 Page 7 of 10

8. The C-2 zoning district does not permit outdoor uses; however, the Special Permit allows for outdoor storage for 10% of the gross site area. Although no outdoor storage is being proposed, due to the site layout, size and surrounding uses, staff is requesting that if any outdoor storage was proposed that it be screened by a minimum 8-foot high solid decorative wall to screen the adjacent residential area. This is addressed in Stipulation No. 7.

## AREA PLANS, OVERLAY DISRICTS, AND INITIATIVES

## Tree and Shade Master Plan

9. The Tree and Shade Master Plan has a goal of treating the urban forest as infrastructure to ensure that trees are an integral part of the city's planning and development process. In addition, a vision in the master plan is to raise awareness by leading by example. To accomplish the vision and goal of the policy document, staff has requested that the developer provide a shaded pedestrian pathway from the main entrance west through the parking area connecting to the property to the northwest, enhanced landscaping in existing landscape islands, and 50 percent shade to be provided along the west building frontage This is addressed in Stipulation Nos. 2, 3 and 5.

## Comprehensive Bicycle Master Plan

The Comprehensive Bicycle Master Plan notes that transit works in tandem with walking. bicycling, and automobile use to provide commuters with multiple convenient transportation choices. All Valley Metro buses are equipped with bicycle racks (two-bike or three-bike). The property is near several major bus routes, a bus stop at Escobar Way and several at the intersection of Cactus Road and Cave Creek Road. In order to encourage access to the site from multiple travel modes, it is recommended that bicycle parking be provided on site for the employees and guests with a minimum of four bicycle parking spaces. Section 1307.H., of the zoning ordinance requires that the bicycle parking should be located near building entrances and the rack



Inverted-U racks allow bicycles to touch the rack in two places, providing stability and allowing the wheels and frame to be secured to the rack.

Source: City of Phoenix Planning & Development Department

installation should be clear of obstacles. Bicycle racks should be an inverted-U design and be incorporated into the site plan. This is addressed in Stipulation No. 6.

#### COMMUNITY INPUT SUMMARY

11. At the time this staff report was written, staff had not received any public correspondence regarding the request.

June 21, 2019 Page 8 of 10

#### INTERDEPARTMENTAL COMMENTS

- 12. The City of Phoenix Floodplain Management division of the Public Works
  Department has determined that this parcel is not in a Special Flood Hazard Area
  (SFHA), but is located in a Shaded Zone X, on panel 1710 L of the Flood Insurance
  Rate Maps (FIRM) dated October 16, 2013.
- 13. The City of Phoenix Water Services Department has noted the property has existing water and sewer mains that can potentially serve the proposed development, however there is potential need to up size existing water and sewer infrastructure mains so that any remodels or new buildings will be able to meet domestic and fire code requirements.
- 14. The Phoenix Fire Department has noted that they do not anticipate any problems with this case and that the site and/or buildings shall comply with the Phoenix Fire Code.
- 15. The Street Transportation Department has indicated that they have no comment regarding the request. In addition, the traffic statement for the project has been approved.
- 16. The Office of Pedestrian Safety in the Street Transportation Department has recommended that a convenient and shaded pedestrian walkway of contrasting materials be constructed within the parking lot connecting to the building. These recommendations are addressed in Stipulation Nos. 3 and 4.
- 17. The site has not been identified as being archaeologically sensitive. However, in the event archaeological materials are encountered during construction, all ground disturbing activities must cease within 33-feet of the discovery and the City of Phoenix Archaeology Office must be notified immediately and allowed time to properly assess the materials. This is addressed in Stipulation No. 9.

#### OTHER

- 18. As part of the Reimagine Phoenix initiative, the City of Phoenix is committed to increasing the waste diversion rate to 40 percent by 2020 and to better manage its solid waste resources. Section 716 of the Phoenix Zoning Ordinances establishes standards to encourage the provision of recycling containers for multifamily, commercial and mixed-use developments meeting certain criteria. The provision of recycling was not addressed in the rezoning request.
- 19. Development and use of the site is subject to all applicable codes and ordinances. Zoning approval does not negate other ordinance requirements. Other formal actions such as, but not limited to, zoning adjustments and abandonment may be required.

June 21, 2019 Page 9 of 10

## **Findings**

- 1. The proposed redevelopment will contribute to enhancement in the area through adaptive reuse of an existing building for a new business.
- 2. As stipulated, the pedestrian pathways will contribute to the walkability and connectivity for the Cave Creek Road and Cactus Road transit stops.
- 3. The proposal will provide storage options for businesses and residents in the area.

## **Stipulations**

- The development shall be in general conformance with the landscape plan date stamped April 23, 2019 with specific regard to the revegetation of the landscape islands in the parking lot, the addition of landscape islands, the elimination of the parking on the east property boundary and the revegetation of the landscaping surrounding the building as approved by the Planning and Development Department.
- 2. Drought tolerant, 3-inch caliper trees placed 20 feet on center or in equivalent groupings shall be provided in the landscape setback area along the east property boundary, as approved by the Planning and Development Department.
- 3. A shaded pedestrian pathway shall be provided from the buildings main entrance west through the parking area and connecting with an additional shaded pedestrian pathway extending north through the parking area to connect to the north boundary of the zoning area. These pathways shall reflect a common landscape theme and provide a minimum of 3-inch caliper shade trees located in planters adjacent to pedestrian pathway placed 20 feet on center exclusive of driveway/roadway crossings, as approved by the Planning and Development Department.
- 4. Pedestrian paths constructed of decorative pavers, stamped or colored concrete, or another material, other than those used to pave the parking surfaces and drive aisles, shall be provided where drive aisles cross pedestrian paths, as approved by the Planning and Development Department.
- 5. A minimum of 50% shade shall be provided, through a combination of landscaping and/or overhangs and canopies that integrate into the building design, along the west building frontage, as approved by the Planning and Development Department.
- 6. A minimum of two inverted-U bicycle racks for guests or employees shall be provided on site and installed per the requirements of Section 1307.H of the Zoning Ordinance, as approved by the Planning and Development Department.
- 7. Any outdoor storage shall be screened by a minimum 8-foot high solid decorative wall, as approved by the Planning and Development Department.

June 21, 2019 Page 10 of 10

- 8. There shall be no exterior roll-up doors to individual storage units.
- 9. In the event archaeological materials are encountered during construction, the developer shall immediately cease all ground disturbing activities within a 33-foot radius of the discovery, notify the City Archaeologist, and allow time for the Archaeology Office to properly assess the materials.

## **Writer**

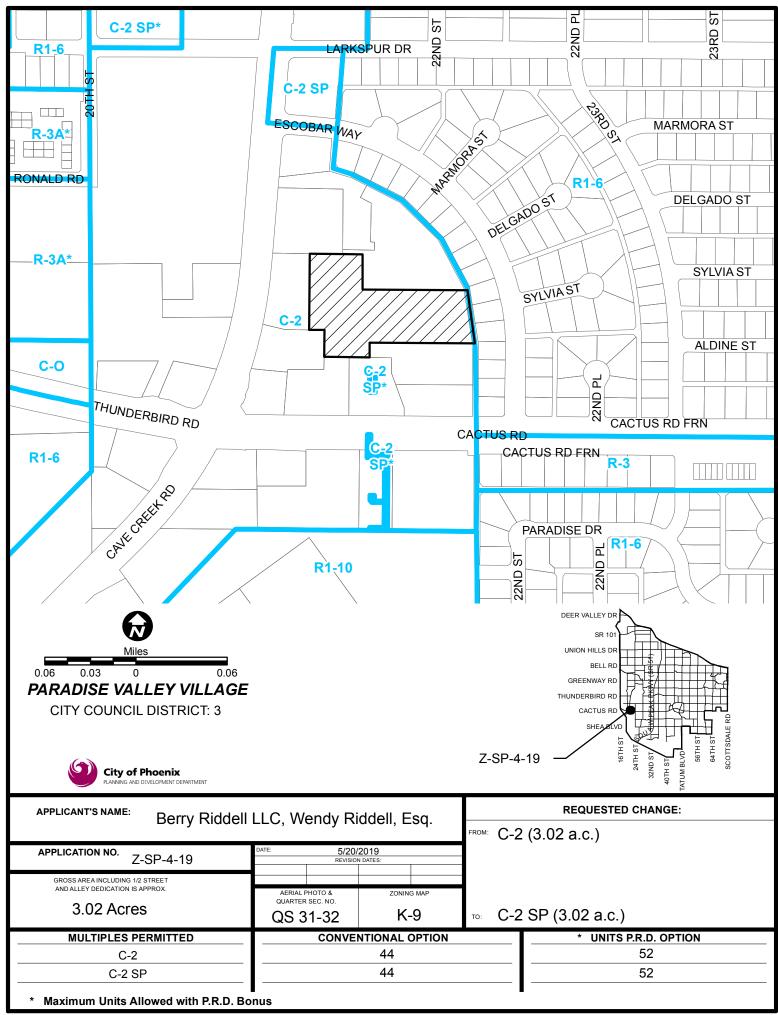
David Simmons June 21, 2019

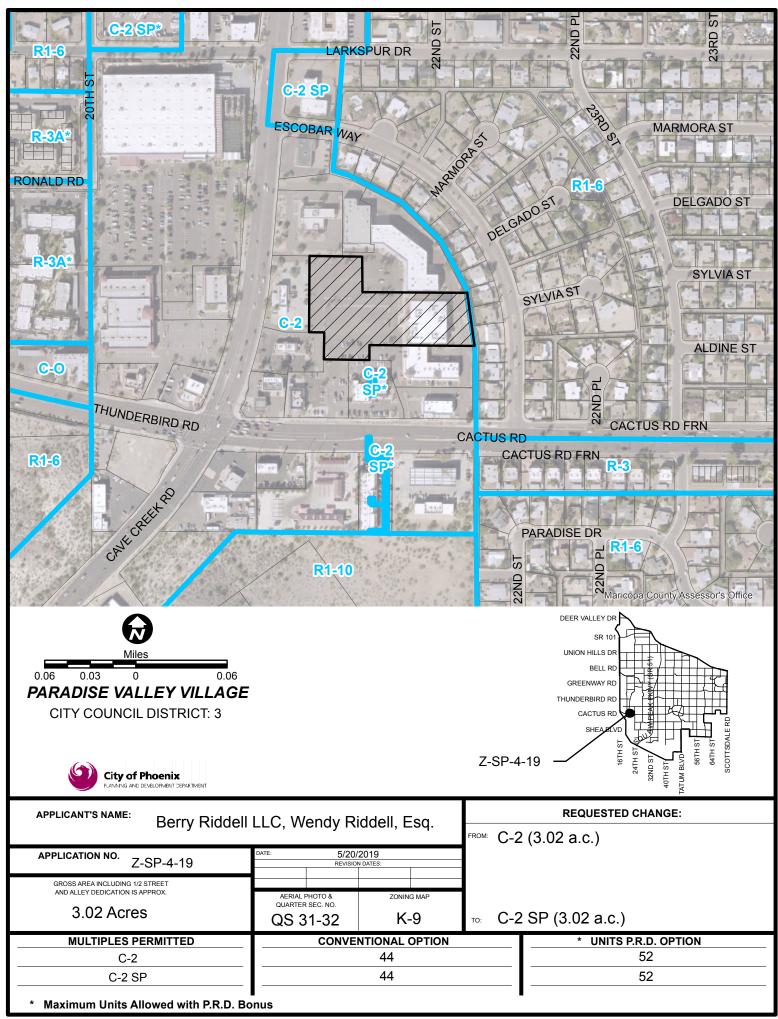
## **Team Leader**

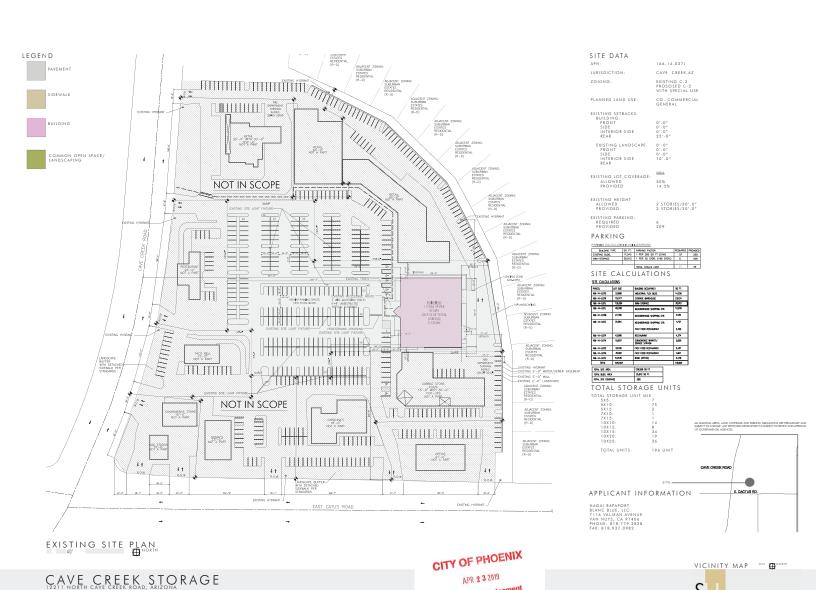
Samantha Keating

### **Exhibits**

Sketch Map
Aerial
Site Plan, date stamped April 23, 2019
Elevations, date stamped April 23, 2019
Landscape Plan, date stamped April 23, 2019





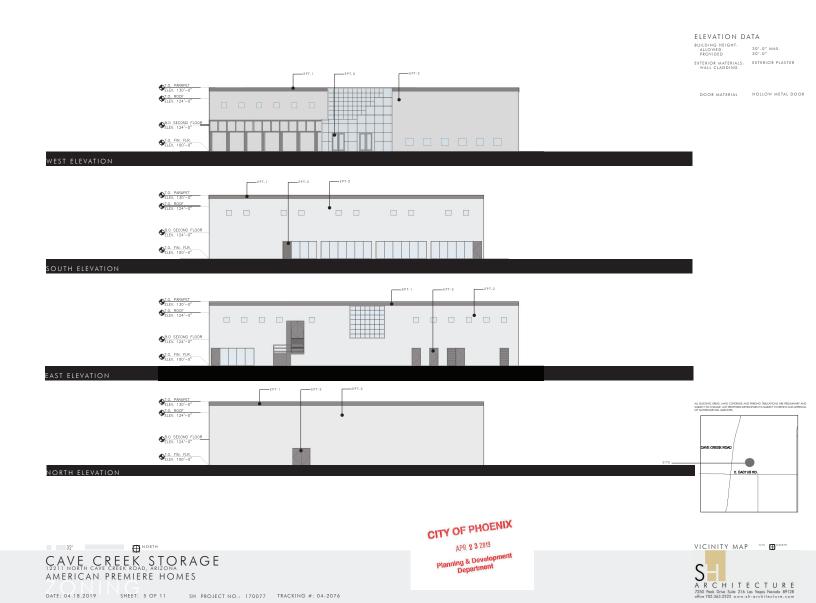


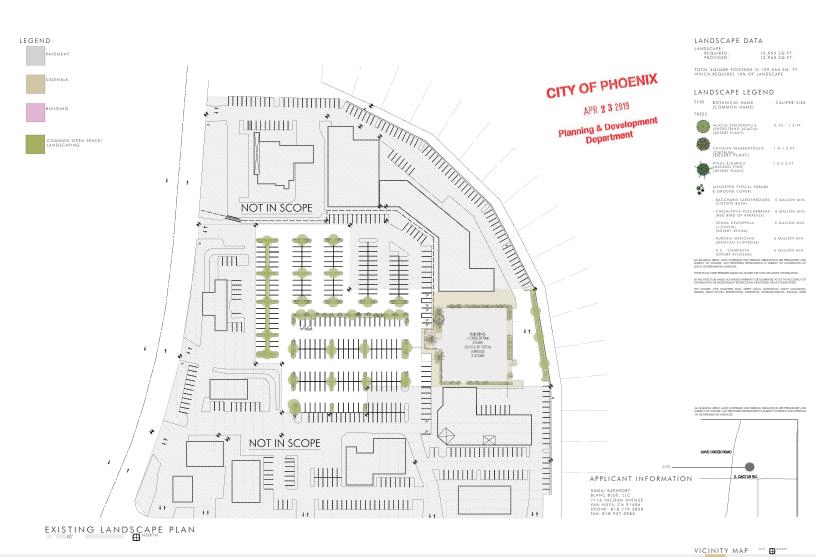
AMERICAN PREMIERE HOMES

DATE: 04.18.2019

SHEET: 1 OF 11 SH PROJECT NO.: 170077 TRACKING #: 04-2076

Planning & Development Department A R C H I T E C T U R E 7550 Pods Diva Suko 216 List Maan Needda 89128 ellica 702.383.2222 www.sh-architecture.com





CAVE CREEK STORAGE
AMERICAN PREMIERE HOMES

DATE: 04.18.2019 SHEET: 2 OF 11 SH PROJECT NO.: 170077 TRACKING #: 04-2076

